

New Issue & Refunding - Book Entry Only

**Ratings: Standard & Poor's: "AA-"
Fitch: "AA-"**

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming the material accuracy of representations and continuing compliance by the City with certain covenants and procedures relating to requirements of the Internal Revenue Code of 1986, as amended (the "Code"); interest on the Series A Bonds is excluded from gross income of the owners thereof for purposes of Federal income taxation, is not treated as a preference item for purposes of computing the Federal alternative minimum tax, and is not included in adjusted current earnings for purposes of calculating the Federal alternative minimum tax on corporations (as defined for federal income tax purposes); interest on the Series B Bonds is excluded from gross income of the owners thereof for purposes of federal income taxation and is not treated as a preference item for purposes of computing the Federal alternative minimum tax. Interest on the Series B Bonds may be includable in the calculation of certain taxes under the Code, including adjusted current earnings of a corporation (as defined for federal income tax purposes) for purposes of computing the alternative minimum tax imposed on corporations. In the opinion of Bond Counsel, based on existing statutes, interest on the Series A and Series B Bonds is excluded from taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. See Appendix B: "Opinions of Bond Counsel and Tax Exemption."



CITY OF NORWICH, CONNECTICUT
\$15,645,000 GENERAL OBLIGATION BONDS, ISSUE OF 2009 (the "Bonds")
BANK QUALIFIED
Consisting of

\$11,410,000 SERIES A, CAPITAL PROJECT BONDS (the "Series A Bonds")

Dated: Date of Delivery

Due: December 1, 2011 - 2029

SERIES A BONDS MATURITIES, AMOUNTS, INTEREST RATES, YIELDS AND CUSIPS

Interest					Interest				
<u>Maturity</u>	<u>Principal</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>	<u>Maturity</u>	<u>Principal</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>
12/1/2011	\$605,000	3.000	0.740	669402 RR2	12/1/2021	\$600,000	3.500	3.300	669402 SB6
12/1/2012	605,000	3.000	0.980	669402 RS0	12/1/2022	600,000	3.750	3.430	669402 SC4
12/1/2013	600,000	3.000	1.240	669402 RT8	12/1/2023	600,000	3.750	3.510	669402 SD2
12/1/2014	600,000	3.000	1.600	669402 RU5	12/1/2024	600,000	4.000	3.590	669402 SE0
12/1/2015	600,000	3.000	1.980	669402 RV3	12/1/2025	600,000	4.000	3.670	669402 SF7
12/1/2016	600,000	3.000	2.240	669402 RW1	12/1/2026	600,000	4.000	3.750	669402 SG5
12/1/2017	600,000	3.000	2.510	669402 RX9	12/1/2027	600,000	4.000	3.830	669402 SH3
12/1/2018	600,000	3.000	2.730	669402 RY7	12/1/2028	600,000	4.000	3.920	669402 SJ9
12/1/2019	600,000	3.000	2.910	669402 RZ4	12/1/2029	600,000	4.000	4.010	669402 SK6
12/1/2020	600,000	3.500	3.120	669402 SA8					

Interest on the City of Norwich, Connecticut (the "City") General Obligation Bonds 2009 Series A (the "Series A Bonds") will be payable December 1, 2010 and semiannually thereafter on June 1 and December 1 of each year. **The Series A Bonds are subject to redemption prior to maturity.**

\$4,235,000 SERIES B, REFUNDING BONDS (the "Series B Bonds")

Dated: Date of Delivery

Due: April 1, 2011 - 2014

SERIES B BONDS MATURITIES, AMOUNTS, INTEREST RATES, YIELDS AND CUSIPS

Interest					Interest				
<u>Maturity</u>	<u>Principal</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>	<u>Maturity</u>	<u>Principal</u>	<u>Rate</u>	<u>Yield</u>	<u>CUSIP</u>
4/1/2011	\$1,095,000	3.000	0.500	669402 SL4	4/1/2013	\$1,045,000	2.000	1.050	669402 SN0
4/1/2012	\$1,080,000	2.000	0.800	669402 SM2	4/1/2014	\$1,015,000	2.000	1.320	669402 SP5

Interest on the Series B Bonds will be payable April 1, 2010 and semiannually thereafter on April 1 and October 1 of each year. **The Series B Bonds are not subject to redemption prior to maturity.**

Sealed Proposals and Electronic Bids via PARITY® for the Series A and B Bonds will be received until 11:30 A.M. (E.S.T.) on Wednesday, December 2, 2009 at the offices of Murtha Cullina LLP, Bond Counsel, CityPlace I, 185 Asylum Street, 29th Floor, The Cullina Room, Hartford, Connecticut 06103. In order to assist bidders, William Blair & Company, L.L.C., the City's Financial Advisor, will transcribe onto Notice of Sale Bid forms proposals communicated over the telephone at (860) 240-6161, provided they are communicated in time and manner for written submission in accordance with the Notice of Sale.

The Series A and B (collectively, the "Bonds") Bonds will be general obligations of the City and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due. See "Securities and Remedies" herein. The Bonds are issuable only as fully registered bonds, without coupons, and when issued, will be registered in the name of Cede & Co., as Bondowner and nominee for The Depository Trust Company ("DTC"), New York, New York. DTC will act as securities depository for the Bonds. Purchases of the Bonds will be made in book-entry form, in the denomination of \$5,000 or any multiple thereof. Purchasers will not receive certificates representing their ownership interest in the Bonds. So long as Cede & Co. is the Bondowner, as nominee for DTC, reference herein to the Bondowner or owners shall mean Cede & Co., as aforesaid, and shall not mean the Beneficial Owners (as defined herein) of the Bonds. See "Book-Entry-Only System" herein.

The Bonds are offered for delivery when, as and if issued, subject to the final approving opinion of Murtha Cullina LLP, Bond Counsel, of Hartford and New Haven, Connecticut. It is expected that delivery of the Bonds in book-entry-only form will be made through the facilities of DTC on or about December 16, 2009.

This cover page contains certain information for quick reference only. It is NOT a summary of the issue. Investors must read the entire Official Statement to obtain information essential to the making of an informed investment decision.

This Official Statement is not to be construed as a contract or agreement between the City and the purchasers or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any such opinion or estimate will be realized. The presentation of information in this Official Statement is intended to show recent historic trends and is not intended to indicate future or continuing trends in financial or other positions of the City. No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale of the Bonds shall, under any circumstances, create any implication that there has been no material change in the affairs of the City since the date of the Official Statement.

All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the City contained herein do not purport to be complete, are subject to repeal or amendment, and are qualified in their entirety by reference to such laws and the original official documents. All references to the Bonds and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive form of the Bonds and such proceedings.

No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations, other than those contained in this Official Statement or any supplement which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

Upon issuance, the Bonds will not be registered under the Securities Act of 1933, as amended, in reliance upon exemptions contained in such Act. The Bonds will not be listed on any stock or other securities exchange. Any registration or qualification of the Bonds in accordance with applicable provisions of securities laws of the states in which the Bonds may be registered or qualified and the exemption from registration or qualification in other states cannot be regarded as a recommendation thereof. Neither the Securities and Exchange Commission nor any other federal, state or other governmental entity or agency will have passed upon the accuracy of the Official Statement or, except for the City, approved the Bonds for sale. Any representation to the contrary may be a criminal offense.

The information relating to The Depository Trust Company ("DTC") and the book-entry only system contained in this Official Statement have been furnished by DTC (see "Book-Entry Only System" herein). No representation is made by the City as to the adequacy or accuracy of such information. The City has not made any independent investigation of DTC or the book-entry only system.

TABLE OF CONTENTS

SERIES A BOND ISSUE SUMMARY	1
SERIES B BOND ISSUE SUMMARY	2
THE BONDS	5
Introduction	5
Authorization and Purpose of Series A Bonds	6
Use of Series A Proceeds	6
Authorization and Purpose of Series B Bonds	7
Plan of Refunding for Series B Bonds	7
Availability of Continuing Information.....	8
Securities and Remedies	8
Qualification for Financial Institutions.....	9
Book-Entry Only System.....	9
DTC Practices.....	11
Rating	11
THE ISSUER	15
Form of Government	15
Economic Development	16
Principal City Officials	19
Organizational Chart	20
Summary of Municipal Services	21
City Employees.....	23
Municipal Employees (Full-time Equivalents).....	23
Municipal Employees Collective Bargaining Units	24
School Facilities	25
School Enrollment	25
Population Trends.....	29
Age Characteristics of Population - 2008.....	29
Income Distribution.....	29
Income Levels	30
Educational Attainment	30
Major Employers	30
Employment By Industry.....	31
Employment Data.....	31
Age Distribution Of Housing	31
Housing Inventory	32
Owner-Occupied Housing Values.....	32
Building Permits.....	32
TAX BASE DATA	35
Property Tax.....	35
Property Tax Assessment	35
Property Tax Levy.....	36
Taxable Grand List.....	36
Taxable Grand List and Tax Collections (Unaudited).....	36
Ten Largest Taxpayers	37
FINANCIAL INFORMATION	41
Fiscal Year.....	41
Basis of Accounting and Accounting Policies	41
Budgetary Procedures.....	42
Annual Audit.....	42
Pension Plans.....	42
Other Post Employment Benefits.....	42
Investment Policies and Practices.....	42
General Fund Revenues and Expenditures.....	43
DEBT SUMMARY	47
Principal Amount of Indebtedness	47
Annual Bonded Debt Maturity Schedule.....	48

Overlapping/Underlying Debt	48
Debt Statement	48
Current Debt Ratios	49
Bond Authorization	49
Temporary Financing	49
Limitation of Indebtedness	50
Statement of Statutory Debt Limitation	50
Authorized But Unissued Debt.....	51
LEGAL AND OTHER INFORMATION	55
Litigation	55
Documents To Be Furnished At Closing	55
Concluding Statement.....	56

APPENDIX A: FISCAL 2008 AUDITED FINANCIAL STATEMENTS

APPENDIX B: OPINIONS OF BOND COUNSEL AND TAX EXEMPTION

APPENDIX C: FORM OF CONTINUING DISCLOSURE AGREEMENTS FOR BONDS

SERIES A BOND ISSUE SUMMARY

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision. The Official Statement speaks only as of its date and the information herein is subject to change.

Issuer:	The City of Norwich, Connecticut (the "City")
Issue:	\$11,410,000
Award Date:	Wednesday, December 2, 2009 at 11:30 a.m. EST
Dated Date:	Date of Delivery
Interest:	Semi-annually; commencing December 1, 2010
Principal:	Annually; commencing December 1, 2011
Denominations:	\$5,000 or integral multiples thereof.
Redemption:	The Series A Bonds are subject to redemption prior to maturity.
Purpose:	The proceeds from the Bonds will provide funding for various capital improvements including road improvements, City fire pumper, public safety, City fire truck, municipal dog pound and general purpose demolition project, sewer and school projects.
Security:	The Series A Bonds will be general obligations of the City of Norwich, Connecticut and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.
Rating:	The Series A Bonds have been assigned a rating of "AA-" by Standard & Poor's Rating Service and "AA-" by Fitch Ratings.
Bank Qualification:	The Series A Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Series A Bonds.
Tax Exemption:	See Appendix B "OPINIONS OF BOND COUNSEL AND TAX EXEMPTION."
Certifying Agent, Registrar, Transfer Agent and Paying Agent:	U.S. Bank National Association, Goodwin Square, 225 Asylum Street, Hartford, Connecticut
Legal Opinion:	Murtha Cullina LLP, Bond Counsel, CityPlace I, 185 Asylum Street, Hartford, CT 06103.
Financial Advisor:	William Blair & Company, L.L.C.
Continuing Disclosure:	The City will agree to provide, or cause to be provided, annual financial and material event information to municipal repositories in accordance with SEC Rule 15c 2-12 (See Appendix C-"FORM OF CONTINUING DISCLOSURE AGREEMENT FOR BONDS" herein).
Delivery:	It is expected that delivery of the Series A Bonds in book-entry only form to The Depository Trust Company will be made on or about December 16, 2009. Payment must be made in Federal Funds.

SERIES B BOND ISSUE SUMMARY

The information in this section is qualified in its entirety by the detailed information and financial statements appearing elsewhere in this Official Statement. Investors must read the entire Official Statement to obtain information essential to the making of an informed decision. The Official Statement speaks only as of its date and the information herein is subject to change.

Issuer:	The City of Norwich, Connecticut (the "City")
Issue:	\$4,235,000
Award Date:	Wednesday, December 2, 2009 at 11:30 a.m. EST
Dated Date:	Date of Delivery
Interest:	Semi-annually; commencing April 1, 2010
Principal:	Annually; commencing April 1, 2011
Denominations:	\$5,000 or integral multiples thereof.
Redemption:	The Series B Bonds are NOT subject to redemption prior to maturity.
Purpose:	The proceeds from the Series B Bonds are to currently refund a portion of the City's outstanding Series 2001A Bonds prior to maturity.
Security:	The Series B Bonds will be general obligations of the City of Norwich, Connecticut and the City will pledge its full faith and credit to pay the principal of and interest on the Bonds when due.
Rating:	The Series B Bonds have been assigned a rating of "AA-" by Standard & Poor's Rating Service and AA-" by Fitch Ratings.
Bank Qualification:	The Series B Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Series B Bonds.
Tax Exemption:	See Appendix B "OPINIONS OF BOND COUNSEL AND TAX EXEMPTION."
Certifying Agent, Registrar, Transfer Agent and Paying Agent:	U.S. Bank National Association, Goodwin Square, 225 Asylum Street, Hartford, Connecticut
Legal Opinion:	Murtha Cullina LLP, Bond Counsel, CityPlace I, 185 Asylum Street, Hartford, CT 06103.
Financial Advisor:	William Blair & Company, L.L.C.
Continuing Disclosure:	The City will agree to provide, or cause to be provided, annual financial and material event information to municipal repositories in accordance with SEC Rule 15c 2-12 (See Appendix C-"FORM OF CONTINUING DISCLOSURE AGREEMENT FOR BONDS" herein).
Delivery:	It is expected that delivery of the Series B Bonds in book-entry only form to The Depository Trust Company will be made on or about December 16, 2009. Payment must be made in Federal Funds.

- **Introduction**
- **Description of the Series A Bonds**
- **Authorization and Purpose of Series A Bonds**
- **Use of Series A Bonds Proceeds**
- **Series A Bonds Optional Redemption**
- **Notice of Redemption**
- **Description of the Series B Bonds**
- **Authorization and Purpose of Series B Bonds**
- **Series B Bonds Optional Redemption**
- **Plan of Refunding for Series B Bonds**
- **Availability of Continuing Information**
- **Securities and Remedies**
- **Qualification for Financial Institutions**
- **Book-Entry Only System**
- **DTC Practices**
- **Ratings**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

THE BONDS

Introduction

This Official Statement (“Official Statement”), including the cover page and appendices, has been prepared by the City of Norwich, Connecticut (the “City”) in connection with the sale of \$15,645,000 General Obligation Bonds, Issue of 2009 (the “Bonds”), consisting of \$11,410,000 Series A, Capital Project Bonds, (the “Series A Bonds”) and \$4,235,000 Series B Refunding Bonds, (the “Series B Bonds”) (the Series A Bonds and the Series B Bonds are collectively the “Bonds”).

All quotations from and summaries and explanations of provisions of statutes, charters, or other laws and acts and proceedings of the City contained herein do not purport to be complete are subject to repeal or amendment and are qualified in their entirety by reference to such laws and the original official documents. All references to the Bonds and the proceedings of the City relating thereto are qualified in their entirety by reference to the definitive forms of the Bonds and such proceedings.

The information, estimates and expressions of opinion in this Official Statement are subject to change without notice.

The information in this Official Statement has been prepared from information supplied by City officials and other sources as indicated. The City does not assume responsibility for the sufficiency, accuracy or completeness of the statements made herein and makes no representation that it has independently verified the same.

The presentation of information is intended to show recent historical trends and is not intended to indicate future or continuing trends in the financial or other positions of the City. Except for information expressly attributed to other sources, all financial and other information presented herein has been provided by the City.

No dealer, broker, salesman or other person has been authorized by the City to give any information or to make any representations, other than those contained in this Official Statement or any supplement which may be issued hereto, and if given or made, such other information or representations must not be relied upon as having been authorized by the City. This Official Statement does not constitute an offer to sell or the solicitation of an offer to buy, nor shall there be any sale of the Bonds by any person in any jurisdiction in which it is unlawful for such person to make such offer, solicitation or sale.

U.S. Bank National Association will certify the Bonds and act as Registrar, Transfer Agent and Paying Agent for the Bonds.

Bond Counsel is not passing upon and does not assume responsibility for the sufficiency, accuracy or completeness of the statements made or financial information presented in this Official Statement (other than matters expressly set forth as its opinion in Appendix B - "Form of Opinion of Bond Counsel and Tax Exemption" herein) and makes no representation that it has independently verified the same.

The independent auditors for the City are not passing upon and do not assume responsibility for the sufficiency, accuracy or completeness of the financial information presented in this Official Statement (other than matters expressly set forth in Appendix A "Fiscal 2008 Audited Financial Statements" herein), and makes no representation that it has independently verified the same. The auditors have not been engaged nor performed audit procedures regarding the post audit period. The auditors have not provided their written consent to use their Independent Auditors' Report in the Official Statement.

THE SERIES A BONDS

Description of Series A Bonds

The Series A Bonds will be dated December 16, 2009 and will bear interest at the rate or rates per annum shown on the cover, payable semiannually on June 1 and December 1 in each year until maturity, commencing December 1, 2010. Interest will be calculated on the basis of a 360-day year consisting of twelve 30-day months. Interest is payable to the registered owner as of the close of business on the fifteenth day of May and November (or the preceding business day if such fifteenth day is not a business day), in each year by check mailed to the registered owner; or so long as the Series A Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, the Paying Agent, and the City shall agree. Principal will be paid serially commencing on December 1, 2010 and annually thereafter until December 1, 2029. The Series A Bonds will be certified by U.S.

Bank National Association, Hartford, Connecticut which will also act as the Registrar, Transfer Agent, and Paying Agent.

Authorization and Purpose of Series A Bonds

The Bonds are issued pursuant to the General Statutes of Connecticut, as amended, the Charter of the City of Norwich and certain bond ordinances adopted by the City Council.

Use of Series A Proceeds

Proceeds of the Series A Bonds will be used to refinance bond anticipation notes maturing December 16, 2009 listed below and finance certain capital projects:

<u>Project</u>	<u>Amount Authorized</u>	<u>Notes Maturing on 12/16/09</u>	<u>Previously Bonded</u>	<u>(Reductions)/ New Money</u>	<u>The Bonds</u>
Road Improvements (2006)	\$5,000,000	\$5,000,000	--	\$5,000,000	\$5,000,000
Flyers Drive Sewer Improvements	1,800,000	--	--	600,000	600,000
Fire Truck (2 Pumpers)	800,000	800,000	--	800,000	800,000
Public Safety (2008)	795,000	795,000	--	795,000	795,000
Fire Truck (Ladder Truck)	740,000	740,000	--	740,000	740,000
Dodd Stadium Improvements	610,000	--	--	500,000	500,000
Municipal Dog Pound	610,000	610,000	--	610,000	610,000
Golf Course Improvements	265,000	--	--	265,000	265,000
General Purpose Demolition	100,000	100,000	--	100,000	100,000
Kelly School Renovations	<u>40,250,000</u>	<u>--</u>	<u>\$2,940,000</u>	<u>2,000,000</u>	<u>2,000,000</u>
TOTAL	<u>\$48,905,000</u>	<u>\$8,045,000</u>	<u>\$2,940,000</u>	<u>\$11,410,000</u>	<u>\$11,410,000</u>

Series A Bonds Optional Redemption

The Series A Bonds maturing on or before December 1, 2018 are not subject to redemption prior to maturity. The Series A Bonds maturing on December 1, 2019 and thereafter are subject to redemption prior to maturity, at the option of the City, on or after December 1, 2018, at any time, either in whole or in part, and by lot within a maturity, in such amounts and in such order of maturity as the City may determine, at the redemption price (expressed as a percentage of the principal amount of Series A Bonds to be redeemed) set forth in the following table, plus interest accrued and unpaid to the redemption date:

<u>Redemption Date</u>	<u>Redemption Price</u>
December 1, 2018 and thereafter	100.00%

Notice of Redemption

Notice of redemption shall be given by the City or its agent by mailing a copy of the redemption notice by first-class mail not less than thirty days prior to the date fixed for redemption to the registered owner of any Bonds at the address of such registered owner as the same shall last appear on the registration books for the Series A Bonds kept for such purpose. Failure to give such notice by mailing to any registered owner, or any defect therein, shall not affect the validity of the redemption of any other Series A Bonds. Upon the giving of such notice, if sufficient funds available solely for redemption are on deposit with U.S. Bank National Association, Hartford, Connecticut, or with its successors as paying agent for the Series A Bonds, or portions thereof, so called for redemption will cease to bear interest after the specified redemption date.

If less than all of the Bonds of any one maturity shall be called for redemption, the particular Bonds or portions of Bonds of such maturity to be redeemed shall be selected by lot in such manner as the City in its discretion may determine; provided, however, that the portion of any Bonds to be redeemed shall be in the principal amount of \$5,000 or a multiple thereof and that, in selecting Bonds for redemption, each Bond shall be considered as representing that number of Bonds which is obtained by dividing the principal amount of such Bond by \$5,000.

The City, so long as a book-entry system is used for the Bonds, will send any notice of redemption only to DTC (or a successor securities depository) or its nominee. (See "Book-Entry-Only System" herein for a discussion of DTC and definitions of "DTC Participant", "Indirect Participant", and "Beneficial Owner"). Any failure of DTC to advise any DTC Participant, or of any DTC Participant or Indirect Participant to notify any Indirect Participant or

Beneficial Owner, of any such notice and its content or effect will not affect the validity of the redemption of such Bonds called for redemption.

Redemption of a portion of the Series A Bonds of any maturity by the City will reduce the outstanding principal amount of Series A Bonds of such maturity held by DTC. In such event it is the current practice of DTC to allocate by lot, through its book-entry system, among the interests held by DTC Participants in the Bonds to be redeemed, the interest to be reduced by such redemptions in accordance with its own rules or other agreements with DTC Participants. The DTC Participants and Indirect Participants may allocate reductions of the interest in the Series A Bonds to be redeemed held by the Beneficial Owners. Any such allocation of interest in the Series A Bonds to be redeemed will not be governed by the determination of the City authorizing the issuance of the Series A Bonds and will not be conducted by or the responsibility of the City, the Registrar or Paying Agent.

THE SERIES B BONDS

Description of the Series B Bonds

The Series B Bonds will be dated December 16, 2009 and will bear interest at the rate or rates per annum shown on the cover, payable semiannually on April 1 and October 1 in each year until maturity, commencing April 1, 2010. Interest will be calculated on the basis of a 360-day year consisting of twelve 30-day months. Interest is payable to the registered owner as of the close of business on the fifteenth day of March and September (or the preceding business day if such fifteenth day is not a business day), in each year by check mailed to the registered owner; or so long as the Series B Bonds are registered in the name of Cede & Co., as nominee of DTC, by such other means as DTC, the Paying Agent, and the City shall agree. Principal will be paid serially commencing on April 1, 2011 and annually thereafter until April 1, 2014. The Series B Bonds will be certified by U.S. Bank National Association, Hartford, Connecticut which will also act as the Registrar, Transfer Agent, and Paying Agent.

Series B Bonds Optional Redemption

The Series B Bonds are **not** subject to redemption prior to maturity.

Authorization and Purpose of Series B Bonds

The Series B Bonds are issued pursuant to the General Statutes of Connecticut, as amended, the Charter of the City of Norwich and certain bond ordinances adopted by the City Council.

The Series B Bonds are being issued to currently refund all of the principal amount outstanding of the City’s General Obligation Bonds issued on April 5, 2001 (the “Refunded Bonds”) as shown under “Plan of Refunding” herein.

Plan of Refunding for Series B Bonds

The Series B Bonds are being issued to refund the Refunded Bonds. The refunding is contingent upon delivery of the Bonds.

	<u>Dated Date</u>	<u>Maturity Date</u>	<u>Amount Outstanding</u>	<u>Interest Rate</u>	<u>Redemption Date</u>	<u>Redemption Price</u>
2001A Bonds	4/5/2001	4/1/2011	\$1,070,000	4.100%	01/20/2010	100%
	4/5/2001	4/1/2012	1,065,000	4.250%	01/20/2010	100%
	4/5/2001	4/1/2013	1,055,000	4.375%	01/20/2010	100%
	4/5/2001	4/1/2014	<u>1,050,000</u>	4.500%	01/20/2010	100%
			\$4,240,000			

Upon delivery of the Series B Bonds, a portion of the gross proceeds of the Series B Bonds will be placed in an irrevocable trust fund established with U.S. Bank National Association, as escrow holder (the “Escrow Agent”) under an Escrow Agreement (the “Escrow Agreement”) dated the date of delivery of the Series B Bonds between the Escrow Agent and the City. The Escrow Agent will invest the proceeds in United States Treasury State and Local Government Series ("SLGS") all of which shall not be callable or prepayable at the option of the issuer thereof. All investment income on and maturing principal of the SLGS held in the Escrow Deposit Fund and needed to pay the principal, interest payments and redemption prices of the Refunded Bonds will be irrevocably deposited by the City for payment of the Refunded Bonds. The balance of the proceeds of the Series B Bonds will

be used to pay costs of issuance and underwriter's discount. The Escrow Agent will transfer amounts from the maturing SLGS to the Paying Agent to pay the principal, interest and redemption premiums on the Refunded Bonds to the redemption date. The Financial Advisor will certify that the amount of SLGS purchased together with interest thereon will be sufficient to pay the principal, interest and redemption prices of the Refunded Bonds on the call date

The Connecticut General Statutes provide that upon placement in escrow of proceeds of refunding bonds sufficient to provide for the payment of the principal of and interest on the Refunded Bonds, such Refunded Bonds are no longer counted in computing the City's debt for statutory debt limitation purposes.

Verification of Mathematical Computations

American Municipal Tax Exempt Compliance Corporation ("AMTEC"), West Hartford, Connecticut, will verify from the information provided to them the mathematical accuracy as of the date of the closing on the Bonds of the computations that the anticipated receipts from the Escrow Securities and cash deposits set forth in the Financial Advisor's schedules, will be sufficient to pay, when due, the principal, interest and applicable call premium, if any, payment requirements of the Refunded Bonds.

Availability of Continuing Information

The City prepares, in accordance with State law, annual audited financial statements and files such annual audits with the State Office of Policy and Management on an annual basis. The City provides, and will continue to provide, to the rating agencies ongoing disclosure in the form of the annual financial reports, recommended and adopted budgets, and other materials relating to its management and financial condition, as may be necessary or requested.

The City will enter into a Continuing Disclosure Agreement with respect to the Bonds, substantially in the form attached as Appendix C to this Official Statement ("Form of Continuing Disclosure Agreement for Bonds"), to provide or cause to be provided, in accordance with the requirements of SEC Rule 15c2-12(b)(5) (the "Rule") (i) timely notice of the occurrence of certain material events with respect to the Bonds, and (ii) timely notice of a failure by the City to provide the required annual financial information and operating data on or before the date specified in the Continuing Disclosure Agreement. The winning bidder's obligation to purchase the Bonds shall be conditioned upon it receiving, at or prior to the delivery of the Bonds, an executed copy of the Continuing Disclosure Agreement.

The City has previously undertaken in continuing disclosure agreements entered into for the benefit of holders of certain of its general obligation bonds to provide certain annual financial information and event notices pursuant to Rule 15c2-12(b)(5). To date, the City has not failed to meet any of its undertakings under such agreements.

Securities and Remedies

The Bonds will be general obligations of the City of Norwich, Connecticut, and the City will pledge its full faith and credit to pay the principal and interest on the Bonds when due.

Unless paid from other sources, the Bonds are payable from general property tax revenue of the City. The City has the power under Connecticut General Statutes to levy ad valorem taxes on all taxable property in the City without limit as to rate or amount, except as to certain classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. On the last completed Grand List of the City, there were no acres certified as such forest land. Under existing statutes, the State of Connecticut is obligated to pay the City the amount of tax revenue which the City would have received except for the limitation upon its power to tax such dwelling houses.

Payment of the Bonds is not limited to property tax revenues or any other revenue source, but certain revenues of the City may be restricted as to use and therefore may not be available to pay debt service on the Bonds.

There are no statutory provisions for priorities in the payment of general obligations of the City. There are no statutory provisions for a lien on any portion of the tax levy or other revenues or City property to secure the Bonds or judgments thereon, in priority to other claims.

The City is subject to suit on its general obligation bonds and notes, and a court of competent jurisdiction has the power in appropriate proceedings to render a judgment against the City. Courts of competent jurisdiction also have the power in appropriate proceedings to order payment of a judgment on such bonds or notes from funds lawfully available therefor or, in the absence thereof, to order the City to take all lawful action to obtain the same, including the raising of the required amount in the next annual tax levy. In exercising their discretion as to whether to enter such an order, the courts may take into account all relevant factors, including the current operating needs of the City and the availability and adequacy of other remedies.

Enforcement of a claim for payment of principal or interest on such bonds and notes of the City would also be subject to the applicable provisions of Federal bankruptcy laws as well as other bankruptcy, insolvency, reorganization, moratorium and other similar laws affecting creditors' rights, heretofore or hereafter enacted and to the exercise of judicial discretion. Section 7-566 of the Connecticut General Statutes provides that no Connecticut municipality shall file a petition in bankruptcy without the express prior written consent of the Governor. This prohibition applies to any City, city, borough, metropolitan district and any other political subdivision of the State having the power to levy taxes and issue bonds or other obligations.

The City of Norwich, Connecticut has never defaulted in the payment of principal or interest on its Bonds or Notes.

Qualification for Financial Institutions

The Bonds shall be designated by the City as qualified tax-exempt obligations under the provisions of Section 265(b) of the Internal Revenue Code of 1986, as amended, for purposes of the deduction by financial institutions for interest expense allocable to the Bonds.

Book-Entry Only System

The following information has been furnished by DTC, New York, New York, for use in this Official Statement and neither the City nor the Underwriter takes any responsibility for its accuracy or completeness.

Unless otherwise noted, the description which follows of the procedures and recordkeeping with respect to beneficial ownership interests in the Bonds, payment of interest and other payments on the Bonds to DTC participants or beneficial owners of the Bonds, confirmation and transfer of beneficial ownership interest in the Bonds and other bond-related transactions by and between DTC, the DTC participants and beneficial owners of the Bonds is based solely on information provided on the DTC's website and presumed to be reliable. Accordingly, neither the City nor the Underwriters make any representation as to the completeness or the accuracy of such information or as to the absence of material adverse changes in such information subsequent to the date hereof.

The Depository Trust Company ("DTC"), New York, NY, will act as securities depository for the Bonds (the "Securities"). The Bonds will be issued as fully-registered securities registered in the name of Cede & Co. (DTC's partnership nominee) or such other name as may be requested by an authorized representative of DTC. One fully-registered Bond certificate will be issued for each maturity of the Bonds in the aggregate principal amount of such maturity and will be deposited with DTC.

DTC, the world's largest depository, is a limited-purpose trust company organized under the New York Banking Law, a "banking organization" within the meaning of the New York Banking Law, a member of the Federal Reserve System, a "clearing corporation" within the meaning of the New York Uniform Commercial Code, and a "clearing agency" registered pursuant to the provisions of Section 17A of the Securities Exchange Act of 1934. DTC holds and provides asset servicing for over 3.5 million issues of U.S. and non-U.S. equity, corporate and municipal debt issues, and money market instruments (from over 100 countries) that DTC's participants ("Direct Participants") deposit with DTC. DTC also facilitates the post-trade settlement among Direct Participants of sales and other securities transactions in deposited securities, through electronic computerized book-entry transfers and pledges between Direct Participants' accounts. This eliminates the need for physical movement of securities certificates. Direct Participants include both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, clearing corporations, and certain other organizations. DTC is a wholly-owned subsidiary of The Depository Trust & Clearing Corporation ("DTCC"). DTCC is the holding company for DTC, National Securities Clearing Corporation and Fixed Income Clearing Corporation, all of which are registered clearing agencies. Access to the DTC system is also available to others such as both U.S. and non-U.S. securities brokers and dealers, banks, trust companies, and clearing corporations that clear through or maintain a custodial relationship with a Direct Participant, either directly or indirectly ("Indirect Participants"). DTC has Standard & Poor's highest rating: AAA. The DTC Rules applicable

to its Participants are on file with the Securities and Exchange Commission. More information about DTC can be found at www.dtcc.com and www.dtc.org.

Purchases of the Securities under the DTC system must be made by or through Direct Participants, which will receive a credit for the Bonds on DTC's records. The ownership interest of each actual purchaser of each Bond ("Beneficial Owner") is in turn to be recorded on the Direct and Indirect Participants' records. Beneficial Owners will not receive written confirmation from DTC of their purchase. Beneficial Owners are, however, expected to receive written confirmation providing details of the transaction, as well as periodic statements of their holdings, from the Direct or Indirect Participant through which the Beneficial Owner entered into the transaction. Transfers of ownership interests in the Bonds are to be accomplished by entries made on the books of Direct and Indirect Participants acting on behalf of Beneficial Owners. Beneficial Owners will not receive certificates representing their ownership interests in the Bonds, except in the event that use of the book-entry system for the Bonds is discontinued.

To facilitate subsequent transfers, all Bonds deposited by Direct Participants with DTC are registered in the name of DTC's partnership nominee, Cede & Co. or such other name as may be requested by an authorized representative of DTC. The deposit of Bonds with DTC and their registration in the name of Cede & Co. or such other DTC nominee do not effect any change in the beneficial ownership. DTC has no knowledge of the actual Beneficial Owners of the Bonds; DTC's records reflect only the identity of the Direct Participants to whose accounts such Bonds are credited, which may or may not be the Beneficial Owners. The Direct and Indirect Participants will remain responsible for keeping account of their holdings on behalf of their customers.

Conveyance of notices and other communications by DTC to Direct Participants, by Direct Participants to Indirect Participants, and by Direct Participants and Indirect Participants to Beneficial Owners will be governed by arrangements among them, subject to any statutory or regulatory requirements as may be in effect from time to time.

Redemption notices shall be sent to DTC. If less than all of the Bonds within an issue are being redeemed, DTC's practice is to determine by lot the amount of the interest of each Direct Participant in such issue to be redeemed.

Neither DTC nor Cede & Co. (nor any other DTC nominee) will consent or vote with respect to the Bonds unless authorized by a Direct Participant in accordance with DTC's Procedures. Under its usual procedures, DTC mails an Omnibus Proxy to the Issuer as soon as possible after the record date. The Omnibus Proxy assigns Cede & Co.'s consenting or voting rights to those Direct Participants to whose accounts the Bonds are credited on the record date (identified in a listing attached to the Omnibus Proxy).

Principal and interest payments on, and redemption premium, if any, with respect to the Bonds will be made to Cede & Co., or such other nominee as may be requested by an authorized representative of DTC. DTC's practice is to credit Direct Participants' accounts, upon DTC's receipt of funds and corresponding detail information from the City or the Paying Agent on the payable date in accordance with their respective holdings shown on DTC's records. Payments by Participants to Beneficial Owners will be governed by standing instructions and customary practices, as is the case with securities held for the accounts of customers in bearer form or registered in "street name," and will be the responsibility of such Participant and not of DTC, nor its nominee, the paying agent, or the City subject to any statutory or regulatory requirements as may be in effect from time to time. Payment of principal and interest, and redemption premium, if any, to Cede & Co. (or such other nominee as may be requested by an authorized representative of DTC) is the responsibility of the Issuer or the Paying Agent, disbursement of such payments to Direct Participants will be the responsibility of DTC, and disbursement of such payments to the Beneficial Owners will be the responsibility of Direct and Indirect Participants.

DTC may discontinue providing its services as depository with respect to the Bonds at any time by giving reasonable notice to the City or Paying Agent. Under such circumstances, in the event that a successor depository is not obtained, Bond certificates are required to be printed and delivered.

The City may decide to discontinue use of the system of the book-entry-only transfers through DTC (or a successor securities depository). In that event, Bond certificates will be printed and delivered to DTC.

NEITHER THE CITY, THE PAYING AGENT, NOR THE UNDERWRITER WILL HAVE ANY RESPONSIBILITY OR OBLIGATION TO PARTICIPANTS, TO INDIRECT PARTICIPANTS OR TO ANY BENEFICIAL OWNER WITH RESPECT TO (1) THE ACCURACY OF ANY RECORDS MAINTAINED BY DTC, ANY DTC PARTICIPANT OR ANY INDIRECT PARTICIPANT; (2) THE PAYMENT BY DTC, ANY DTC PARTICIPANT OR ANY INDIRECT PARTICIPANT OF ANY AMOUNT WITH RESPECT TO THE PRINCIPAL OF, PREMIUM, IF ANY, OR INTEREST ON THE BONDS; (3) ANY NOTICE WHICH IS

PERMITTED OR REQUIRED TO BE GIVEN TO BONDHOLDERS OR NOTEHOLDERS; AND (4) ANY CONSENT GIVEN BY DTC OR OTHER ACTION TAKEN BY DTC AS BONDHOLDER OR NOTEHOLDER.

DTC Practices

The City can make no assurances that DTC, Direct Participants, Indirect Participants or other nominees of the Beneficial Owners of the Bonds will act in a manner described in this Official Statement. DTC is required to act according to rules and procedures established by DTC and its participants which are on file with the Securities and Exchange Commission.

Rating

Standard & Poor's Rating Service ("Standard & Poor's") has assigned a rating of "AA-" to the Bonds and affirmed its "AA-" rating on the City's currently outstanding general obligation bonds.

Fitch Ratings ("Fitch") has assigned a rating of "AA-" to the Bonds, and affirmed its "AA-" rating on the City's currently outstanding general obligation bonds.

The City furnished to the rating agencies certain information and materials, some of which may not have been included in this Official Statement. A rating obtained reflects only the view of each rating agency and will be subject to revision or withdrawal, which could affect the market price of the City's bonds or notes, including the Bonds.

Generally, a rating agency bases its rating upon such information and materials and upon investigations, studies and assumptions by the rating agency. There can be no assurance that a rating will continue for any given period of time or that it will not be lowered or withdrawn entirely by the rating agency if, in its judgment, circumstances so warrant. Any such downward change in or withdrawal of a rating may have an adverse effect on the marketability or market price of outstanding securities, including the Bonds. Each rating agency should be contacted directly for its rating on the Bonds and the explanation of such rating.

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

- **Description of the City**
- **Economic Development**
- **Form of Government**
- **Principal City Officials**
- **Organizational Chart**
- **Summary of Municipal Services**
- **Municipal Employees Bargaining Organizations**
- **School Facilities**
- **School Enrollments**
- **Principal Public Facilities**
- **Municipal Employees Bargaining Organizations**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

THE ISSUER

Form of Government

Norwich was founded in 1659 and incorporated in May 1784. The town and city were consolidated on January 1, 1952. The City of Norwich operates under a Charter adopted in 1952, which was most recently revised March 13, 2001. The significant changes passed by voters in that referendum were the reduction of the City Council members from eleven to six elected at large and the City Council President was replaced with a Mayor. The city operates under a Council/Manager form of government. The City Council consists of six members and one Mayor, all elected at large. Elections are held during odd calendar years as provided by state statute.

In addition to all powers granted to towns and cities under the Constitution and General Statutes of the State of Connecticut, the City Council also has specific powers to be executed through the enactment and enforcement of ordinances and bylaws which protect or promote the peace, safety, good government and welfare of the city and its inhabitants. The Council also has the power to provide for the organization, conduct, and operation of the departments, agencies and offices of the city; for the number, titles qualifications, powers, duties and compensation of all officers and employees of the city; and for making of rules and regulations necessary for the control, management and operation of all public buildings, grounds, parks, cemeteries or other property of the city.

The City Manager is appointed by and directly responsible to the Council and serves at the pleasure of the Council. The manager is responsible to the Council for the supervision and administration of city departments.

Geography

Norwich covers an area of 27.1 square miles located 40 miles southeast of Hartford surrounded by Montville, Preston, Lisbon, Sprague, Franklin, and Bozrah. The city is about three hours from New York City by rail or highway transportation. Providence, Rhode Island is approximately an hour from the city and Boston is approximately two hours away. The city is served by interstate, intrastate, and local bus lines. The city is served by Interstate 395 from north to south connecting Norwich with I-95 and I-90 to Boston and New York. Route 2 links the city with Hartford and I-91. State Route 82 connects downtown Norwich with I-395. Rail transportation and freight service is available to major points including New York, Boston, Providence and Montreal. Air service is available at Groton-New London Airport to the south, Green Airport (Providence) to the east and Bradley Airport to the north. Norwich Harbor provides a 600-foot turning basin connecting with the Thames River and Long Island Sound.

Community Profile

History

Norwich was founded in 1659 by settlers from Old Saybrook led by Major John Mason and Reverend James Fitch. They purchased the land that would become Norwich from the local Native American Mohegan Tribe. In 1668, a wharf was established at Yantic Cove. Settlement was primarily in the three mile area around the Norwichtown Green. The 69 founding families soon divided up the land in the Norwichtown vicinity for farms and businesses. By 1694 the public landing built at the head of the Thames River allowed ships to off load goods at the harbor. The distance between the port and Norwichtown was serviced by the East and West Roads which later became Washington Street and Broadway.

Norwich merchants were shipping goods directly from England, but the Stamp Act of 1764, forced Norwich to become more self sufficient. Soon large mills and factories sprang up along the three rivers which traverse the town, the Yantic, Shetucket, and Thames Rivers. During the American Revolution Norwich supported the cause for independence by supplying soldiers, ships, and munitions. One of the most infamous figures of the Revolution, Benedict Arnold, was born in Norwich. Other Colonial era noteworthies include Samuel Huntington, Christopher Leffingwell, and Daniel Lathrop.

Regular steamship service between New York and Boston helped Norwich to prosper as a shipping center through the early part of the 19th century. During the Civil War, Norwich once again rallied around the cause of freedom and saw the growth of its textile, armaments, and specialty item manufacturing. This was also spurred by the building of the Norwich-Worcester Railroad in 1832 bringing goods and people both in and out of Norwich.

Norwich served as leadership center for Connecticut during the Civil War as Governor William Buckingham was from Norwich and used his home as a de facto office during the war years. Also, State Senator Lafayette Foster later became Acting Vice President after President Abraham Lincoln was assassinated. During this period, Frances M. Caulkins composed her histories of both Norwich and New London.

Through the end of the 19th century and into the early 20th century, Norwich served as home to many large mills. The population grew and became more diverse with an insurgence of different ethnic groups. These new residents helped to build the city's schools, churches, and social centers.

Today, Norwich is a thriving city with a stable population, wide range of municipal services, a modern industrial park, its own utility company, and a positive outlook for residential and business growth.

Education

The city school system includes 10 public and three parochial elementary schools, three public middle schools, and a privately-endowed high school, Norwich Free Academy, which serves the city. Also located in the city are a Regional State technical high school, Norwich Regional Technical School, and a Regional State Technical/Community College, Three Rivers Community College, offering associate degree programs.

Healthcare

Also located within the city are various health facilities including the 213-bed Backus Hospital, which underwent a \$50 million expansion which was completed in 2007.

Industry

Norwich is also home to a modern industrial park operated by the Norwich Community Development Corporation ("NCDC"), a private non-profit organization. The industrial park is conveniently located close to Route 2, I-395 and other major highways. The park offers commercial and industrial sites on more than 400 wooded acres currently employing over 2,000 people.

Recreation

The city has the 350-acre Mohegan Park in the heart of the city. Facilities at Mohegan Park include a beach, hiking trails, rose gardens, picnic areas and two children's playgrounds. The Chelsea Gardens Foundation finished its master plan for an 80-acre botanical gardens in Mohegan Park in January 2006 and is seeking funding for this proposed project. The new Occum Park and Estelle Cohn Memorial Dog Park were completed in Summer 2005. The city also offers an eighteen-hole public golf course and a public ice skating rink.

Entertainment & Culture

The city has a number of historical and cultural attractions including: Dodd Stadium – home of the Connecticut Defenders, the Leffingwell House Museum, the Spirit of Broadway Theater, the Norwich Arts Council/ Donald Oat Theater, and the Slater Memorial Museum at Norwich Free Academy.

Economic Development

In 2001, the city of Norwich voted for a Charter Revision that created the position of Mayor for the first time in 50 years and made the Mayor responsible and accountable for economic development. The Mayor now works closely with the NCDC a private not-for-profit corporation established 40 plus years ago to improve the economic well-being of the city. The overriding goal for the city is to increase its grand list through activities which "enhance community life, attract newcomers to Norwich, reduces reliance on government agencies, and attracts economic development investment from the State of Connecticut". Objectives identified to achieve this goal include: "revitalized downtown, adaptive reuse of existing structures, increased availability of commercial and industrial and, and maintaining the existing and attracting new educational institutions into the city".

The city's economic development activities are assisted by the NCDC. NCDC is an independent non-profit that is neither directly nor indirectly controlled by the city or any other governmental entity, but by Norwich City Council resolution, is the economic development arm of the city. Many activities are underway which support these objectives, and will move the community toward the city's primary goal.

Commercial/ Industrial Activity

Commercial/Industrial Activity

- *CSC Facility in the Industrial Park.* Electric Boat is leasing an additional 62,000 square-foot facility and bringing over 400 high-tech jobs to the City.
- *Byron Brook Recreation Resort Community Project.* The Norwich Commission on the City Plan has approved the development of roughly 300 acres of land in Occum into a \$200 million project including a recreation facility and 658 market rate condominiums.
- *Route 82 Retail Center.* A \$3 million, 21,000 square-foot retail center was completed in Spring 2009, is currently home to a new Goodwill Store, and will soon be home to a restaurant.
- *Hampton Inn & Suites Hotel.* This \$5 million, 113-room, six-story hotel on the Route 82/I-395 interchange is currently under construction and is expected to be complete in 2010.
- *Ponemah Mill Adaptive Reuse Project.* This \$15 million project will convert a 19th century Taftville mill into 250 residential apartment units. This project is expected to be finished in 2010.
- *Thayer Building.* This building in downtown Norwich was renovated into 70 residential apartment units. The \$3 million project was completed in Fall 2008.
- *Cadle Mill Adaptive Reuse Project.* This \$7 million project will convert a mill near the Thames River into 107 luxury residential apartment units. This project is expected to be finished in 2010.

Housing Market

- From January 2009 through September 2009, the Building Division has issued over \$17 million in residential building permits.
- There are currently over 300 units of condominiums and apartments under construction.

State of Connecticut Building & Infrastructure Projects

- *Route 82/I-395 Interchange.* The Connecticut Department of Transportation started construction in April 2008 to widen the lanes, add sidewalks, and improve the safety and traffic flow in this area of Route 82. This \$8.3 million project was completed in Fall 2009.
- *Three Rivers Community College.* Three Rivers Community College was consolidated into its New London Turnpike location in a \$85.6 million, 295,644 square-foot project which was completed in 2009.
- *Norwich Technical High School.* The State of Connecticut finished construction on this \$46.2 million addition and renovation project in Fall 2008.
- *Road Improvements.* The residents of the City of Norwich passed a bond referendum item in November 2006 for \$5 million of road improvements. Utilizing the road improvements bond funding in addition to annual Capital Improvements funds, the Public Works Department has resurfaced over 25 miles of City streets from fiscal year 2006-07 through 2008-09. The City approved another \$5 million bond ordinance on November 3, 2009 for infrastructure, including roads, bridges, piers and related structures.
- *Thomas J. Dodd Memorial Stadium.* City officials are working with Minor League Baseball to find another team to replace the Connecticut Defenders before the start of the 2010 season. The Defenders terminated their lease with the City in September 2009.
- *Howard T. Brown Memorial Park Waterfront Rehabilitation.* The City of Norwich has contracted approximately \$1.8 million for the replacement of a seawall and City-owned dock at Norwich Harbor. The City dock was completed in June 2009 and it is anticipated that the seawall will be completed in December 2009. The project will be supported by \$1 million Connecticut Department of Economic & Community Development Urban Action Funds.

- *Clean Rivers, Clean Harbor, Sound Norwich.* Norwich Public Utilities is in the planning phase of a \$100 million project which is expected to take 15-20 years to complete. The project involves expansion and improvement to the wastewater treatment facilities, elimination of the 15 remaining combined sewer overflows (points at which the storm drain network combines with sewer mains), and upgrading the pumping stations. The project will be partially funded with state and federal grants and low-interest loan programs. The remainder of the cost will be covered by Sewer Capital Connection Fees and increases in the sewer rates. These infrastructure improvements will:
 - Bring Norwich current with state and federal environmental mandates
 - Upgrade the city's aging wastewater infrastructure to reduce treatment plant odors
 - Eliminate the discharge of untreated waste into local rivers during wet weather
 - Reduce nitrogen from sewage discharge, making our rivers, harbor and Long Island Sound cleaner
 - Power the sewer plant using recaptured methane gas, reducing Norwich's energy costs
 - Prepare Norwich to meet current growth and future business development needs.
- *Municipal Area Network.* Norwich Public Utilities constructed a network consisting of 32 miles of fiber optic cabling around the city in two "loops." The cable will provide high-speed data, video and communications connectivity that is 600 times faster than any other data network available in Norwich. Some of the benefits include: the ability of NPU to quickly detect issues with its electric, water, natural gas and sewer infrastructure through its Supervisory Control and Data Acquisition (SCADA) system and the ability to link all city departments with unprecedented speed and reliability. This network is currently being tested.
- *Kelly Middle School Renovations.* On November 6, 2007, Norwich voters approved \$40.2 million renovations and improvements to Kelly Middle School on Mahan Drive. The project will be funded by \$29.4 million of State of Connecticut School Construction Grants, \$2.9 million of Qualified Zone Academy Bonds and \$7.9 million of general obligation bonds. The project is expected to be completed in August 2011 and includes: adding classrooms, updating utilities, asbestos abatement and adding an 800-seat auditorium.
- *Norwich Dog Pound.* The Public Works Department has hired Design Learned, a local Architectural/Engineering firm, for the retrofit design of a new dog pound facility to be located in the former Parks & Cemeteries administration building in Mohegan Park. Construction activities could begin as early as December 2009 with project completion estimated to be August 2010. The project cost is estimated to be approximately \$600,000 funded by a bond ordinance adopted in April 2008. By retrofitting an existing building the City will save approximately 25-40% in construction costs, as compared to new construction.
- *Intermodal Transportation Center.* This \$22 million project was conceived in the mid-1990's and is scheduled to be completed in 2012. The project is supported by \$12.2 million of Federal Transit Authority and Highway Administration grants, \$7.2 million of Connecticut bonding grants, \$1.1 million of Connecticut Department of Economic & Community Development grants, and \$1.5 million of City funding. The transportation center will be located on Falls Avenue and will have a 260-space parking garage; will provide indoor services for SEAT bus riders; and will be constructed to easily accommodate future passenger ferry traffic.

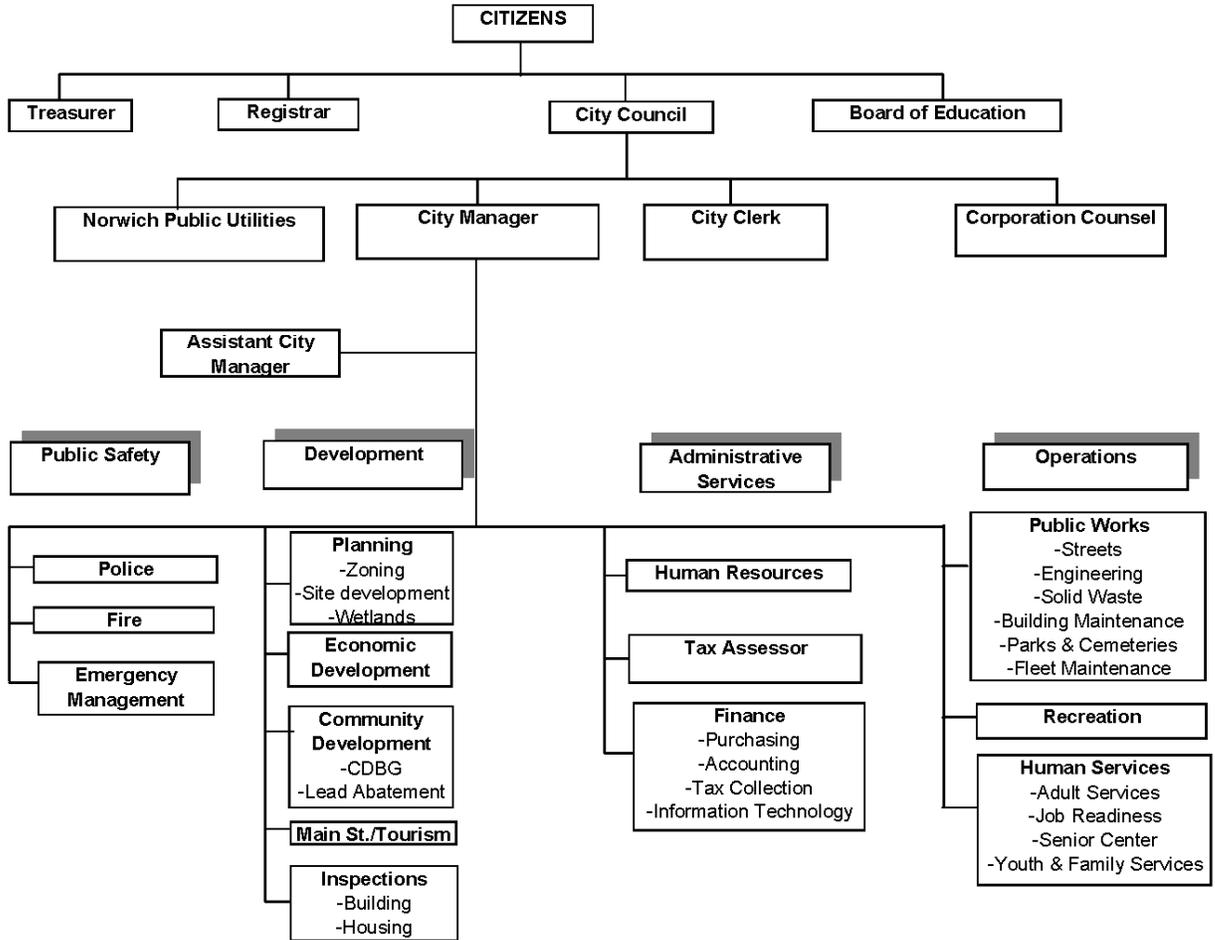
Principal City Officials

Office	Name	Manner of Selection and Term	Length of Service
City Council:			
Mayor	Benjamin P. Lathrop	Elected – 4 years	7 years
President Pro Tempore	Jonathan Jacaruso	Elected – 2 years	2 years
Aldersperson	Mark Bettencourt	Elected – 2 years	4 years
Aldersperson	Peter Desaulniers	Elected – 2 years	2 years
Aldersperson	William Nash	Elected – 2 years	2 years
Aldersperson	Peter Nystrom	Elected – 2 years	1 year
Aldersperson	Robert Zarnetske	Elected – 2 years	2 years
City Manager	Alan H. Bergren	Appointed – Indefinite	2 year
Assistant City Manager	Jennifer Gottlieb	Appointed – Indefinite	4 years
Comptroller	Joseph A. Ruffo	Appointed – Indefinite	22 years
Deputy Comptroller	Joshua A. Pothier	Appointed – Indefinite	6 years
City Treasurer	Brian M. Curtin	Elected – 2 years	3 years
Tax Collector	Kathy Daley	Appointed – Indefinite	11 years
Assessor	Donna Ralston	Appointed – Indefinite	1 year
City Clerk	Sandra Greenhalgh	Appointed – Indefinite	1 year
Corporation Counsel	Michael E. Driscoll	Appointed – Indefinite	7 years
Superintendent of Schools	Pamela Aubin	Appointed – Indefinite	4 years

Source: City Officials.

Organizational Chart

City of Norwich Organization Chart



Summary of Municipal Services

Police: Police protection is provided to the City of Norwich by a full-service, municipal police agency with 97 employees. The department is responsible for patrolling 223 miles of roads in nearly a 30 square mile area and operating a combined 911 communications center for dispatching police, fire, and EMS services. The department is particularly proud of its community policing efforts, which actively includes the public in solving crime and quality of life problems. The Department presently administers approximately \$80,000 in Federal and State grants. These grants provide funding to enhance police operations in the areas of drug education and enforcement, safe neighborhood patrols, DUI and traffic enforcement, technological improvements.

Fire: Fire protection in the City Consolidation District (CCD) is provided by a 60-employee full-time fire department. The outlying areas of the city are not part of the CCD and are protected by five volunteer fire companies, all of which are connected to the central fire department's switchboard for emergency dispatch.

Utilities: The City of Norwich owns and operates its own gas, electric, water and wastewater systems through its Norwich Public Utilities ("NPU"). The NPU is governed by Chapter 12 of the City Charter that establishes a five-member Board of Public Utilities' Commissioners who are appointed by the City Council, the NPU has continually operated since its purchase in 1904. The General Manager, who is appointed by the Commissioners, is responsible for the management and operations of the NPU. The NPU has 139 employees and serves approximately 20,220 electric customers, 7,880 gas customers, 10,500 water customers and 7,150 wastewater customers. The NPU supports general city activities by contributing 10% of its gross revenues to the city's general fund. Contributions in fiscal year 2009-10 were equivalent to 3.2 mills of taxes. The NPU's budget is approved by the Commissioners and is then presented to the City Council for adoption. The NPU consists of three divisions: The Utility Operations Division, the Customer Service Division, and the Business Services Division. Each division has clearly defined goals that were developed as part of the current business plan.

The Utility Operations Division consists of electric operations and distribution, gas production and distribution, water treatment and distribution, and wastewater treatment and collection.

The City of Norwich is fortunate to have a water supply system that consists of a 10-mgd water filtration plant, and a 4-mgd water filtration plant, 4 reservoirs, one emergency supply well, and a fully accredited laboratory. Producing 2.0 billion gallons of water in fiscal year 2008-09, the NPU produces a yearly water quality report that indicates that the NPU consistently exceeds drinking water standards set by the State of Connecticut.

Wastewater is treated in an activated sludge treatment plant. See "Public Buildings and Infrastructure" herein. The Sewer Authority has worked closely with the city to secure funding to expand its wastewater collection system to neighborhoods that have seen the failure of private septic systems that affect residential property values. An extensive, multiyear combined sewer overflow program, funded through State grants and loans, has successfully eliminated most sewer system overflows, and greatly improved water quality in the Shetucket, Yantic and Thames Rivers. Last year, the Sewer Authority commenced a 10 year 100 million dollar upgrade to the wastewater treatment plant and collection system. The "Clean Rivers, Clean Harbor, Sound Norwich" Sewage System Reconstruction project involves changes to the wastewater infrastructure that will:

- Bring Norwich current with state and federal environmental mandates
- Upgrade the city's aging wastewater infrastructure to reduce treatment plant odors
- Minimize the discharge of untreated waste into local rivers during wet weather
- Reduce nitrogen from sewage discharge, making our rivers, harbor and Long Island Sound cleaner
- Power the sewer plant using recaptured methane gas, reducing Norwich's energy costs
- Prepare Norwich to meet current growth and future business development needs

The Customer Service Division provides leadership as customer advocates within NPU. The goal for the Customer Service Division is to provide a level of customer service that consistently exceeds customer expectations. Customer Service encompasses energy efficiency, field services, metering, billing, the Customer Service Center, and external affairs. In an effort to promote one-stop shopping, customer service representatives and field service technicians

have been crossed-trained to serve customers more efficiently. Field service technicians are responsible for providing accurate metering for all services, investigating high bill complaints, and gas service calls. The NPU also provides repair service for gas appliances. In addition, recognizing energy efficiency as a solution to rising energy costs, Norwich Public Utilities successfully developed and implemented comprehensive efficiency programs to benefit residential and commercial electric and natural gas customers.

The Business Service Division includes human resources, purchasing, information technology, geographic information systems, accounting and financial planning. Business Services is also responsible for anticipating the changes in the utility business, and building an infrastructure that will position the NPU to take advantage of technological breakthroughs as they occur. This Division continually provides business support services that promote the NPU's mission strategies.

CMEEC AND MEMBER POWER SALES CONTRACTS

The City of Norwich is a member of the Connecticut Municipal Electric Energy Cooperative (CMEEC), a public corporation organized under Connecticut Public Act 75-634, subsequently enacted as Title 7-233, Chapter 101a, of the General Statutes of Connecticut, as amended. It is empowered to undertake the planning, financing, acquisition, construction, and operation of facilities for the generation and transmission of electric power and energy for its members and others. The Act permits any Connecticut municipality that has an electric utility department to become a CMEEC member. The City of Norwich, the City of Groton, the Borough of Jewett City, the Second Taxing District of the City of Norwalk, the Third Taxing District of the City of Norwalk, and the Town of Wallingford are the only Connecticut communities which have municipally owned electric utilities. CMEEC, on behalf of its members and the Town of Wallingford (a non-member) acts as a single integrated participant to NEPOOL and the NEPOOL Agreement.

CMEEC has entered into a power supply contract with each of its Members, including Norwich ("Member Power Sales Contracts -- MPSC"). The MPSCs are all-requirements contracts under which each member is obligated to purchase substantially all its power requirements from CMEEC. Under terms of the MPSCs, each system has been allocated a certain percentage of CMEEC's fixed costs consisting primarily of debt service, on a take or pay basis. These costs are required to be paid annually whether or not Norwich takes any power under the contract. Pursuant to the MPSC, Norwich has covenanted to maintain electric rates which, together with other sources of revenue, will provide sufficient revenues to meet its payment obligation to CMEEC under the Power Contract.

All payments due to CMEEC under the MPSC are agreed to constitute operating expenses of the electric operations and may not be subordinated to any other obligation of Norwich. In addition, Norwich has agreed not to execute or adopt any instrument securing or issuing bonds, notes, leases or other evidences of indebtedness which are payable from and secured by liens on the revenues derived from the ownership or operations of its electric system without providing for the payment of operating expenses (including payments to be made under the MPSC) from such revenues ahead of debt service on such bonds, notes, leases or other evidence of indebtedness.

The foregoing discussion of the MPSC is intended to be a summary of such contract and is qualified in its entirety by reference to the contracts themselves, which may be obtained from the city.

SOLID WASTE

The City has entered into the Municipal Solid Waste Management Services Contract, as amended (the "Service Contract") with the Southeastern Connecticut Regional Resources Recovery Authority (the "SCRRA") pursuant to which it participates with ten other central Connecticut municipalities (the eleven constituting the "Contracting Municipalities"), in the Southeastern Connecticut System (the "System"). The System consists of a mass-burn solid waste disposal and electric generation facility located in the Town of Preston (the "Facility") and various improvements and facilities related thereto, including landfills. The Facility is complete and is presently receiving waste from member municipalities. Under the Service Contract, the city is required to deliver or cause to be delivered to the System solid waste generated within its boundaries up to its minimum commitment of 23,000 tons per year and to pay a uniform per ton Disposal Service Payment (the "Service Payment") therefor. The Service Payment commitment is a "put-or-pay" commitment, in that if the aggregate minimum commitment of the Contracting Municipalities is not met by the total deliveries of all the Contracting Municipalities in any year, the city must pay the Service Payment for its full portion of the aggregate minimum commitment even if it did not deliver the full portion. The current fee is \$60 per ton paid by user fees and property taxes. Pursuant to contracts between the Authority and American REF-FUEL Company of Southeastern Connecticut (the "Company"), the

Facility is operated by the Company. The Service Payment applicable in any contract year is calculated by estimating the Net Cost of Operation, which is the Cost of Operation less Revenues other than Service Payments, as such items are defined in the Service Contract. Cost of Operations includes debt service on revenue bonds issued by or on behalf of the SCRRRA to finance the System and expenses of operation and administration of the System, among other things. Revenues means all revenues, income and receipts derived from the ownership and operation of the System, including from the sale of electricity. The sum of all Service Payments and other payments from the Contracting Municipalities are required to be sufficient to pay or provide for the New Cost of Operations. Service Payments shall be payable so long as the System is accepting solid waste delivered by or on behalf of the city, whether or not such solid waste is processed at the Facility. The city's obligation to pay the Service Payment, so long as the Authority is accepting the city's solid waste, is absolute and unconditional, is not subject to any set-off, counterclaim, recoupment, defense (other than payment itself) or other right which the city may have against the SCRRRA or any person for any reason whatsoever, and shall not be affected by any defect in title, design, fitness for use, loss or destruction of the System. The city has pledged its full faith and credit to the payment of Service Payments and has also agreed to enforce or levy and collect all taxes, cost sharing or other assessments or charges and take all such other action as may be necessary to provide for the payment of the Service Payments.

City Employees

The following table illustrates the full-time equivalent employees for the current and the last five fiscal years:

Municipal Employees (Full-time Equivalent)

<u>Fiscal Year</u>	<u>General Government</u>	<u>Board of Education</u>	<u>Public Utilities</u>	<u>Total</u>
2009	293.00	583.90	139.50	1,016.40
2008	309.00	575.30	137.00	1,021.30
2007	299.50	575.40	137.00	1,011.90
2006	299.00	563.90	137.00	999.90
2005	302.00	548.00	137.00	987.00
2004	301.00	524.50	137.00	962.50

Source: City Officials.

REMAINDER OF PAGE INTENTIONALLY LEFT BLANK

Municipal Employees Collective Bargaining Units⁽¹⁾

Collective Bargaining Group Name	Group Represented	Positions Represented	Beginning Date of Contract	End Date of Contract
General Government				
International Brotherhood of Police Officers (IBPO), Local 38	City 911 Dispatchers	8	7/1/2007	6/30/2011
International Association of Fire Fighters, Local 892	City Firefighters	53	7/1/2007	6/30/2011
Norwich City Hall Employees Association, Inc., Connecticut Independent Labor Union (CILU), Local #11	City Non-supervisory administrative employees	63	7/1/2007	6/30/2011
United Public Service Employees Union, Connecticut Organization for Public Safety Division	City Police Officers	77	7/1/2007	6/30/2012
CILU, Local #24	City Public Works	46	7/1/2007	6/30/2011
Public Works Supervisors, American Federation of State, County & Municipal Employees (AFSCME), Local 818, Council 4	City Public Works Supervisors	5	7/1/2008	6/30/2012
Municipal Employees Union "Independent" (MEUI)-Supervisors	City Supervisory administrative employees	11	7/1/2006	6/30/2009(2)
	Subtotal	<u>263</u>		
Public Utilities				
Supervisory Employees Association, Inc. AFSCME Local 818, Council 4	NPU Supervisory and Professional Employees	35	7/1/2008	6/30/2011
International Brotherhood of Electrical Workers Local 457, Norwich Unit	NPU Technical and clerical workers	96	7/1/2008	6/30/2011
United Steelworkers of America AFL-CIO-CLC Local No. 9411-02	NPU Water distribution employees	8	7/1/2008	6/30/2011
	Subtotal	<u>139</u>		
Board of Education				
Norwich School Administrators Association	NPS Administrators	17	7/1/2008	6/30/2012
MEUI Local 506, SEIU, AFL-CIO	NPS Custodians	29	7/1/2006	6/30/2009(2)
Teamsters Local Union No. 493	NPS Maintainers	3	7/1/2007	6/30/2010
MEUI Local 506, SEIU, AFL-CIO	NPS Paraeducators	104	7/1/2005	6/30/2009(2)
New England Health Care Employees Union District 1199, SEIU, AFL-CIO	NPS School Nurses	17	7/1/2005	6/30/2009(2)
Norwich Educational Secretaries, AFSCME Local 1303-190, Council 4	NPS Secretaries	26	7/1/2004	6/30/2010
Norwich Teachers League	NPS Teachers	313	7/1/2008	6/30/2012
	Subtotal	<u>509</u>		
Non-Bargaining Employees				
General Government		13		
Department of Public Utilities		1		
Board of Education		160		
	Subtotal	<u>174</u>		
	GRAND TOTAL	<u>1,085</u>		

(1) Connecticut General Statutes Sections 7-473c, 7-474 and 10-153a to 10-153n provide for a procedure for binding arbitration of collective bargaining agreements between municipal employers and organizations representing municipal employees, including certificated teachers and certain other employees. The legislative body of a municipality may reject an arbitration panel's decision by a two-thirds majority vote. The State and the employee organization must be advised in writing of the reasons for rejection. The State then appoints a new panel of either one or three arbitrators to review the decisions on each of the rejected issues. The panel must accept the last best offer of either party. In reaching its determination, the arbitration panel gives priority to the public interest and the financial capability of the municipal employer, including consideration of other demands on the financial capability of the municipal employer. Effective October 1, 1997, for binding arbitration of teacher's contracts, in assessing the financial capability of a town, there is an irrefutable presumption that a budget reserve of 5% or less is not available for payment of the cost of any item subject to arbitration. In light of the employer's financial capability, the panel considers prior negotiations between the parties, the interests and welfare of the employee group, changes in the cost of living, existing employment conditions, and wages, salaries, fringe benefits, and other conditions of employment prevailing in the labor market, including developments in private sector wages and benefits.

(2) Currently in negotiation

Source: City of Norwich, Finance Department

School Facilities

The City's school system consists of ten schools for pupils in grades pre-K through 12. The schools are governed by a nine-member Board of Education.

	<u>Grades</u>	<u>Date of Construction</u>	<u>Number of Classrooms</u>	<u>Enrollment 10/1/2009</u>	<u>Rated Capacity</u>
Bishop School	PreK-5	1925	11	173	220
Administration Building		1893	N/A	N/A	N/A
Greenville School	PreK-5	1956	18	328	400
Hickory Street School	7-12	1890	4	19	50
Stanton School	PreK-5	1956	23	353	440
Moriarty School	PreK-5	1975	33	366	620
Kelly School	6-8	1962	45	631	1,170
Thames River Academy	9-12	1956	9	85	310
Deborah Tennant-Zinewicz School	7-12	1975	5	45	70
Huntington School	PreK-5	1928	18	409	450
Teachers School	6-8	1975	30	520	760
Mahan School	PreK-5	1968	17	300	320
Uncas School	PreK-5	1975	18	169	340
Veterans School	PreK-5	1968	17	233	320
Wequonnoc School	PreK-5	1962	17	236	340
Total			265	3,867	5,810

Source: City of Norwich, Board of Education

School Enrollment

Fiscal Year	Elementary Grades Pre-K - 5	Middle School Grades 6 - 8	High School Grades 9 - 12	Total Norwich Public Schools Enrollment	Norwich Students Enrolled at NFA	Total Norwich School Enrollment
2002-2003	2,720	1,234	94	4,048	1,337	5,385
2003-2004	2,683	1,241	78	4,002	1,444	5,446
2004-2005	2,584	1,237	117	3,938	1,452	5,390
2005-2006	2,534	1,348	33	3,915	1,644	5,559
2006-2007	2,517	1,344	76	3,937	1,638	5,575
2007-2008	2,806	847	80	3,733	1,552	5,285
2008-2009	2,622	1,148	150	3,920	1,599	5,519
2009-2010	2,567	1,151	149	3,867	1,582	5,449
Projected						
2010-2011	2,616	1,162	90	3,868	1,735	5,603
2011-2012	2,648	1,160	90	3,898	1,698	5,596
2012-2013	2,669	1,158	90	3,917	1,570	5,487
2013-2014	2,631	1,213	90	3,934	1,548	5,482
2014-2015	2,621	1,238	90	3,949	1,499	5,448

Source: City of Norwich, Board of Education

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

- **Population Trends**
- **Age Distribution of the Population**
- **Income Distribution**
- **Income Levels**
- **Educational Attainment**
- **Major Employers**
- **Employment by Industry**
- **Employment Data**
- **Age Distribution of Housing**
- **Housing Inventory**
- **Owner-Occupies Housing Values**
- **Building Permits**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

ECONOMIC AND DEMOGRAPHIC DATA

Population Trends

<u>Year</u>	<u>City of Norwich</u>	<u>New London County</u>	<u>State of Connecticut</u>
2000	36,117	259,088	3,405,565
1990	37,391	254,957	3,287,116
1980	38,074	238,409	3,107,576
1970	41,333	230,654	3,032,217
1960	38,506	185,745	2,535,234

Source U.S. Department of Commerce, Bureau of Census

Age Characteristics of Population - 2008

Age Group	<i>City of Norwich</i>		<i>State of Connecticut</i>	
	Number	Percent	Number	Percent
Under 18	8,170	21.9%	807,065	22.8%
18 - 24	3,332	8.9%	332,316	9.4%
25 - 49	13,239	35.5%	1,219,043	34.4%
50 - 64	6,705	18.0%	692,305	19.6%
65 and over	5,898	15.8%	490,117	13.8%
Total	<u>37,344</u>	<u>100.0%</u>	<u>3,540,846</u>	<u>100.0%</u>

Source: CERC Town Profile, January 2009

Income Distribution

	City of Norwich		State of Connecticut	
	<u>Families</u>	<u>Percent</u>	<u>Families</u>	<u>Percent</u>
\$0 - \$9,999	485	5.3%	33,423	3.8%
10,000 - 14,999	394	4.3	23,593	2.7
15,000 - 24,999	973	10.6	63,262	7.1
25,000 - 34,999	1,139	12.4	75,413	8.5
35,000 - 49,999	1,691	18.4	120,134	13.6
50,000 - 74,999	2,242	24.4	198,924	22.5
75,000 - 99,999	1,211	13.2	141,981	16.0
100,000 - 149,999	790	8.6	132,177	14.9
150,000 - 199,999	128	1.4	42,472	4.8
200,000 and over	119	1.3	<u>54,368</u>	<u>6.1</u>
Totals	<u>9,172</u>	<u>100.0</u>	<u>885,747</u>	<u>100.0</u>

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Income Levels

	<u>City of Norwich</u>	<u>State of Connecticut</u>	<u>United States</u>
Per Capita Income 2000	\$20,742	\$40,640	\$29,676
Median Family Income 2000	49,155	64,502	51,751
Median Household Income 2000	39,181	53,108	42,148

Source: U.S. Department of Commerce, Bureau of Census, 2000

Educational Attainment

Years of School Completed Age 25 and Over

	<u>City of Norwich</u>		<u>State of Connecticut</u>	
	<u>Number</u>	<u>Percent</u>	<u>Number</u>	<u>Percent</u>
Less than 9th grade	1,925	8.0%	132,917	5.8%
9th to 12th grade	3,033	12.5	234,739	10.2
High School graduate	8,315	34.5	653,300	28.5
Some college, no degree	4,847	20.1	402,741	17.5
Associate's degree	1,447	6.0	150,926	6.6
Bachelor's degree	2,588	10.7	416,751	18.2
Graduate or professional degree	1,970	8.2	304,243	13.2
Totals	24,125	100.0%	2,295,617	100.0%
Total high school graduate or higher (%)		79.5%		84.0%
Total bachelor's degree or higher (%)		18.9%		31.4%

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Major Employers

Estimates as of December 2007

<u>Employer</u>	<u>Nature of Business</u>	<u>Estimated Number of Employees</u>
State of Connecticut	All State agencies	1,100
City of Norwich (incl. NPU & BOE)	Municipality	1,020
William W. Backus Hospital	Medical Center	932
Bob's Discount Furniture	Retail Store & Warehouse	446
ShopRite Norwich	Grocery Store	418
Interim Healthcare of Eastern CT	Healthcare	400
Computer Science Corporation	Computer Products & Services	330
Norwich Free Academy	Quasi-private High School	261
US Foodservice	Food Distributors	205
Stop & Shop	Grocery Store	178

Source: Survey of local businesses by Finance Department

Employment By Industry

Sector	City of Norwich		State of Connecticut	
	Number	Percent	Number	Percent
Agriculture, forestry, fishing, hunting and, mining	5	-%	7,445	0.4%
Construction.....	931	6.4	99,913	6.0
Manufacturing	2,106	14.6	246,607	14.8
Wholesale Trade	549	3.8	53,231	3.2
Retail Trade.....	2,107	14.6	185,633	11.2
Transportation and warehousing, and utilities information	884	6.1	64,662	3.9
Finance, insurance, real estate, and rental and leasing.....	407	2.8	55,202	3.3
Professional, scientific, management, administrative, and waste management services	994	6.9	163,568	9.8
Educational, Health, and Social Services	1,102	7.6	168,334	10.1
Arts, entertainment, recreation, accommodation, and food services.....	3,271	22.6	366,568	22.0
Other services (except public administration)	790	5.5	111,424	6.7
Public Administration	737	5.1	74,499	4.5
Total Labor Force, Employed	577	4.0	67,354	4.0
	14,460	100.0%	1,664,440	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Employment Data

Period ¹	City of Norwich		Percentage Unemployed		
	Employed	Unemployed	City of Norwich	Norwich - New London Labor Market ¹	State of Connecticut
September 2009	19,047	1,895	9.0%	7.8%	8.2%
Annual Averages					
2008	19,521	1,364	6.5	5.7	5.7
2007	19,817	1,055	5.1	4.3	4.6
2006	19,811	1,029	5.0	4.2	4.4
2005	19,348	1,103	5.4	4.5	4.9
2004	19,001	1,118	5.6	4.5	4.9
2003	19,008	1,232	6.1	4.9	5.5
2002	18,788	925	4.7	3.9	4.4
2001	14,784	500	3.3	2.8	3.3

¹ Not seasonally adjusted.

Source: Department of Labor, State of Connecticut.

Age Distribution Of Housing

Year Built	City of Norwich		State of Connecticut	
	Units	Percent	Units	Percent
1939 or earlier	7,412	44.6%	308,896	22.3%
1940 to 1969	4,707	28.3	571,218	41.2
1970 to 1979	1,725	10.4	203,377	14.7
1980 to 1989	1,984	12.0	183,405	13.2
1990 to March 2000	772	4.7	119,079	8.6
Total housing units, 2000	16,600	100.0%	1,385,975	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Housing Inventory

Type	City of Norwich		State of Connecticut	
	Units	Percent	Units	Percent
1 unit detached	7,458	63.8%	816,706	58.9%
1-unit attached	600	5.1	71,185	5.1
2 to 4 units	1,228	10.5	246,617	17.8
5 to 9 units	849	7.3	76,836	5.6
10 or more units	1,541	13.1	162,437	11.7
Mobile home, trailer, other	22	0.2	12,194	0.9
Total Inventory	11,698	100.0%	1,385,975	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Owner-Occupied Housing Values

Specified Owner-Occupied Units	City of Norwich		State of Connecticut	
	Number	Percent	Number	Percent
Less than \$50,000.....	70	1.0	5,996	0.8
\$50,000 to \$99,999.....	1,253	18.0	85,221	11.7
\$100,000 to \$149,999.....	3,892	56.0	212,010	29.1
\$150,000 to \$199,999.....	1,367	19.7	156,397	21.5
\$200,000 to \$299,999.....	297	4.3	137,499	18.9
\$300,000 to \$499,999.....	48	0.7	79,047	10.9
\$500,000 to \$999,999.....	5	0.1	38,168	5.2
\$1,000,000 or more	13	0.2	13,906	1.9
Totals	6,945	100.00	728,244	100.0%

Source: U.S. Department of Commerce, Bureau of Census, 2000.

Building Permits

Calendar Year	Residential		Commercial		Industrial		Other		Total	
2009 ⁽¹⁾	1,231	17,348,116	269	4,475,596	1	52,000	61	1,430,636	1,562	23,306,348
2008	1,827	13,949,602	312	15,969,375	3	23,360	45	1,999,093	2,187	31,941,430
2007	1,779	25,968,385	295	26,309,884	--	---	19	499,450	2,093	52,777,719
2006	1,545	23,456,782	250	41,858,422	1	1,500	4	850,000	1,800	66,166,704
2005	1,775	34,060,390	262	21,315,948	1	200	9	4,650	2,047	55,381,188
2004	1,694	45,593,530	193	16,004,424	7	827,530	24	3,115,550	1,918	65,541,034
2003	1,342	19,089,299	270	15,095,992	6	2,785,000	24	1,294,840	1,642	38,265,131
2002	1,401	13,356,824	253	11,964,674	7	474,750	15	309,100	1,676	26,105,348
2001	1,049	7,823,231	244	9,510,921	13	4,597,297	35	1,878,841	1,341	23,810,290
2000	1,084	14,620,476	443	9,486,763	13	601,575	41	930,620	1,581	25,639,434
1999	1,044	6,453,551	250	10,302,765	9	3,033,500	59	12,300,487	1,362	32,090,303

1. Through September 30, 2009.

Source: Building Official, City of Norwich

TAX BASE DATA

- **Property Tax**
- **Property Tax Assessments**
- **Property Tax Levy**
- **Taxable Grand List**
- **Taxable Grand List and Tax Collections**
- **Ten Largest Taxpayers**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

TAX BASE DATA

Property Tax

Property Tax Assessment

Section 12-62 et. seq. of the Connecticut General Statutes govern real property assessments and establish the revaluation cycle for Connecticut municipalities of a revaluation every five years and, generally, a physical inspection every ten years. Section 12-62 also imposes a penalty on municipalities that fail to effect revaluations as required, with certain exceptions. However, the statute permits the phase-in of a real property assessment increase resulting from a revaluation over a period of up to five years. The maintenance of an equitable tax base by locating and appraising all real and personal property within the City for inclusion on the Grand List is the responsibility of the Assessor's Office. The Grand List represents the total assessed values for all taxable and tax exempt real estate, taxable personal property, and motor vehicles located within the City as of October 1. Assessments for real and personal property are computed at seventy percent (70%) of the market value at the time of last revaluation, and at 70% of the annual approval of Motor Vehicles by the Office of Policy and Management. Grand List information is used by municipalities to set the mill rate which in turn becomes the basis for the City's annual tax levy. Any property owner may seek to appeal its assessment by filing a written appeal to a City's Board of Assessment Appeals. The Board of Assessment Appeals elects to hear such appeals and determines whether adjustments to the Assessor's list relating to assessments under appeal are warranted. Under Connecticut law, taxpayers who are dissatisfied with a decision by a City's Board of Assessment Appeals may appeal the decision to the Connecticut Superior Court.

When a new structure or modification to an existing structure is undertaken, a municipality's Assessor's Office receives a copy of the permit issued by the Building Inspector. A physical appraisal is then completed and the structure classified and priced from a schedule developed as of the revaluation. Property depreciation and obsolescence factors are also considered when arriving at an equitable value.

Motor vehicle lists are furnished to municipalities by the State of Connecticut Department of Motor Vehicles and appraisals of motor vehicles are accomplished in accordance with an automobile price schedule developed by the Connecticut Association of Assessing Officials and as recommended by the State Office of Policy and Management. Section 12-71b of The Connecticut General Statutes provides that motor vehicles which are registered with the Commissioner of Motor Vehicles after the October 1 assessment date are subject to property tax as follows: 1) vehicles registered subsequent to October 1 but prior to the following August 1, are subject to a prorated tax based on the period of time from the date of registration until the following October 1; 2) vehicles purchased in August and September are not taxed until the next October 1 Grand List. With respect to replacement vehicles (as compared to additional vehicles) Section 12-71b provides for similar prorating of taxes on the new vehicle and a credit with respect to taxes due on the replaced vehicle during the assessment year.

All commercial personal property (furniture, fixtures, equipment, machinery and leased equipment) is assessed annually. An assessor's check and audit is completed periodically. Assessments for both personal property and motor vehicles are computed at seventy percent (70%) of present market value.

Section 12-124a of the Connecticut General Statutes permits a municipality, upon approval by its legislative body, to abate property taxes on owner-occupied residences to the extent that the taxes exceed eight percent of the owner's total income, from any source, adjusted for self-employed persons to reflect expenses allowed in determining adjusted gross income. The owner must agree to pay the amount of taxes abated with interest at 6% per annum, or at such rate approved by the legislative body, at such time that the residence is sold or transferred or on the death of the last surviving owner. A lien for such amounts is recorded in the land records but does not take precedence over any mortgage recorded before the lien.

Section 12-170v of the Connecticut General Statutes permits a municipality upon approval by its legislative body to freeze the property taxes due for certain low-income elderly residents. Any municipality providing such property tax relief may place a lien upon such property in the amount of total tax relief granted plus interest.

Property Tax Levy

Property taxes are levied on all taxable assessed property on the Grand List of October 1 prior to the beginning of the fiscal year. Real and personal property taxes are generally payable in two installments on July 1 and January 1, except that real and personal property taxes under \$100 are payable in one installment on July 1. Motor vehicle tax bills are payable in July and motor vehicle supplemental bills are payable in January. A margin against delinquencies, legal reductions, and Grand List adjustments, such as Assessor errors, is provided by adjusting the Grand List downward when computing anticipated property tax revenue from the current levy. An estimate for delinquent taxes and outstanding interest and lien fees anticipated to be collected during the fiscal year is normally included as a revenue item in the budget. Delinquent taxes are billed at least four times a year with interest charged at the rate of one and one-half percent per month with a minimum charge of \$2. In accordance with State law, the oldest outstanding tax is collected first. Outstanding real estate tax accounts are automatically liened each year prior to June 30 with legal demands and alias tax warrants used in the collection of personal property and motor vehicle tax bills. Delinquent motor vehicle and personal property tax accounts are transferred to a suspense account when collection appears unlikely at which time they cease to be carried as receivables by the City, although they remain collectible. Tax accounts unpaid fifteen years after the due date are not collectible in accordance with state statutes.

Taxable Grand List

The following table sets forth the City’s taxable grand list by component:

Fiscal Year Ended June 30	Grand List Year October 1	Real Estate		Personal Property		Total Assessed Value	Less Exemptions	Total Taxable Assessed Value
		Industrial/Commercial	Residential	Motor Vehicles	Other			
2010	2008 ¹	433,291,000	1,663,047,800	172,866,634	114,639,517	2,383,844,951	30,687,642	2,353,157,309
2009	2007	345,267,000	1,235,842,800	184,571,140	112,169,675	1,877,850,615	24,528,310	1,853,322,305
2008	2006	341,359,800	1,225,489,388	183,185,660	92,878,143	1,842,912,991	23,383,850	1,819,529,141
2007	2005	326,636,000	1,213,922,970	177,322,860	93,705,966	1,811,587,796	19,837,950	1,791,749,846
2006	2004	326,235,000	1,190,123,100	165,690,170	90,463,118	1,772,511,388	27,324,930	1,745,186,458
2005	2003 ¹	408,784,131	1,095,365,650	153,491,848	100,569,687	1,758,211,316	24,916,080	1,733,295,236
2004	2002	273,990,638	679,020,277	154,864,274	83,388,455	1,191,263,644	25,168,000	1,166,095,644
2003	2001	270,107,974	669,398,023	152,669,725	82,206,775	1,174,382,497	28,500,430	1,145,882,067
2002	2000	266,090,373	665,459,754	152,218,658	85,345,330	1,169,114,115	27,570,100	1,141,544,015

1. Date of Revaluation

Taxable Grand List and Tax Collections (Unaudited)

Fiscal Year Ended June 30	Mill Rate	Adjusted Tax Levy for Fiscal Year	Collected within the Fiscal Year of the Levy		Collections in Subsequent Years	Total Collections to Date	
			Amount	Percentage		Amount	Percentage
General Fund							
2009	29.24	54,308,632	52,081,267	95.90%	-	52,081,267	95.90%
2008	28.57	51,980,360	50,213,269	96.60%	1,028,159	51,241,428	98.58%
2007	27.77	49,972,990	48,323,538	96.70%	1,195,391	49,518,929	99.09%
2006	26.72	46,541,197	44,977,469	96.64%	1,498,036	46,475,505	99.86%
2005	25.69	43,998,693	42,680,930	97.00%	1,267,298	43,948,228	99.89%
City Consolidated District (CCD) Fire Tax							
2009	4.86	3,145,002	2,980,621	94.50%	-	2,980,621	94.50%
2008	4.75	3,064,455	2,930,076	95.61%	77,478	3,007,554	98.14%
2007	4.25	2,723,851	2,595,428	95.29%	84,608	2,691,090	98.80%
2006	4.03	2,510,993	2,398,768	95.53%	81,848	2,506,175	99.81%
2005	3.84	2,332,209	2,232,779	95.74%	94,336	2,327,185	99.78%
Town Consolidated District (TCD) Volunteer Fire Relief Tax							
2009	0.42	509,567	491,156	96.39%	-	491,156	96.39%
2008	0.36	424,146	410,608	96.81%	8,472	419,080	98.81%
2007	0.31	360,641	350,906	97.30%	7,050	357,956	99.26%
2006	0.30	337,005	325,517	96.59%	11,106	336,623	99.89%
2005	0.21	232,120	225,699	97.23%	6,276	231,975	99.94%

Source: Tax Collector's Office, City of Norwich.

Ten Largest Taxpayers

Name of Taxpayer	Nature of Business	Taxable	Percent of Net
		Valuation	Taxable Grand List¹
Computer Science Corporation	Computer Products and Services	27,354,330	1.16%
Bob's Discount Furniture	Retail Store and Distribution Center	22,976,680	0.98%
Phelps Dodge	Manufacturing – Copper	14,404,030	0.61%
SEA Norwich LLC	Shopping Center	12,538,000	0.53%
Plaza Enterprises	Shopping Center	12,285,000	0.52%
Mashantucket Pequot Tribe	Real Estate	11,078,080	0.47%
Kalamian Elias as Trustee	Apartments	11,002,000	0.47%
Wal-Mart Stores	Department Store	9,694,600	0.41%
21 Henry LLC	Apartments	8,039,240	0.34%
US Foodservice	Food Distributors	7,914,870	0.34%
		\$137,286,830	5.83%

¹ 2008 Net Taxable Grand List of \$2,353,157,309

Source: City of Norwich Assessor's Office.

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

- **Fiscal Year**
- **Basis of Accounting and Accounting Policies**
- **Budgetary Procedures**
- **Annual Audit**
- **Pension Plans**
- **Other Post Employment Benefits**
- **Investment Policies and Practices**
- **General Fund Revenue and Expenditures**
- **Analysis of General Fund Equity**
- **Investment Practices**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

FINANCIAL INFORMATION

Fiscal Year

The City's fiscal year begins July 1 and ends June 30.

Basis of Accounting and Accounting Policies

The financial statements of the City of Norwich, Connecticut have been prepared in conformity with accounting principles generally accepted in the United States of America as prescribed by the Governmental Accounting Standards Board (GASB). Please refer to Appendix A "Notes to Financial Statements" herein for compliance and implementation details.

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. The statement of activities demonstrates the degree to which the direct expenses of a given function or segment is offset by program revenues.

The new reporting model includes the following segments:

Management's Discussion and Analysis provides introductory information on basic financial statements and an analytical overview of the City's financial activities.

Government-wide financial statements - consist of a statement of net assets and a statement of activities, which are prepared on the accrual basis of accounting. These statements distinguish between governmental activities and business-type activities and exclude fiduciary (employee retirement system and agency funds). Capital assets, including infrastructure and long-term obligations are included along with current assets and liabilities.

Fund financial statements - provide information about the City's governmental, proprietary and fiduciary funds. These statements emphasize major fund activity and, depending on the fund type, utilize different basis of accounting.

The general fund is the general operating fund of the City government. All unrestricted resources, except those required to be accounted for in another fund, are accounted for in this fund. From this fund are paid general operating expenditures, fixed charges, principal and interest on long-term debt and capital improvement costs of the City, which were not paid through a special fund.

The City reports the following major proprietary funds:

Sewer-Use, Sewer Assessment and Street Extension funds account for the activities of the Water Pollution Control Authority. It is independent in terms of its relationship to other City functions. Its operations are financed from special assessments and direct charges to the users of the service. The Authority operates the sewage pumping stations and collection systems.

Fiduciary Funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations, and other governments. Fiduciary funds are not included in the government-wide statements. The fiduciary funds are as follows:

Internal Service funds account for general insurance, medical insurance and workers' compensation insurance provided to other departments or agencies of the government.

Agency funds account for monies held as a custodian for outside groups and agencies.

Required supplementary information - in addition to the MD&A, budgetary comparison schedules are presented for the General Fund.

Please refer to Appendix A under "Notes to Financial Statements" herein for measurement focus and basis of accounting of the government-wide financial statements of the City of Norwich.

Budgetary Procedures

The City of Norwich adheres to the following procedures in establishing the budgetary data reported in the financial statements for the general fund. On or before the first Monday in April, the City Manager submits to the City Council a proposed operating budget for the year commencing the following July 1. Before the third Monday in April, the City Council holds a Public Hearing on the City Manager's proposed budget. On or before the second Monday in May, the City Council tentatively adopts a budget. The City Council holds a second Public Hearing on or before the third Monday in May. No later than the second Monday in June, the City Council adopts a budget for the next fiscal year.

Annual Audit

Pursuant to Connecticut Law, the City is required to undergo an annual examination by an independent certified public accountant. The audit must be conducted under the guidelines issued by the State of Connecticut, Office of Policy and Management and a copy of the report must be filed with such Office within six months of the end of the fiscal year. For the fiscal year ended June 30, 2008, the examination was conducted by the firm of Blum, Shapiro & Company, P.C. independent certified public accountants, of West Hartford, Connecticut.

Pension Plans

The City of Norwich is the administrator of the City's Consolidated Pension Plan, a single-employer contributory defined benefit public employee retirement system (PERS) established and administered by the City to provide pension benefits to all full-time non-certified employees. The Plan is considered to be part of the City of Norwich's financial reporting entity and is included in the City's financial reports as a pension trust fund. The plan does not issue a stand-alone report. The City is committed to funding 100% of the annual required contribution (ARC).

The City of Norwich is also the administrator of a Volunteer Firefighters' Relief Plan which was established to provide pension benefits to volunteers. The Plan is considered to be part of the City of Norwich's financial reporting entity and is included in the City's financial reports as a pension trust fund. The plan does not issue a stand-alone report. The City is committed to funding 100% of the ARC for the Volunteer Firefighters' Relief Plan.

Teachers within the City's school system participate in a retirement plan administered by the Connecticut State Teachers' Retirement Board.

For further details on the plans, please refer to Appendix A, under "Notes to Financial Statements" herein.

Other Post Employment Benefits

The City and the Board of Education provide post-employment benefits for retirees who meet certain requirements regarding age and years of service. This benefit is provided based on Union Agreements and is fully funded by the City. The City is required to provide health, medical and life insurance to 422 retired City and Board of Education employees. The City's actuarial firm, Hooker & Holcombe, Inc., estimates the City's actuarial OPEB liability at \$47 million with an ARC of \$5.3 million. The City has committed to phase in the ARC over a period of 6 years. Under this plan, starting with fiscal year 2013-2014, the City will be paying 100% of the ARC. The City has by ordinance established an OPEB Trust to receive and hold City appropriations to meet its OPEB liabilities for the sole benefit of its retirees.

Investment Policies and Practices

The City Charter and Sections 7-400 and 7-402 of the Connecticut General Statutes govern the investments the City is permitted to acquire. Generally, the City may invest in certificates of deposit, repurchase agreements, municipal Bonds and notes, obligations of the United States of America, including joint and several obligations of the Federal Home Loan Mortgage Association, the Federal Savings and Loan Insurance Corporation, obligations of the United States Postal Service, all the Federal Home Loan Banks, all Federal Land Banks, the Tennessee Valley Authority, or any other agency of the United States government, and money market mutual funds.

The investment practices of the City of Norwich are in compliance with the Connecticut General Statutes.

General Fund Revenues and Expenditures

	Budget 2009-10	Unaudited 2008-09	Actual 2007-08	Actual 2006-07	Actual 2005-06	Actual 2004-05	Actual 2003-04
REVENUES							
Property Taxes	\$54,927	\$54,155	\$52,367	\$49,920	\$46,826	\$44,964	\$43,314
Intergovernmental Revenue	35,823	44,208	53,803	38,859	37,751	36,185	34,357
Charges for services	2,017	1,224	1,449	3,032	3,334	3,586	1,430
Licenses, permits and fees	550	484	583	906	885	614	477
Investment income	550	418	978	920	682	390	262
Other	992	1,074	984	1,235	895	6,069	8,205
Total Revenues	\$94,859	\$101,563	\$110,164	\$94,872	\$90,373	\$91,808	\$88,045
EXPENDITURES							
General Government	\$5,465	\$6,398	\$6,094	\$5,409	\$5,014	\$4,879	\$4,588
Public Safety	12,140	12,602	11,717	10,682	9,608	9,048	8,295
Social Services	2,109	2,470	2,221	2,089	1,965	1,815	1,863
Public Works	9,169	7,929	7,452	8,873	8,902	8,814	8,578
Education	62,667	70,251	79,020	62,507	59,246	56,267	52,582
Other	3,853	3,446	4,365	4,286	3,526	3,448	3,940
Capital Outlay	0	0	0	0	0	0	0
Debt Service	4,538	4,434	4,698	5,041	5,606	5,495	6,178
Total Expenditures	\$99,941	\$107,530	\$115,567	\$98,887	\$93,867	\$89,766	\$86,024
OTHER FINANCING SOURCES (USES)							
Transfers In	\$6,802	\$7,266	\$7,408	\$7,173	\$6,286	\$1,226	\$1,352
Transfers (Out)	(2,520)	(2,276)	(3,097)	(2,371)	(2,474)	(2,014)	(2,805)
Other							73
Total Sources (Uses)	\$4,282	\$4,990	\$4,311	\$4,802	\$3,812	(\$788)	(\$1,380)
Revenues and other financing sources (under) expenditures	(800)	(977)	(1,092)	787	318	1,254	641
Fund Balance, July 1,	10,007	\$10,984	\$12,076	\$11,289	\$10,971	\$9,717	\$9,076
Fund Balance, June 30	9,207	\$10,007	\$10,984	\$12,076	\$11,289	\$10,971	\$9,717

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

DEBT SUMMARY

- **Principal Amount of Indebtedness**
- **Annual Bonded Maturity Schedule**
- **Overlapping/Underlying Debt**
- **Debt Statement**
- **Current Debt Ratios**
- **Bond Authorization**
- **Temporary Financing**
- **Limitation of Indebtedness**
- **Statement of Statutory Debt Limitation**
- **Authorized but Unissued Debt**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

DEBT SUMMARY

Principal Amount of Indebtedness

As of December 16, 2009

General Purpose

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Issue Amount Allocated to Purposes</u>	<u>Debt Outstanding as of 12/16/2009</u>	<u>Rate</u>	<u>Maturity</u>
April 01, 2001	Refunding, Series A	10,835,000	900,000	4.00-5.00%	2010
April 01, 2001	Wauregan Hotel Project (taxable)	400,000	200,000	5.50-6.75%	2017
April 15, 2002	General Purpose	3,275,000	1,725,000	4.00-5.25%	2022
April 15, 2004	General Purpose, Series A	950,000	255,000	2.00-3.55%	2015
March 15, 2005	General Purpose, Series A	2,210,000	1,326,000	2.25-3.60%	2015
March 15, 2005	Refunding, Series B	5,135,000	1,779,872	3.00-5.00%	2019
December 16, 2009	General Purpose, Series A	8,810,000	8,810,000	3.00-4.00%	2029
December 16, 2009	General Purpose Refunding, Series B	<u>3,545,000</u>	<u>3,545,000</u>	2.00-3.00%	2014
		\$35,160,000	\$18,540,872		

Schools

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Issue Amount Allocated to Purposes</u>	<u>Debt Outstanding as of 12/16/2009</u>	<u>Rate</u>	<u>Maturity</u>
April 01, 2001	Schools Compliance Refunding, Series A	2,175,000	180,000	4.00-5.00%	2010
April 15, 2004	Schools Refunding, Series B	2,500,000	1,616,107	2.00-4.00%	2019
March 15, 2005	School Technology and Projects Refunding	5,865,000	3,636,798	4.00-5.00%	2019
December 30, 2008	Qualified Zone Academy Projects	2,940,000	2,940,000	0.00%	2020
December 16, 2009	Kelly Middle School Projects, Series A	2,000,000	2,000,000	3.00-4.00%	2029
December 16, 2009	Schools Refunding, Series B	<u>690,000</u>	<u>690,000</u>	2.00-3.00%	2014
		\$16,170,000	\$11,062,905		

Water & Sewer

<u>Date of Issue</u>	<u>Purpose</u>	<u>Original Issue Amount Allocated to Purposes</u>	<u>Debt Outstanding as of 12/16/2009</u>	<u>Rate</u>	<u>Maturity</u>
July 1, 1995	Economic Development	\$1,000,000	\$246,870	6.00%	2012
April 15, 2002	Sewers	2,745,000	1,765,000	4.00-5.00%	2014
April 15, 2004	Sewer, Series A	2,170,000	1,300,000	2.00-3.55%	2015
April 15, 2004	Sewer Refunding, Series B	3,045,000	1,648,893	2.00-5.00%	2019
March 15, 2005	Refunding of Stony Brook Reservoir	3,260,000	1,768,330	3.00-4.00%	2015
March 15, 2005	Sewer and Water, Series A	1,310,000	774,000	4.00-5.00%	2019
October 31, 1997	Clean Water Act 106-C (sewer)	3,410,000	1,323,550	2.00%	2016
June 30, 2000	Clean Water Act 298-C (sewer)	1,508,000	722,565	2.00%	2019
December 31, 2002	Clean Water Act 349-C (sewer)	881,000	568,061	2.00%	2021
December 31, 2002	Clean Water Act 9714-C (sewer)	1,899,000	1,253,687	2.77%	2021
June 30, 2009	Clean Water Act 200801-C (water)	450,000	450,000	2.27%	2029
December 16, 2009	Flyers Drive Sewer Improvements	<u>600,000</u>	<u>600,000</u>	3.00-4.00%	2029
		\$22,278,000	\$12,420,956		
TOTAL:		\$73,608,000	\$42,024,733		

Short Term Debt

As of December 16, 2009, the City will have retired its outstanding short term debt.

Annual Bonded Debt Maturity Schedule

As of December 16, 2009

(Pro Forma)

Fiscal Year Ending 6/30	Principal¹	Interest	Total	2009A Bonds	2009B Bonds	Cumulative Percent Retired
2010	\$2,593,824	\$ 430,105	\$ 3,023,930	-	-	6.17%
2011	2,870,298	730,160	3,600,457	-	\$1,095,000	13.00%
2012	2,787,014	642,796	3,429,810	\$605,000	1,080,000	23.68%
2013	2,799,172	553,732	3,352,904	605,000	1,045,000	34.35%
2014	2,709,436	463,743	3,173,179	600,000	1,015,000	44.71%
2015	2,696,998	377,900	3,074,898	600,000	-	54.97%
2016	2,464,735	292,249	2,756,984	600,000	-	62.26%
2017	1,790,146	223,911	2,014,057	600,000	-	67.95%
2018	1,641,027	166,895	1,807,921	600,000	-	73.28%
2019	1,535,078	113,509	1,648,588	600,000	-	78.37%
2020	1,258,838	64,605	1,323,443	600,000	-	82.79%
2021	703,104	35,380	738,484	600,000	-	85.89%
2022	374,437	17,704	392,141	600,000	-	88.21%
2023	22,500	3,299	25,799	600,000	-	89.69%
2024	22,500	2,787	25,287	600,000	-	91.17%
2025	22,500	2,277	24,777	600,000	-	92.65%
2026	22,500	1,766	24,266	600,000	-	94.13%
2027	22,500	1,256	23,756	600,000	-	95.61%
2028	22,500	744	23,244	600,000	-	97.10%
2029	20,625	234	20,859	600,000	-	98.57%
2030	-	=	-	600,000	-	100.00%
Totals	\$26,379,733	\$4,125,957	\$30,504,784	\$11,410,000	\$4,235,000	

1. Excludes the refunded bonds

Overlapping/Underlying Debt

The City has no overlapping or underlying indebtedness.

Debt Statement¹

As of December 16, 2009

(Pro Forma)

LONG TERM DEBT

Bonds

General Purpose (Includes This Issue*)..... \$18,540,872

Schools (Includes This Issue*)..... 11,062,905

Water and Sewer Bonds..... 12,420,956

TOTAL LONG TERM DEBT..... \$42,024,733

TOTAL DIRECT DEBT \$42,024,733

Less:

State School Construction Grants Receivable² 580,078

Self-Supporting Bonds 11,124,086

TOTAL DIRECT NET DEBT..... \$30,320,569

OVERLAPPING/UNDERLYING DEBT 0

TOTAL NET DIRECT DEBT..... \$30,320,569

1 Excludes capital leases

2 Represents State of Connecticut school construction grants applicable to prior bond issues. See "School Projects" herein.

Current Debt Ratios

As of December 16, 2009
(Pro Forma)

Population ¹	36,432
Net Taxable Grant List – 10/1/08 @70% of full value.....	\$2,353,157,309
Estimated Full Value	\$3,361,653,298
Equalized Net Taxable Grand List - 2007 ²	\$3,615,569,261
Money Income per Capita - 2000 ³	\$20,742

	Total Direct Debt	Total Net Direct Debt	Total Overall Net Debt
	<u>\$42,024,733</u>	<u>\$30,320,569</u>	<u>\$30,320,569</u>
Per Capita	\$1,153.51	\$832.25	\$832.25
Ratio to Net Taxable Grand List.....	1.79%	1.29%	1.29%
Ratio to Estimated Full Value.....	1.25%	0.90%	0.90%
Ratio to Equalized Grand List	1.16%	0.84%	0.84%
Debt per Capita to Money Income per Capita	5.56%	4.01%	4.01%

¹ State of Connecticut Department of Health Estimate, July 1, 2007

² Office of Policy and Management, State of Connecticut

³ U.S. Department of Commerce, Bureau of Census, 2000

Bond Authorization

The City of Norwich has the power to incur indebtedness by issuing its bonds or notes as authorized by the General Statutes of the State of Connecticut subject to statutory debt limitations and the procedural requirements of the City Charter. The issuance of bonds and notes is authorized by the City Council and referenda if the proposed issue exceeds \$800,000.

Temporary Financing

When general obligation bonds have been authorized, bond anticipation notes may be issued maturing in not more than two years (CGS 7-378). Temporary notes may be renewed up to ten years from their original date of issue as long as all project grant payments are applied toward payment of temporary notes when they become due and payable and the legislative body schedules principal reductions by the end of the third year and for all subsequent years during which such temporary notes remain outstanding in an amount equal to a minimum of 1/20th (1/30th for sewer projects) of the estimated net project cost (CGS Sec. 7-378a). The term of the bonds issue is reduced by the amount of time temporary financing exceeds two years, or, for sewer projects, by the amount of time temporary financing has been outstanding.

Temporary notes may be funded beyond ten years from the initial borrowing if a written commitment exists for State and/or Federal grants, for terms not to exceed six months until such time that the final grant payments are received (CGS Sec. 7-378b).

Temporary notes may also be issued for up to fifteen years for certain capital projects associated with the operation of a waterworks system (CGS Sec. 7-244a) or a sewage system (CGS Sec. 7-264a). In the first year following the completion of the project(s), or in the sixth year (whichever is sooner), and in each year thereafter, the notes must be reduced by at least 1/15 of the total amount of the notes issued by funds derived from certain sources of payment.

Temporary notes may be issued in one year maturities for up to fifteen years in anticipation of sewer assessments receivable, such notes to be reduced annually by the amount of assessments received during the preceding year (CGS Sec. 7-269a).

Limitation of Indebtedness

Municipalities shall not incur indebtedness through the issuance of bonds or notes, which will cause aggregate indebtedness by class to exceed the following:

General Purposes:	2.25 times annual receipts from taxation
School Purposes:	4.50 times annual receipts from taxation
Sewer Purposes:	3.75 times annual receipts from taxation
Urban Renewal Purposes:	3.25 times annual receipts from taxation
Unfunded Past Pension Obligation Purposes:	3.00 times annual receipts from taxation

In no case however, shall total indebtedness exceed seven times the base. "Annual receipts from taxation", (the "base,") are defined as total tax collections including interest, penalties, and late payments of taxes, and state payments for revenue loss under CGS Sections 12-129d and 7-528.

The statutes also provide for exclusion from the debt limit calculation debt issued in anticipation of taxes; for the supply of water, gas, electricity; for the construction of subways for cables, wires and pipes; for the construction of underground conduits for cables, wires and pipes; and for two or more of such purposes. There are additional exclusions for indebtedness issued in anticipation of the receipt of proceeds from assessments levied upon property benefited by any public improvement and for indebtedness issued in anticipation of the receipt of proceeds from State or Federal grants evidenced by a written commitment or contract but only to the extent such indebtedness can be paid from such proceeds. The statutes also provide for exclusion from the debt limitation of any debt to be paid from a funded sinking fund.

Statement of Statutory Debt Limitation

As of December 16, 2009
(Pro Forma)

TOTAL TAX COLLECTIONS (including interest and lien fees)	\$54,060,970
TOTAL TAX COLLECTIONS (Town and City fire taxes)	3,606,500
Received by the Treasurer for the year ended June 30, 2008	

REIMBURSEMENT FOR REVENUE LOSS ON: Tax Relief for Elderly	\$4,313
BASE	\$57,671,783

DEBT LIMITATION:	General Purpose	Schools	Sewers	Urban Renewal	Pension Obligation
2 ¼ times base	\$129,761,512				
4 ½ times base		\$259,523,024			
3 ¾ times base			\$216,269,187		
3 ¼ times base				\$187,433,295	
3 times base					\$173,015,350
Total debt limitation	\$129,761,512	\$259,523,024	\$216,269,187	\$187,433,295	\$173,015,350

INDEBTEDNESS:					
Bonds Payable ¹	\$6,185,872	\$8,372,905	\$7,503,093	\$-	\$0
Series A Bonds (This Issue)	8,810,000	2,000,000	600,000		\$0
Series B Bonds (This Issue)	3,545,000	690,000			
Clean Water Fund Obligations	-	-	4,317,863		
Authorized but Unissued Debt	<u>5,410,000</u>	<u>5,866,000</u>	<u>2,800,000</u>	-	<u>\$0</u>
TOTAL DIRECT INDEBTEDNESS	\$23,950,872	\$16,928,905	\$15,220,956	\$0	\$0
Less: Self financed grants/assessments ²	-	(\$580,078)	-	-	-

TOTAL NET INDEBTEDNESS	\$23,950,872	\$16,348,827	\$15,220,956	\$0	\$0
-------------------------------	--------------	--------------	--------------	-----	-----

DEBT LIMITATION IN EXCESS OF OUTSTANDING AND AUTHORIZED DEBT	\$105,810,640	\$243,174,197	\$201,048,231	\$187,433,295	\$173,015,350
---	---------------	---------------	---------------	---------------	---------------

¹ Excludes Refunded Bonds

² Represents State of Connecticut school construction grants applicable to prior bond issues. (See "School Projects" herein).

² Represents Self-Supporting Sewer Bonds.

Note: In no case shall total indebtedness exceed seven times annual receipts from taxation of \$403,702,481.

Authorized But Unissued Debt

As of December 16, 2009

(Pro Forma)

Authorization	Date	Project	Authorized	Prior Bonds/ Paydowns	Grants	This Issue	Remaining Authorization
	09/19/05	Taftville VFD Ladder Truck	\$740,000	-	-	\$740,000	-
	05/01/06	Fire Apparatus (2 pumpers)	800,000	-	-	800,000	-
	11/07/06	Road Improvement Program	5,000,000	-	-	5,000,000	-
	08/06/07	Demolition (2007)	100,000	-	-	100,000	-
	09/04/07	Dodd Stadium	610,000	-	-	500,000	\$110,000
	04/07/08	Dog Pound planning, acq. and const.	610,000	-	-	610,000	-
	01/22/08	Public Safety Improvements (2008)	795,000	-	-	795,000	-
	09/15/08	Demolition (2008)	300,000	-	-	-	300,000
	08/03/09	Golf Course Improvements	265,000	-	-	265,000	-
	11/03/09	Infrastructure Improvements	5,000,000	-	-	-	5,000,000
		Subtotal – General Purpose	\$14,220,000	-	-	\$8,810,000	\$5,410,000
	11/06/07	Kelly Middle School Renovation	40,250,000	2,940,000	\$29,444,000	2,000,000	5,866,000
		Subtotal – Schools	\$40,250,000	\$2,940,000	\$29,444,000	\$2,000,000	\$5,866,000
	09/04/07	Flyers Drive Area Sewers	1,800,000	-	-	600,000	1,200,000
	10/19/09	Newton Street Area	1,600,000	-	-	-	1,600,000
		Subtotal – Sewers	\$3,400,000	-	-	\$600,000	\$2,800,000
	06/02/08	Business Park Water Improvements ¹	450,000	450,000	-	-	-
	06/02/08	Backwash systems for Deep River	560,000	-	-	-	560,000
	04/06/09	Richard Brown Drive Water System	750,000	-	\$337,583	-	412,417
	04/06/09	Fairview Reservoir Water System	750,000	-	346,328	-	403,672
		Subtotal – Water	\$2,510,000	450,000	684,181	-	\$1,826,089
		Grand Total	\$60,380,000	\$3,390,000	\$30,128,181	\$11,410,000	\$15,902,089

1. Clean Water Fund Project Loan Obligation

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

LEGAL AND OTHER INFORMATION

- **Litigation**
- **Documents to be Furnished at Closing**
- **Concluding Statement**

THIS PAGE HAS BEEN INTENTIONALLY LEFT BLANK.

LEGAL AND OTHER INFORMATION

Litigation

The City of Norwich, its officers, employees, boards and commissions are named defendants in a number of lawsuits, tax appeals, administrative proceedings and other miscellaneous claims. It is the City Attorney's opinion that such pending litigation will not be finally determined, individually or in the aggregate, so as to result in final judgments against the City which would have a material adverse effect on the City's financial position.

Documents To Be Furnished At Closing

Upon delivery of the Bonds, the Underwriter will be furnished with the following:

1. A Signature and No Litigation Certificate stating that at the time of delivery no litigation is pending or threatened affecting the validity of the Bonds or the levy or collection of taxes to pay them.
2. A Certificate on behalf of the City signed by the City Manager and the Comptroller, which will be dated the date of delivery and attached to a confirmed copy of the Official Statement, and which will certify, to the best of said officials' knowledge and belief, that at the time of the execution of the Bond Purchase Contracts, the descriptions and statements in the Official Statement relating to the City and its finances were true and correct in all material respects and did not contain any untrue statement of a material fact or omit to state a material fact necessary to make the statements therein, in the light of the circumstances under which they were made, not misleading, and that there has been no material adverse change in the financial condition of the City from that set forth in or contemplated by the Official Statement.
3. A receipt for the purchase price of the Bonds.
4. The approving opinion of Murtha Cullina LLP, Bond Counsel, of Hartford, Connecticut substantially in the form of Appendix B attached hereto.
5. An executed Continuing Disclosure Agreement for the Bonds substantially in the form of Appendix C attached hereto.
6. The City of Norwich, Connecticut has prepared an Official Statement for the Bonds which is dated December 2, 2009. The City deems such Official Statement final as of its date for purposes of SEC Rule 15c2-12 (b) (5), but it is subject to revision or amendment. The City will make available to the Underwriter of the Bonds 50 copies of the Official Statement at the City's expense within seven business days of pricing. Additional copies may be obtained by the Underwriter at its own expense by arrangement with the printer.

Concluding Statement

This Official Statement is not to be construed as a contract or agreement between the City and the purchaser or holders of any of the Bonds. Any statements made in this Official Statement involving matters of opinion or estimates are not intended to be representations of fact, and no representation is made that any of such opinion or estimate will be realized.

No representation is made that past experience, as might be shown by financial or other information herein, will necessarily continue or be repeated in the future. Neither the delivery of this Official Statement nor any sale made hereunder shall, under any circumstances, create any implication that there has been no change in the affairs of the City since the date hereof. References to statutes, charters, or other laws herein may not be complete and such provisions of law are subject to repeal or amendment.

This Official Statement has been duly prepared and delivered by the City, and executed for and on behalf of the City of Norwich by the following officials:

CITY OF NORWICH

/s/ Alan H. Bergren
Alan H. Bergren
City Manager

/s/ Joseph A. Ruffo
Joseph A. Ruffo
Comptroller

Dated: as of December 2, 2009.

APPENDIX A: FISCAL 2008 AUDITED FINANCIAL STATEMENTS



Independent Auditors' Report

To the Honorable Mayor and
Members of the City Council
City of Norwich
Norwich, Connecticut

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Norwich, Connecticut, as of and for the year ended June 30, 2008, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes consideration of internal control over financial reporting as a basis for designing audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control over financial reporting. Accordingly, we express no such opinion. An audit also includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements, assessing the accounting principles used and the significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate remaining fund information of the City of Norwich, Connecticut, as of June 30, 2008 and the respective changes in financial position and cash flows, where applicable, thereof for the year then ended in conformity with accounting principles generally accepted in the United States of America.

Management's discussion and analysis on pages A-3 through A-10 and budgetary comparison information on pages A-59 through A-62 are not a required part of the basic financial statements but are supplementary information required by accounting principles generally accepted in the United States of America. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. However, we did not audit the information and express no opinion on it.

Blum, Shapiro & Company, P.C.

December 22, 2008

CITY OF NORWICH, CONNECTICUT

MANAGEMENT'S DISCUSSION AND ANALYSIS JUNE 30, 2008

This discussion and analysis of the City of Norwich, Connecticut's (the City) financial performance is offered by management to provide an overview of the City's financial activities for the fiscal year ended June 30, 2008. Please read this MD&A in conjunction with the transmittal letter and the City's financial statements, Exhibits I to IX.

FINANCIAL HIGHLIGHTS

- On a government-wide basis, the assets of the City exceeded its liabilities, resulting in total net assets at the close of the fiscal year of \$168.5 million. Total net assets for governmental activities at fiscal year-end were \$62.2 million, and total net assets for business-type activities were \$106.4 million. Total unrestricted net assets at June 30, 2008 were \$31.0 million.
- On a government-wide basis, during the year, the City's net assets increased by \$351 thousand from \$168.2 million to \$168.5 million. Governmental activities net assets increased by \$2.5 million, and net assets decreased by \$2.2 million for business-type activities. Governmental activities expenses were \$139.9 million, while total revenues including transfers were \$142.4 million.
- At the close of the year, the City's governmental funds reported, on a current financial resource basis, combined ending fund balances of \$14.1 million, a decrease of \$3.4 million from the prior fiscal year. Of the total fund balance as of June 30, 2008, \$11.7 million represents the combined unreserved fund balance in the General Fund, Special Revenue Funds and Capital Projects Funds.
- At the end of the current fiscal year, the total fund balance for the General Fund was \$11.0 million, a decrease of \$1.1 million from the prior fiscal year. Included in the fiscal year 2009 budget is an appropriation of \$1.2 million from the unreserved fund balance. As of June 30, 2008, \$10.7 million of the total fund balance is unreserved representing 10.2% of total General Fund actual expenditures on a budgetary basis.
- The City's governmental activities total bonded debt decreased by \$3.4 million during the current fiscal year.

OVERVIEW OF THE FINANCIAL STATEMENTS

This annual report consists of a series of financial statements. The statement of net assets and the statement of activities (Exhibits I and II, respectively) provide information about the activities of the City as a whole and present a longer-term view of the City's finances. Fund financial statements are presented in Exhibits III to IX. For governmental activities, these statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements also report the City's operations in more detail than the government-wide statements by providing information about the City's most significant funds. The remaining statements provide financial information about activities for which the City acts solely as a trustee or agent for the benefit of those outside of the government.

Government-Wide Financial Statements

The analysis of the City as a whole begins with Exhibits I and II. The statement of net assets and the statement of activities report information about the City as a whole and about its activities for the current period. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the City's net assets and changes in them. The City's net assets, the difference between assets and liabilities, is one way to measure the City's financial health, or financial position. Over time, increases or decreases in the City's net assets are one indicator of whether its financial health is improving or

deteriorating. The reader needs to consider other nonfinancial factors, however, such as changes in the City's property tax base and the condition of the City's capital assets, to assess the overall health of the City.

In the statement of net assets and the statement of activities, the City is divided into two types of activities:

- *Governmental Activities* - Most of the City's basic services are reported here, including education, public safety, sanitation, social services, public works and general administration. Property taxes, charges for services and state and federal grants finance most of these activities.
- *Business-Type Activities* - The City charges a fee to customers to help it cover all or most of the cost of certain services it provides. The City's Department of Public Utilities, Golf Course Authority, Stadium Authority and Ice Rink Authority are reported here.

Fund Financial Statements

The fund financial statements begin with Exhibit III and provide detailed information about the most significant funds - not the City as a whole. Some funds are required to be established by Charter. However, the City establishes many other funds to help control and manage financial activities for particular purposes (like the capital projects funds) or to show that it is meeting legal responsibilities for using grants and other money (like grants received from the State of Connecticut's Department of Education). The City's funds are divided into three categories: governmental, proprietary and fiduciary.

- *Governmental Funds (Exhibits III and IV)* - Most of the City's basic services are reported in governmental funds, which focus on how money flows into and out of those funds and the balances left at year end that are available for spending. These funds are reported using an accounting method called modified accrual accounting, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps you determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs. The relationship (or differences) between governmental activities (reported in the statement of net assets and the statement of activities) and governmental funds is described in a reconciliation included with the fund financial statements.
- *Proprietary Funds (Exhibits V, VI and VII)* - When the City charges customers for the services it provides, whether to outside customers or to other units of the City, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the statement of net assets and the statement of activities. In fact, the City's enterprise funds (a component of proprietary funds) are the same as the business-type activities reported in the government-wide statements, but provide more detail and additional information, such as cash flows, for proprietary funds.
- *Fiduciary Funds (Exhibits VIII and IX)* - The City is the trustee, or fiduciary, for its employees' pension and other benefit plans. It is also responsible for other assets that, because of a trust arrangement, can be used only for the trust beneficiaries. All of the City's fiduciary activities are reported in separate statements of fiduciary net assets and changes in fiduciary net assets. These activities are excluded from the City's other financial statements because the City cannot use these assets to finance its operations. The City is responsible for ensuring that the assets reported in these funds are used for their intended purposes.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

The City's combined net assets increased from a year ago from \$168.2 million to \$168.5 million. The analysis below focuses on the net assets (Table 1) and changes in net assets (Table 2) of the City's governmental and business-type activities.

Table 1
NET ASSETS
(In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2008	2007	2008	2007	2008	2007
Current and other assets	\$ 42,134	\$ 34,712	\$ 34,852	\$ 35,684	\$ 76,986	\$ 70,396
Capital assets	71,835	68,571	99,222	97,878	171,057	166,449
Total assets	<u>113,969</u>	<u>103,283</u>	<u>134,074</u>	<u>133,562</u>	<u>248,043</u>	<u>236,845</u>
Long-term debt outstanding	32,250	35,357	18,022	17,206	50,272	52,563
Unearned revenue	2,002	1,778	207	215	2,209	1,993
Other liabilities	17,529	6,501	9,489	7,595	27,018	14,096
Total liabilities	<u>51,781</u>	<u>43,636</u>	<u>27,718</u>	<u>25,016</u>	<u>79,499</u>	<u>68,652</u>
Net Assets:						
Invested in capital assets, net of debt	50,696	44,114	84,439	83,363	135,135	127,477
Restricted	1,608	1,725	758	876	2,366	2,601
Unrestricted	<u>9,884</u>	<u>13,808</u>	<u>21,159</u>	<u>24,307</u>	<u>31,043</u>	<u>38,115</u>
Total Net Assets	<u>\$ 62,188</u>	<u>\$ 59,647</u>	<u>\$ 106,356</u>	<u>\$ 108,546</u>	<u>\$ 168,544</u>	<u>\$ 168,193</u>

Net assets of the City's governmental activities increased by \$2.5 million (\$62.2 million compared to \$59.6 million). Unrestricted net assets - the part of net assets that can be used to finance day-to-day operations without constraints established by debt covenants, enabling legislation or other legal requirements - changed from \$13.8 million at June 30, 2007 to \$9.9 million at the end of this year. Unrestricted net assets is being used to fund capital expenses until permanent financing of the project costs occurs. Related bond anticipation notes totaling \$4.9 million are outstanding as of June 30, 2008. The net assets of business-type activities decreased by 2.0% (\$106.4 million compared to \$108.5 million) during 2008.

Table 2
CHANGES IN NET ASSETS
(In Thousands)

	<u>Governmental</u>		<u>Business-Type</u>		<u>Total</u>	
	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>	<u>2008</u>	<u>2007</u>
Revenues:						
Program revenues:						
Charges for services	\$ 7,929	\$ 8,484	\$ 79,902	\$ 78,842	\$ 87,831	\$ 87,326
Operating grants and contributions	62,359	47,469			62,359	47,469
Capital grants and contributions	1,635	934	1,216	1,037	2,851	1,971
General revenues:						
Property taxes	56,456	52,327			56,456	52,327
Grants and contributions not restricted to specific purposes	5,407	5,522			5,407	5,522
Unrestricted investment earnings	998	1,199	400	423	1,398	1,622
Other general revenues	631	910			631	910
Total revenues	<u>135,415</u>	<u>116,845</u>	<u>81,518</u>	<u>80,302</u>	<u>216,933</u>	<u>197,147</u>
Program expenses:						
General government	12,116	11,926			12,116	11,926
Public safety	18,271	16,108			18,271	16,108
Social services	4,852	3,984			4,852	3,984
Public works	11,617	11,504			11,617	11,504
Education	91,664	75,171			91,664	75,171
Interest on long-term debt	1,380	1,454			1,380	1,454
Department of Public Utilities			74,114	66,885	74,114	66,885
Other enterprise funds			2,568	2,373	2,568	2,373
Total program expenses	<u>139,900</u>	<u>120,147</u>	<u>76,682</u>	<u>69,258</u>	<u>216,582</u>	<u>189,405</u>
Excess (deficiency) before transfers	(4,485)	(3,302)	4,836	11,044	351	7,742
Transfers	<u>7,026</u>	<u>6,219</u>	<u>(7,026)</u>	<u>(6,219)</u>	<u>-</u>	<u>-</u>
Increase (Decrease) in Net Assets	<u>\$ 2,541</u>	<u>\$ 2,917</u>	<u>\$ (2,190)</u>	<u>\$ 4,825</u>	<u>\$ 351</u>	<u>\$ 7,742</u>

The City's total revenues were \$216.9 million. The total cost of all programs and services was \$216.6 million. Our analysis below separately considers the operations of governmental and business-type activities.

Governmental Activities

Governmental activities increased the City's assets by \$2.5 million during the year compared with an increase of \$2.9 million last year. Total revenues of \$135.4 million and \$7.0 million in transfers from the City's business-type activities provided funding for the City's \$139.9 million of governmental program expenses incurred during the year.

The City's program revenues increased \$18.6 million (\$135.4 million compared to \$116.8 million). Included in this year's total revenue was the recognition of \$14.6 million in operating grants and contributions for the State's contribution to the State Teachers Retirement Board (STRB) on behalf of City teachers, compared with \$2.3 million in 2007. During 2008, the State's contribution to the STRB Plan on behalf of City teachers was significantly higher due to the State's issuance of pension obligation bonds and transferring of those proceeds into the STRB Plan.

Total program expenses were \$139.9 million as compared with \$120.1 million reported last year. An amount equal to the State Teachers Retirement Board on-behalf contribution is reflected as an expense in the Education function as evidenced by the increase to \$91.7 million in the current year as compared to \$75.2 in the prior year.

Property tax revenues increased \$4.1 million, which provided additional resources necessary to fund the City's programs expense increase of \$7.5 million over the previous year, excluding the increase in the State on-behalf contribution expense. Increases in the public safety and the education program expenses are mostly tied to increases in budgeted actual expenditures in the City's General Fund for the cost of current services during 2008 compared with 2007.

Table 3 presents the cost of each of the City's five largest programs - general government, public safety, social services, public works and education - as well as each program's net cost (total cost less revenues generated by the activities). The net cost shows the financial burden that was placed on the City's taxpayers by each of these functions.

Table 3
GOVERNMENTAL ACTIVITIES
(In Thousands)

	Total Cost of Services		Net Cost of Services	
	2008	2007	2008	2007
General government	\$ 12,116	\$ 11,926	\$ 9,279	\$ 8,526
Public safety	18,271	16,108	17,554	15,632
Social services	4,852	3,984	2,575	842
Public works	11,617	11,504	7,425	7,698
Education	91,664	75,171	29,793	29,143
All others	1,380	1,454	1,351	1,419
Totals	\$ 139,900	\$ 120,147	\$ 67,977	\$ 63,260

Business-Type Activities

Revenues of the City's business-type activities (see Table 2) increased by \$1.2 million during the year (\$81.5 million in 2008 compared to \$80.3 million in 2007) and expenses increased by \$7.4 million. Overall net assets decreased \$2.2 million in 2008 compared with an increase of \$4.8 million in 2007. Net assets of the Department of Public Utilities Electric Division decreased \$2.3 million in 2008 compared with an increase of \$4.9 million in 2007 and net assets of the Gas Division decreased \$1.7 million compared with an increase of \$21 thousand in 2007. In Electric Division charges for services decreased \$1.2 million while purchase power costs increased \$1.7 million. In the Gas Division, the charges for service revenues increased \$323 thousand compared with an increase of \$1.2 million in the cost to purchase natural gas. Both the cost of purchasing electric power and natural gas for the Division's customers are subject to market conditions.

CITY FUNDS FINANCIAL ANALYSIS

Governmental Funds

As the City completed the year, its governmental funds (as presented in the balance sheet - Exhibit III) reported a combined fund balance of \$14.1 million, which is a decrease of \$3.4 million from last year's total of \$17.4 million. Included in this year's total change in fund balance is a decrease of \$1.1 million in the City's General Fund. The primary reasons for the General Fund's increase mirror the general fund activities analysis highlighted in RSI-1 and RSI-2.

The Bond Expenditure Fund reported a deficit fund balance of \$3.4 million at June 30, 2008. The deficit fund balance increased by \$1.8 million during the year. Proceeds from the related project bond authorizations will only be realized as a revenue source to the Bond Expenditure fund when permanently financed. The City is providing temporary financing for current capital costs through the issuance of bond anticipation notes. Bond anticipation notes outstanding totaled \$4.9 million as of June 30, 2008. The bond anticipation notes are recorded as a current liability in the Bond Expenditure Fund.

The other governmental funds have a total fund balance of \$6.5 million, decreasing \$487 thousand during the year. The decrease is primarily due to expenditures in the School Construction Fund. Similar to the activities in the Bond Expenditure Fund, school project deficits will be funded in subsequent years through permanent bond financing. The School Construction Fund will account for the activities of the \$40.3 million Kelly School renovation project that will begin during the 2009 fiscal year.

Proprietary Funds

Net assets of the proprietary funds consisting of the Department of Public Utilities were \$95.2 million, as compared to \$97.5 million in the prior year, and City's other nonmajor enterprise funds net assets remained essentially unchanged at \$11.1 million.

Unrestricted net assets of the Department of Public Utilities was \$21.1 million, and \$29 thousand for the other nonmajor enterprise funds. The Department of Public Utilities had operating revenues of \$77.7 million from user fees, and other enterprise funds had \$2.2 million. The total change in net assets for the fiscal year ended June 30, 2008 was \$(2.2) million.

General Fund Budgetary Highlights

The difference between the original budget and the final amended budget was \$670 thousand. The additional appropriations approved during the year were for \$350 thousand of unanticipated increases in special education costs and an increase to the OPEB contribution of \$320 thousand.

During the year, actual revenues and other financing sources on a budgetary basis were \$103.6 million, which exceeded budgetary estimates by \$1.3 million. Special education grant funding was \$1 million higher than budgeted as grant reimbursements increased, offsetting increased special education placement costs. Interest from investments was \$268 thousand higher than budgeted as market rates were higher than anticipated for most of the year.

Actual expenditures on a budgetary basis and other financing uses totaled \$104.5 million, which were greater than actual revenues and other financing sources on a budgetary basis by \$974 thousand. Actual expenditures on a budgetary basis were \$120 thousand less than budgeted. Favorable budgetary variances were spread amongst several City departments and functions.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

At June 30, 2008, the City had \$171.1 million invested in a broad range of capital assets, including land, building and system improvements, machinery and equipment, park facilities, roads, sewers and bridges - Table 4. This amount represents a net increase (including additions, deductions and depreciation) of \$4.6 million, or 1.2%, over last year.

Table 4
CAPITAL ASSETS AT YEAR-END (Net of Depreciation)
(In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2008	2007	2008	2007	2008	2007
Land	\$ 23,660	\$ 23,234	\$ 2,733	\$ 2,397	\$ 26,393	\$ 25,631
Buildings and improvements	18,848	19,609	32,843	34,520	51,691	54,129
Vehicles, machinery, equipment, pumping and distributions systems	6,067	5,913	57,909	58,415	63,976	64,328
Technology upgrade and road infrastructure	17,437	15,485			17,437	15,485
Construction in progress	<u>5,823</u>	<u>4,330</u>	<u>5,737</u>	<u>2,546</u>	<u>11,560</u>	<u>6,876</u>
Totals	<u>\$ 71,835</u>	<u>\$ 68,571</u>	<u>\$ 99,222</u>	<u>\$ 97,878</u>	<u>\$ 171,057</u>	<u>\$ 166,449</u>

This year's major capital asset additions included the following (in thousands):

Road overlays	\$ 1,741
Wawecus Street Bridge	957
New London Turnpike Bridge	267
Rogers Road Land Purchase	443
Dump truck with plow and sander	149
Police Cruisers	108
Yantic Fire Department Pumper Truck	<u>422</u>
Total	<u>\$ 4,087</u>

The City's fiscal-year 2008-09 capital budget calls for spending \$1.8 million for road overlays, recreation field improvements, school improvements, police vehicles, sidewalk improvements and other projects. More detailed information about the City's capital assets is presented in Note 6 to the financial statements.

Long-Term Debt

At June 30, 2008, the City had total bonds and notes outstanding of \$31.9 million. All of this debt is backed by the full faith and credit of the City. The City's outstanding debt decreased by \$4.4 million during fiscal 2008.

Table 5
OUTSTANDING DEBT, AT YEAR-END
(In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2008	2007	2008	2007	2008	2007
General obligation bonds	\$ 21,024	\$ 24,311	\$ 5,925	\$ 6,562	\$ 26,949	\$ 30,873
Serial notes payable			<u>4,995</u>	<u>5,430</u>	<u>4,995</u>	<u>5,430</u>
Total	<u>\$ 21,024</u>	<u>\$ 24,311</u>	<u>\$ 10,920</u>	<u>\$ 11,992</u>	<u>\$ 31,944</u>	<u>\$ 36,303</u>

In August 2008, Standard & Poor's upgraded its rating of the City's outstanding issues from A+ to AA- and Fitch Ratings affirmed its AA- rating. Additionally, both ratings agencies gave their highest ratings to the City's December 2008 bond anticipation notes (Standard & Poor's: SP-1+ and Fitch: F1+).

State statutes limit the amount of general obligation debt a governmental entity may issue to up to seven times its annual receipts from taxation. The current debt limitation for the City of Norwich is \$391 million. The City's outstanding general obligation debt is significantly below this limitation.

Other obligations include accrued vacation pay and sick leave. More detailed information about the City's long-term liabilities is presented in Note 7 to the financial statements.

ECONOMIC FACTORS AND NEXT YEAR'S BUDGETS AND RATES

As of June 2008, the unemployment rate for the Norwich Labor Market Area was 6.8%, up from 4.1% in the prior year. Connecticut's overall unemployment rate stood at 5.9%, compared with 4.6% for the same time last year. The State of Connecticut has increased its funding of education grants over the past few years, but the grants supporting other city services haven't kept pace with inflation. This, coupled with increased employee benefit costs, creates a challenge for Norwich. The City, however, is poised to overcome such challenges with its commitments to economic development, cost reduction and debt reduction. The effects of these efforts are exemplified in the initiatives noted in the transmittal letter.

The fiscal year 2009 General Fund budget calls for \$107.1 million in revenues and expenditures, an approximate 2.7% increase in both over fiscal year 2008. On the revenue side, the fiscal year 2009 mill rate increased 0.67 mills from 28.57 to 29.24, a 2.35% increase. The City has not implemented any new programs or services.

In the City's business-type activities, the Norwich Public Utilities projects a 6.61% increase in revenues from fiscal year 2008 from \$80.2 million to \$85.5 million. This increase is largely due to an increase in gas, water and electric rates. Norwich Public Utilities budgeted \$3.36 million in capital improvements to bolster its infrastructure and operational efficiency.

CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide citizens, taxpayers, customers, investors and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Office of the Comptroller, 100 Broadway, Norwich, Connecticut 06360-4431.

CITY OF NORWICH, CONNECTICUT

STATEMENT OF NET ASSETS

JUNE 30, 2008

(In Thousands)

	<u>Governmental Activities</u>	<u>Business-Type Activities</u>	<u>Total</u>
Assets:			
Cash and cash equivalents	\$ 21,422	\$ 15,835	\$ 37,257
Investments	10,205		10,205
Receivables, net	10,547	15,208	25,755
Internal balances	(77)	77	-
Inventories		2,427	2,427
Other assets	37	1,305	1,342
Capital assets:			
Assets not being depreciated	29,483	8,470	37,953
Assets being depreciated, net	<u>42,352</u>	<u>90,752</u>	<u>133,104</u>
Total assets	<u>113,969</u>	<u>134,074</u>	<u>248,043</u>
Liabilities:			
Accounts and other payables	7,588	9,489	17,077
Due to Fiduciary Funds	5,081		5,081
Unearned revenue	2,002	207	2,209
Notes payable	4,860		4,860
Noncurrent liabilities:			
Due within one year	5,850	2,674	8,524
Due in more than one year	<u>26,400</u>	<u>15,348</u>	<u>41,748</u>
Total liabilities	<u>51,781</u>	<u>27,718</u>	<u>79,499</u>
Net Assets:			
Invested in capital assets, net of related debt	50,696	84,439	135,135
Restricted for trust purposes:			
Expendable	68		68
Permanent	1,540		1,540
Restricted for energy conservation		758	758
Unrestricted	<u>9,884</u>	<u>21,159</u>	<u>31,043</u>
Total Net Assets	<u>\$ 62,188</u>	<u>\$ 106,356</u>	<u>\$ 168,544</u>

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

BALANCE SHEET - GOVERNMENTAL FUNDS

JUNE 30, 2008

(In Thousands)

	<u>General</u>	<u>Bond Expenditure</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
ASSETS				
Cash and cash equivalents	\$ 13,542	\$ 5,927	\$ 1,953	\$ 21,422
Investments	8,835		1,370	10,205
Receivables, net	4,475	21	5,794	10,290
Due from other funds	5,707	617	5,087	11,411
Other assets			37	37
	<u>32,559</u>	<u>6,565</u>	<u>14,241</u>	<u>53,365</u>
Total Assets	\$ <u>32,559</u>	\$ <u>6,565</u>	\$ <u>14,241</u>	\$ <u>53,365</u>
LIABILITIES AND FUND BALANCES				
Liabilities:				
Accounts and other payables	\$ 5,149	\$ 472	\$ 1,512	\$ 7,133
Due to other funds	12,957	4,226	1,445	18,628
Deferred revenue	3,469	397	4,805	8,671
Notes payable		4,860		4,860
Total liabilities	<u>21,575</u>	<u>9,955</u>	<u>7,762</u>	<u>39,292</u>
Fund balances:				
Reserved	308	405	1,690	2,403
Unreserved, reported in:				
General Fund	10,676			10,676
Special Revenue Funds			2,487	2,487
Capital Project Funds		(3,795)	2,302	(1,493)
Total fund balances	<u>10,984</u>	<u>(3,390)</u>	<u>6,479</u>	<u>14,073</u>
Total Liabilities and Fund Balances	\$ <u>32,559</u>	\$ <u>6,565</u>	\$ <u>14,241</u>	\$ <u>53,365</u>

(Continued on next page)

CITY OF NORWICH, CONNECTICUT

BALANCE SHEET - GOVERNMENTAL FUNDS (CONTINUED)

JUNE 30, 2008

(In Thousands)

Reconciliation of the Balance Sheet - Governmental Funds
to the Statement of Net Assets:

Amounts reported for governmental activities in the statement of net assets (Exhibit I) are different because of the following:

Fund balances - total governmental funds	\$	14,073
--	----	--------

Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds:

Governmental capital assets	\$	117,087	
Less accumulated depreciation		<u>(45,252)</u>	
Net capital assets			71,835

Other long-term assets are not available to pay for current-period expenditures and, therefore, are not recorded in the funds:

Property tax receivables greater than 60 days	2,000
Interest receivable on property taxes	1,008
Housing rehabilitation loans	2,219
Receivable from the state for school construction projects	612
Accounts and other receivables	830

Internal service funds are used by management to charge the costs of risk management to individual funds. The assets and liabilities of the internal service funds are reported with governmental activities in the statement of net assets.

(3,435)

Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds:

Bonds and notes payable	(21,596)
Deferred charges on refunding	572
Interest payable on bonds and notes	(217)
Compensated absences	(3,458)
Landfill closure	(1,864)
Capital lease	(115)
Net pension obligation	(263)
Net OPEB obligation	<u>(13)</u>

Net Assets of Governmental Activities (Exhibit I)

\$ 62,188

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES
IN FUND BALANCES - GOVERNMENTAL FUNDS

FOR THE YEAR ENDED JUNE 30, 2008

(In Thousands)

	<u>General</u>	<u>Bond Expenditure</u>	<u>Nonmajor Governmental Funds</u>	<u>Total Governmental Funds</u>
Revenues:				
Property taxes, interest and liens	\$ 52,367	\$	\$ 3,526	\$ 55,893
Intergovernmental revenues	53,803	49	16,028	69,880
Charges for services	1,449		5,309	6,758
Licenses, permits and fees	583			583
Investment income	978		13	991
Other	984		810	1,794
Total revenues	<u>110,164</u>	<u>49</u>	<u>25,686</u>	<u>135,899</u>
Expenditures:				
Current:				
General government	6,094		1,245	7,339
Public safety	11,717		5,631	17,348
Social services	2,221		2,092	4,313
Public works	7,452		3,492	10,944
Education	79,020		12,174	91,194
Other	4,365			4,365
Capital outlay		2,188	3,914	6,102
Debt service	4,698			4,698
Total expenditures	<u>115,567</u>	<u>2,188</u>	<u>28,548</u>	<u>146,303</u>
Excess (Deficiency) of Revenues over Expenditures	<u>(5,403)</u>	<u>(2,139)</u>	<u>(2,862)</u>	<u>(10,404)</u>
Other Financing Sources (Uses):				
Transfers in	7,408	340	2,757	10,505
Transfers out	<u>(3,097)</u>		<u>(382)</u>	<u>(3,479)</u>
Total other financing sources	<u>4,311</u>	<u>340</u>	<u>2,375</u>	<u>7,026</u>
Net Change in Fund Balances	(1,092)	(1,799)	(487)	(3,378)
Fund Balances at Beginning of Year	<u>12,076</u>	<u>(1,591)</u>	<u>6,966</u>	<u>17,451</u>
Fund Balances at End of Year	<u>\$ 10,984</u>	<u>\$ (3,390)</u>	<u>\$ 6,479</u>	<u>\$ 14,073</u>

(Continued on next page)

CITY OF NORWICH, CONNECTICUT

STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN
FUND BALANCES - GOVERNMENTAL FUNDS (CONTINUED)FOR THE YEAR ENDED JUNE 30, 2008
(In Thousands)Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund
Balances of Governmental Funds to the Statement of Activities:

Amounts reported for governmental activities in the statement of activities (Exhibit II) are different because:

Net change in fund balances - total governmental funds (Exhibit IV)	\$ (3,378)
---	------------

Governmental funds report capital outlays as expenditures. In the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense:

Capital outlay	6,391
Depreciation expense	(3,220)

In the statement of activities, only the gain on the sale of capital assets is reported. However, in the governmental funds, the proceeds from the sale increase financial resources. Thus the change in net assets differs from the change in fund balance by the cost of the assets sold. (42)

Donations of capital assets increase net assets in the statement of activities, but do not appear in the governmental funds because they are not financial resources. 135

Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, and revenues recognized in the funds are not reported in the statement of activities:

Property tax receivable - accrual basis change	70
Property tax interest and lien revenue - accrual basis change	493
School building grant receipts	(110)
Housing loan repayments	(159)
Accounts and other receivables - accrual basis change	(185)

The issuance of long-term debt (e.g., bonds, leases) provides current financial resources to governmental funds, while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction has any effect on net assets. Also, governmental funds report the effect of issuance costs, premiums, discounts and similar items when debt is first issued, whereas these amounts are amortized and deferred in the statement of activities. The details of these differences in the treatment of long-term debt and related items are as follows:

Bond principal payments	3,356
Amortization of deferred charge on refunding	(69)
Capital lease payments	31

Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in the governmental funds:

Compensated absences	(1)
Accrued interest	31
Housing rehabilitation loans issued and amortized	(116)
Net pension expense	178
Net OPEB expense	(13)
Landfill postclosure care	373

Internal service funds are used by management to charge costs to individual funds. The net revenue of certain activities of internal services funds is reported with governmental activities. (1,224)

Change in Net Assets of Governmental Activities (Exhibit II)	<u>\$ 2,541</u>
--	-----------------

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF NET ASSETS - PROPRIETARY FUNDS

JUNE 30, 2008

(In Thousands)

	Business-Type Activities			Governmental
	Department of Public Utilities	Nonmajor Enterprise Funds	Total	Internal Service Funds
Assets:				
Current assets:				
Cash and cash equivalents	\$ 15,808	\$ 27	\$ 15,835	\$
Receivables, net:				
User charges	11,087	261	11,348	
Assessments receivable	2,951		2,951	
Intergovernmental	169		169	
Other	740		740	257
Due from other funds		333	333	2,059
Inventories	2,341	86	2,427	
Other assets	1,305		1,305	
Total current assets	<u>34,401</u>	<u>707</u>	<u>35,108</u>	<u>2,316</u>
Capital assets, net	<u>88,203</u>	<u>11,019</u>	<u>99,222</u>	
Total assets	<u>122,604</u>	<u>11,726</u>	<u>134,330</u>	<u>2,316</u>
Liabilities:				
Current liabilities:				
Accounts payable and accrued liabilities	8,688	139	8,827	238
Due to other funds	24	232	256	
Unearned revenue		207	207	
Due to CMEEC	357		357	
Notes payable - current	646		646	
Bonds payable - current	636		636	
Capital leases payable - current	657		657	
Compensated absences - current	271		271	
Risk management claims - current	107		107	1,739
Total current liabilities	<u>11,386</u>	<u>578</u>	<u>11,964</u>	<u>1,977</u>
Noncurrent liabilities:				
Customer deposits	662		662	
Due to CMEEC	431		431	
Notes payable	4,349		4,349	
Bonds payable	5,289		5,289	
Capital leases payable	2,517		2,517	
Compensated absences	2,444		2,444	
Risk management claims	318		318	3,774
Total noncurrent liabilities	<u>16,010</u>		<u>16,010</u>	<u>3,774</u>
Total liabilities	<u>27,396</u>	<u>578</u>	<u>27,974</u>	<u>5,751</u>
Net Assets:				
Invested in capital assets, net of related debt	73,320	11,119	84,439	
Restricted for energy conservation	758		758	
Unrestricted	<u>21,130</u>	<u>29</u>	<u>21,159</u>	<u>(3,435)</u>
Total Net Assets	<u>\$ 95,208</u>	<u>\$ 11,148</u>	<u>\$ 106,356</u>	<u>\$ (3,435)</u>

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF REVENUES, EXPENSES AND CHANGES
IN FUND NET ASSETS - PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2008

(In Thousands)

	Business-Type Activities			Governmental
	Department of Public Utilities	Nonmajor Enterprise Funds	Total	Internal Service Funds
Operating Revenues:				
Charges for services	\$ 75,386	\$ 2,245	\$ 77,631	\$ 16,674
Use of property	1,492		1,492	
Other services	779		779	
Total operating revenues	<u>77,657</u>	<u>2,245</u>	<u>79,902</u>	<u>16,674</u>
Operating Expenses:				
Purchased gas and electric	41,505		41,505	
General and administrative	12,764		12,764	
Depreciation	5,127	365	5,492	
Operations and maintenance	9,105	2,203	11,308	
Customer accounts	1,602		1,602	
Bad debt expense	1,543		1,543	
Gross revenue and property taxes	1,550		1,550	
Claims				16,819
Premiums and administrative charges				1,086
Total operating expenses	<u>73,196</u>	<u>2,568</u>	<u>75,764</u>	<u>17,905</u>
Operating Income (Loss)	<u>4,461</u>	<u>(323)</u>	<u>4,138</u>	<u>(1,231)</u>
Nonoperating Income (Expenses):				
Interest income	395	5	400	7
Interest expense	(338)		(338)	
Loss on disposal of capital assets	(580)		(580)	
Total nonoperating income	<u>(523)</u>	<u>5</u>	<u>(518)</u>	<u>7</u>
Income Before Contributions and Transfers	3,938	(318)	3,620	(1,224)
Capital Contributions	819	397	1,216	
Transfers Out	<u>(7,026)</u>		<u>(7,026)</u>	
Change in Net Assets	(2,269)	79	(2,190)	(1,224)
Total Net Assets at Beginning of Year	<u>97,477</u>	<u>11,069</u>	<u>108,546</u>	<u>(2,211)</u>
Total Net Assets at End of Year	<u>\$ 95,208</u>	<u>\$ 11,148</u>	<u>\$ 106,356</u>	<u>\$ (3,435)</u>

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF CASH FLOWS - PROPRIETARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2008

(In Thousands)

	Business-Type Activities			Governmental
	Department of Public Utilities	Nonmajor Enterprise Funds	Total	Internal Service Funds
Cash Flows from Operating Activities:				
Cash received from charges for services	\$ 75,399	\$ 1,979	\$ 77,378	\$
Cash paid to vendors	(50,144)	(1,008)	(51,152)	
Cash paid to employees for services	(14,165)	(1,031)	(15,196)	
Net cash provided by (used in) operating activities	<u>11,090</u>	<u>(60)</u>	<u>11,030</u>	<u>-</u>
Cash Flows from Noncapital and Related Financing Activities:				
Transfers to other funds	(7,026)		(7,026)	
Customer deposits	100		100	
Advances to other funds		(102)	(102)	(297)
Net cash used in noncapital and related financing activities	<u>(6,926)</u>	<u>(102)</u>	<u>(7,028)</u>	<u>(297)</u>
Cash Flows from Capital and Related Financing Activities:				
Cash advance to CMEEC and other funds	(282)		(282)	
Assessments and state grant subsidies	535		535	
Capital contributions	462		462	
Purchase of capital assets	(4,583)	(74)	(4,657)	
Principal payment on bonds and notes	(1,072)		(1,072)	
Principal payment on capital leases	(591)		(591)	
Interest payment on debt	(338)		(338)	
Net cash used in capital and related financing activities	<u>(5,869)</u>	<u>(74)</u>	<u>(5,943)</u>	<u>-</u>
Cash Flows from Investing Activities:				
Income on investments	<u>395</u>		<u>395</u>	
Net Decrease in Cash and Cash Equivalents	(1,310)	(236)	(1,546)	(297)
Cash and Cash Equivalents at Beginning of Year	<u>17,118</u>	<u>263</u>	<u>17,381</u>	<u>297</u>
Cash and Cash Equivalents at End of Year	<u>\$ 15,808</u>	<u>\$ 27</u>	<u>\$ 15,835</u>	<u>\$ -</u>
Reconciliation of Operating Income (Loss) to Net Cash Provided by (Used in) Operating Activities:				
Operating income (loss)	\$ 4,461	\$ (323)	\$ 4,138	\$ (1,231)
Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities:				
Depreciation expense	5,127	365	5,492	
Provision for uncollectible accounts	1,543		1,543	
(Increase) decrease in receivables	(2,259)	39	(2,220)	(216)
(Increase) decrease in inventories and other assets	(122)	11	(111)	
(Increase) decrease in due from other funds		(34)	(34)	532
Increase (decrease) in unearned revenues		(8)	(8)	
Increase (decrease) in accounts payable and accrued liabilities	2,340	(110)	2,230	915
Total adjustments	<u>6,629</u>	<u>263</u>	<u>6,892</u>	<u>1,231</u>
Net Cash Provided by (Used In) Operating Activities	<u>\$ 11,090</u>	<u>\$ (60)</u>	<u>\$ 11,030</u>	<u>\$ -</u>
Noncash Capital and Financing Activities:				
Capital contributions	\$ 194	\$ 397	\$ 591	
Borrowing under capital lease	2,363		2,363	

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF FIDUCIARY NET ASSETS - FIDUCIARY FUNDS

JUNE 30, 2008

(In Thousands)

	<u>Pension Trust Funds</u>	<u>Other Post Employment Benefit Trust Fund</u>	<u>Agency Funds</u>
Assets:			
Cash and cash equivalents	\$ 1,147	\$	\$ 454
Investments:			
Mutual funds	142,347		
Other receivables	39		87
Due from other funds	<u>2,775</u>	<u>2,306</u>	
Total assets	<u>146,308</u>	<u>2,306</u>	<u>\$ 541</u>
Liabilities:			
Accounts and other payables	10		\$
Due to student groups and agencies			<u>541</u>
Total liabilities	<u>10</u>		<u>\$ 541</u>
Net Assets:			
Held in Trust for Pension and Other Benefits	<u>\$ 146,298</u>	<u>\$ 2,306</u>	

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

STATEMENT OF CHANGES IN PLAN NET ASSETS - FIDUCIARY FUNDS

FOR THE YEAR ENDED JUNE 30, 2008

(In Thousands)

	<u>Pension Trust Funds</u>	<u>Other Post Employment Benefit Trust Fund</u>
Additions:		
Contributions:		
Employer	\$ 3,311	\$ 2,336
Plan members	2,355	
Total contributions	<u>5,666</u>	<u>2,336</u>
Investment income (loss):		
Net depreciation in fair value of investments	(9,261)	
Interest and dividends	1,573	
Total investment loss	<u>(7,688)</u>	
Less investment expense	(594)	
Net investment loss	<u>(8,282)</u>	
Total additions (reductions)	<u>(2,616)</u>	<u>2,336</u>
Deductions:		
Benefits	9,315	
Administration	162	30
Lump sum distributions and withdrawals	241	
Total deductions	<u>9,718</u>	<u>30</u>
Net Increase (Decrease)	(12,334)	2,306
Net Assets Held in Trust for Pension Benefits at Beginning of Year	<u>158,632</u>	
Net Assets Held in Trust for Pension Benefits at End of Year	<u>\$ 146,298</u>	<u>\$ 2,306</u>

The accompanying notes are an integral part of the financial statements

CITY OF NORWICH, CONNECTICUT

NOTES TO FINANCIAL STATEMENTS

(In Thousands)

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Norwich, Connecticut (the City) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The more significant policies of the City are described below.

A. Reporting Entity

The City was incorporated in May 1784. The City and Town consolidated on January 1, 1952. The City covers an area of 27.1 square miles, and is located 40 miles southeast of Hartford. The City operates under a Council/Manager form of government. The City Manager is appointed by the Council and serves as the Chief Executive Officer.

B. Government-Wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of activities) report information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from these statements. Governmental activities, which normally are supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for support.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. Direct expenses are those that are clearly identifiable with a specific function or segment. Program revenues include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function or segment, and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as general revenues.

Separate financial statements are provided for governmental funds, proprietary funds and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

The various funds included in the financial statements are described below:

Governmental Funds

Governmental Funds are those through which most governmental functions typically are financed.

General Fund is the primary operating fund of the City. This fund is used to account for all financial transactions and resources except those required to be accounted for in another fund. Revenues are derived primarily from property taxes, state and federal grants, licenses, permits, charges for service and interest income.

Special Revenue Funds account for revenue derived from specific sources (other than major capital projects) that are restricted by legal and regulatory provisions to finance specific activities.

Capital Projects Funds account for all financial resources used for the acquisition or construction of major capital facilities not being financed by proprietary funds.

Permanent Funds are used to report resources that are legally restricted to the extent that only earnings, and not principal, may be used for purposes that support the City's programs.

Proprietary Funds

Proprietary funds are used to account for activities that are similar to those often found in the private sector. These funds are accounted for on the flow of economic resources measurement focus and use the accrual basis of accounting. The following are the City's proprietary funds:

Enterprise Funds account for operations that are financed in a manner similar to private business enterprises, where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The Department of Public Utilities (gas, electric, water and sewer), Golf Course Authority, Stadium Authority and Ice Rink Authority are the City's enterprise funds.

Internal Service Fund accounts for employee health insurance provided to other departments of the City and the City's self-insured workers' compensation program.

Fiduciary Funds

Fiduciary funds are used to account for assets held by the City in a trustee capacity or as an agent for individuals, private organizations and other governments. Fiduciary funds are not included in the government-wide statements. The fiduciary funds are as follows:

Pension Trust Funds account for the activities of the City's two defined benefit pension plans, which accumulate resources for pension benefit payments to qualified retired employees.

Other Post Employment Benefit (OPEB) Trust Fund accounts for the activities of the City's OPEB plan, which accumulates resources for medical and life insurance benefit payments for qualified retired employees.

Agency Funds account for monies held as a custodian for outside groups and agencies and are used for senior activities, performance bonds and pass-through grants.

C. Measurement Focus, Basis of Accounting and Financial Statement Presentation

The government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, as are the proprietary fund and fiduciary fund financial statements (except for agency funds, which have no measurement focus). Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The City reports the following major governmental funds:

The General Fund is the City's primary operating fund. It accounts for all financial resources of the City, except those required to be accounted for in another fund.

The Bond Expenditure Fund accounts for the City's capital projects established pursuant to project bond authorizations. Financial resources include intergovernmental grants, bond proceeds and transfers from the City's General Fund.

The City reports the following major proprietary fund:

The Department of Public Utilities accounts for the operation of the City's water, sewer, electric and gas divisions. It is independent in terms of its relationship to other City functions. Its operations are financed from direct charges to the users of the service for operations that are financed in a manner similar to private business enterprises, where the intent is that costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges.

Additionally, the City reports the following fund types:

The Internal Service Fund accounts for employee health insurance provided to other departments of the City and the City's self-insured workers' compensation program.

The Pension Trust Funds account for the activities of the City's two defined benefit pension plans, which accumulate resources for pension benefit payments to qualified retired employees.

The OPEB Trust Fund accounts for the activities of the City's other post employment benefit plan, which accumulate resources for medical and life insurance benefits provided to qualified retired employees.

The Agency Funds account for monies held as a custodian for outside groups and agencies and are used for senior activities, performance bonds and pass-through grants.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989 generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the option of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The City has elected not to follow subsequent private-sector guidance.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements. Exceptions to this general rule are payments in lieu of taxes and other charges between certain City functions because the elimination of these charges would distort the direct costs and program revenues reported for the various functions concerned.

Amounts reported as program revenues include 1) charges to customers or applicants for goods, services or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as general revenues rather than as program revenues. Likewise, general revenues include property taxes.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the enterprise fund are charges to customers for sales and services. Operating expenses for enterprise funds include the cost of sales and services, administrative expenses and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

When both restricted and unrestricted resources are available for use, it is the City's policy to use restricted resources first, then unrestricted resources as they are needed.

D. Deposits and Investments

The City's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the City to invest in obligations of the U.S. Treasury, commercial paper, corporate bonds, repurchase agreements and certain other investments as described in Note 3.

Investments for the City are reported at fair value.

E. Receivables and Payables

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the noncurrent portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances." All trade and property tax receivables are shown net of an allowance for uncollectibles.

Property taxes on all property are assessed as of October 1 prior to the beginning of the fiscal year and become legally due and payable on the following July 1 and January 1. If taxes are unpaid as of June 30 following the payable date, a lien is placed on the real property. Property assessments are made at 70% of the market value. Property taxes receivable are recorded on the due date. Taxes not paid within 30 days of the due date are subject to an interest charge of one and one-half percent per month. The City is not a part of any overlapping government which assesses separate property taxes. An amount of \$916 has been established as an allowance for uncollected taxes. At June 30, 2008, this represents 28.1% of property taxes receivable.

F. Inventories and Prepaid Items

All inventories are valued at cost using the first-in/first-out (FIFO) method. Inventories of governmental funds are recorded as expenditures when consumed rather than when purchased.

Certain payments to vendors reflect costs applicable to future accounting periods and are recorded as prepaid items in both government-wide and fund financial statements.

G. Capital Assets

Capital assets, which include property, plant, equipment and infrastructure, assets (e.g., roads, bridges, sidewalks and similar items), are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. Capital assets are defined by the government as assets with an initial, individual cost of more than \$5,000 (amount not rounded) and an estimated useful life in excess of two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair market value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed.

Property, plant and equipment of the primary government is depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Buildings	40-50
Building improvements	20
Infrastructure, public domain infrastructure and distribution and collection systems	20-50
Machinery and equipment	5-20

H. Compensated Absences

Employees are paid by a prescribed formula for absences due to vacation or sickness. The obligation for vacation pay vests when earned. Unused sick leave may be accumulated for future absences in accordance with employee contracts and employment policies. Upon retirement, vested sick leave is payable to employees subject to union contract payment provisions. Sick leave and vacation leave expenditures are recognized in the governmental fund financial statements in the current year to the extent they are due (matured). The liability for the remainder of the accrued vacation earned and not due is reported in the government-wide and proprietary fund financial statements.

I. Long-Term Obligations

In the government-wide financial statements, and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities or proprietary fund type statement of net assets. Bond premiums and discounts, as well as issuance costs, are deferred and amortized over the life of the bonds using the effective interest method. Bonds payable are reported net of any significant applicable bond premium or discount. Significant bond issuance costs are reported as deferred charges and amortized over the term of the related debt.

In the fund financial statements, governmental fund types recognize bond premiums and discounts, as well as bond issuance costs, during the current period. The face amount of debt issued is reported as other financing sources. Premiums received on debt issuances are reported as other financing sources while discounts on debt issuances are reported as other financing uses. Issuance costs, whether or not withheld from the actual debt proceeds received, are reported as debt service expenditures.

J. Fund Equity and Net Assets

In the government-wide financial statements and in proprietary fund types, net assets are classified in the following categories:

Invested in Capital Assets, Net of Related Debt and Accumulated Depreciation - This category groups all capital assets, including infrastructure, into one component of net assets. Accumulated depreciation and the outstanding balances of debt that are attributable to the acquisition, construction or improvement of these assets reduces this category.

Restricted Net Assets - This category represents the net assets of the City which are restricted by externally imposed constraints placed on the net assets by grantors, contributors or laws and regulations of other governments.

Unrestricted Net Assets - This category represents the net assets of the City which are not restricted for any project or other purpose.

In the fund financial statements, fund balances of governmental funds are classified in two separate categories. The two categories, and their general meanings, are as follows:

Reserved fund balance indicates that portion of fund equity which is not available for appropriation or which has been legally segregated for specific purposes.

Unreserved fund balance indicates that portion of fund equity which is available for appropriation and expenditure in future periods.

2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

A. Budgetary Information

In October, the City Manager, through the Comptroller's Office, distributes budget instructions to department heads. On or before a date set by the City Manager, the head of every department, office or agency must submit a written proposed budget for the following year to the City Manager. The City Manager and Comptroller review these proposals and may revise them as deemed advisable, except in the case of the Department of Education where the City Manager has the authority to revise only the total estimated expenditures. The City Manager and Comptroller compare proposed expenditures to expected revenues and prepare a proposed budget for presentation to the City Council.

As required by City Charter, on or before the first Monday in April, the City Manager submits a balanced annual budget, as well as appropriation and tax levy ordinances to the City Council. Between the presentation of the budget and the first public hearing, department heads are given the opportunity to make presentations in support of their proposed budget. The City Council holds a first public hearing on the budget prior to the third Monday in April, but not sooner than one week after the submission of the budget. This hearing is to listen to citizens' comments on the budget. The Council meets by the second Monday in May to take initial action on the budget. A second public hearing is then held regarding the Council's proposed changes, prior to the third Monday in May.

After the second public hearing, the Council may revise expenditures, except that it may not reduce appropriations for debt service and may revise only the total estimated expenditures for the Department of Education. The Council adopts the budget, appropriation and tax levy ordinances by the second Monday of June; if it fails to do so, the budget as submitted by the City Manager stands.

The General Fund and the Fire and Refuse nonmajor governmental fund have legally adopted budgets.

The City Manager may transfer unexpended balances within a department, office or agency; the Council may transfer unexpended balances between departments at the City Manager's request within the last three months of the fiscal year. The Comptroller oversees revenues and expenditures according to the budget established by the City Council. The Board of Education may transfer unexpended balances between accounts within its total line appropriation. Additional appropriations may be made upon the City Manager's recommendation, provided the Comptroller certifies the availability of a sufficient General Fund surplus. Additional appropriations of \$670 were made during the year.

Encumbrances are recognized as a valid and proper charge against a budget appropriation in the year in which the purchase order, contract or other commitment is issued and, accordingly, encumbrances outstanding at year-end are reflected in budgetary reports as expenditures of the current year. If an appropriation is not encumbered, it lapses at year-end and may not be used by the department.

B. Deficit Fund Equity

Certain individual funds had fund balance/net asset deficits at June 30, 2008 as follows:

Bond Expenditure Fund	\$	3,390*
Nonmajor Governmental Funds:		
School projects		87*
Internal Service Funds:		
Workers' Compensation		4,071**

* Deficit will be reduced in future years through a combination of transfers from the General Fund and through permanent bond financing.

** Deficit will be reduced by future contributions from the General Fund adopted as part of the budget process.

3. CASH, CASH EQUIVALENTS AND INVESTMENTS

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be made in a "qualified public depository" as defined by the Statutes, or, in amounts not exceeding the Federal Deposit Insurance Corporation insurance limit in an "out of state bank," as defined by the Statutes, which is not a "qualified public depository."

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in: 1) obligations of the United States and its agencies, 2) highly rated obligations of any state of the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The provisions of the Statutes regarding the investment of municipal pension funds do not specify permitted investments. Therefore, investment of such funds is generally controlled by the laws applicable to fiduciaries and the provisions of the applicable plan.

The Statutes (Sections 3-24f and 3-27f) also provide for investment in shares of the State Short-Term Investment Fund (STIF) and the State Tax Exempt Proceeds Fund (TEPF). These investment pools are under the control of the State Treasurer, with oversight provided by the Treasurer's Cash Management Advisory Board, and are regulated under the State Statutes and subject to annual audit by the Auditors of Public Accounts. Investment yields are accounted for on an amortized-cost basis with an investment portfolio that is designed to attain a market-average rate of return throughout budgetary and economic cycles. Investors accrue interest daily based on actual earnings, less expenses and transfers to the designated surplus reserve, and the fair value of the position in the pool is the same as the value of the pool shares.

A. Cash and Cash Equivalents

The following is a summary of the City's cash and cash equivalents at June 30, 2008:

Deposits:	
Demand accounts	\$ 10,419
Savings accounts	1,010
Money market accounts	14,985
Certificates of deposit	<u>8,835</u>
Total deposits	35,249
Petty cash	8
Cash equivalents:	
State Tax Exempt Bond Proceeds Fund (TEPF)	1,191
State Short-Term Investment Fund (STIF)	4,648
First American Treasury Obligation	577
Financial Investors Trust Money Market Fund	5,896
Fidelity Institutional Money Market Fund	124
Less certificates of deposit classified as investments	<u>(8,835)</u>
Total Cash and Cash Equivalents	<u>\$ 38,858</u>

Deposits

At June 30, 2008, the carrying amount of the City's deposits, including \$8,835 of certificates of deposits classified as investments, was \$35,249 and the bank balance was \$37,786.

Custodial Credit Risk - Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned to it. The City Treasurer is responsible for selection of financial institutions for deposit of the City's funds. Financial institutions are selected based on criteria defined in the due diligence section of the formal investment policy. Of the June 30, 2008 bank balance, \$1,062 was covered by federal depository insurance. Connecticut General Statutes require that each depository maintain segregated collateral (not required to be based on a security agreement between the depository and the municipality and, therefore, not perfected in accordance with federal law) in an amount equal to a defined percentage of its public deposits based upon the depository's risk-based capital ratio. A minimum of \$3,752 based on June 30, 2008 deposits was collateralized (collateral held by the pledging bank's trust department is not in the City's name). The balance of deposits of \$32,972 was uninsured and uncollateralized.

Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2008, the City's cash equivalents amounted to \$12,436. The following table provides a summary of the City's cash equivalents (excluding U.S. government guaranteed obligations) as rated by nationally recognized statistical rating organizations.

	<u>Rating Agency</u>	<u>Rating</u>
State Tax Exempt Bond Proceeds Fund (TEPF)		*
State Short-Term Investment Fund (STIF)	Standard and Poor's	AAAm
First American Treasury Obligation		*
Financial Investors Trust Money Market Fund	Standard and Poor's	AAAm
Fidelity Institutional Money Market Fund		*

*Fund is not rated.

B. Investments

Investments as of June 30, 2008 in all funds are as follows:

<u>Investment Type</u>	<u>Fair Value</u>	<u>Weighted Average Maturity (Years)</u>
Interest-bearing investments:		
Certificates of deposit *	\$ 8,835	.71
Federal agency securities	52	3.88
Corporate bonds	154	1.76
Other investments:		
Common stock equities:		
Cemetery Trust Fund	918	
Open-end mutual funds:		
Cemetery Trust Fund:		
Columbia mutual funds	246	
Pension Trust Fund:		
Russell Real Estate Equity Fund	7,311	
UBS Fiduciary Trust Company – mutual funds	<u>135,036</u>	
Total	<u>\$ 152,552</u>	

Portfolio weighted average maturity for interest bearing investments	0.75
--	------

*Subject to coverage by federal depository insurance and collateralization as described under "Deposits" above.

Interest Rate Risk - The Employees' Pension Plan formal investment policy states that for fixed income investments, no issues may be purchased with a maturity that exceeds the maximum maturity in the applicable benchmark index. Maturity duration is managed to remain within plus or minus 25% of the applicable benchmark index. The City does not further limit its other investment maturities as a means of managing its exposure to fair value losses arising from increasing rates.

Credit Risk - Investments - As indicated above, State Statutes limit the investment options of cities and towns. The Employees' Pension Plan formal investment policy does not allow for investment in any company that has filed for bankruptcy without prior Personnel and Pension Board approval. For domestic equities, investments must be with companies that meet a specified minimum capitalization threshold at the date of purchase. For fixed income instruments, the average quality of the portfolio must exceed minimum rating levels at all times as defined in the investment policy. Equity securities that meet or exceed a credit rating of BBB-/Baa3 may be purchased. The City's investment policy governing other investments limits holdings to highly rated fixed income instruments, mutual funds and government investment pools. The following table provides a summary of the City's investments (excluding U.S. government guaranteed obligations) as rated by nationally statistical rating organizations. The City's other investments are held in various pooled accounts and mutual funds which have not been rated by nationally recognized statistical rating organizations.

	<u>Standard and Poor's</u>	<u>Moody's Investor Service</u>
Federal agency securities	AAA	Aaa
Corporate bonds	AA to A+	Aa2 to A2

Concentration of Credit Risk - The Employees' Pension Plan formal investment policy includes provisions for domestic equities stating that the cost of an individual security in a portfolio at the date of purchase may not exceed 5% of the total market value of that portfolio. Fixed income instruments with a single issuer (excluding U.S. government and government agencies) may not exceed 5% of the market value of that portfolio. The City's investment policy governing other investments does not permit direct equity or fixed income investments in private-sector companies.

Custodial Credit Risk - Custodial credit risk for an investment is the risk that, in the event of the failure of the counterparty (the institution that pledges collateral or repurchase agreement securities to the City or that sells investments to or buys them for the City), the City will not be able to recover the value of its investments or collateral securities that are in the possession of an outside party. The City's individual investments in U.S. government obligations, equities and corporate bonds are uninsured and unregistered securities held by a counterparty, or by its trust department or agent that are not in the City's name. The City's investments held in open-end mutual funds which, because they are pooled investments rather than separate identifiable securities, are not subject to custodial risk determination. The City will only deposit funds in institutions rated within one of the top three rating categories of any nationally recognized rating service. Financial institutions in which the City deposits funds shall be accepted by City Council resolution. For financial institutions which have not been ranked by a nationally recognized rating service, the Treasurer shall assess the financial capacity and creditworthiness of the institution before recommending it to the City Council for approval.

4. RECEIVABLES

Receivables as of year end for the City's individual major funds and nonmajor, internal service and fiduciary funds in the aggregate, including the applicable allowances for uncollectible accounts, are as follows:

	<u>General</u>	<u>Bond Expenditure Fund</u>	<u>Department of Public Utilities</u>	<u>Nonmajor and Other Funds</u>	<u>Total</u>
Receivables:					
Taxes	\$ 3,257	\$	\$	\$ 285	\$ 3,542
Accrued interest on taxes	1,403				1,403
Intergovernmental	616	21	169	2,146	2,952
User charges	510		12,716		13,226
Assessments			2,951		2,951
Housing and rehabilitation loans				2,847	2,847
Accounts and other			740	1,356	2,096
Gross receivables	<u>5,786</u>	<u>21</u>	<u>16,576</u>	<u>6,634</u>	<u>29,017</u>
Less allowance for uncollectibles:					
Taxes	(916)			(80)	(996)
Accrued interest on taxes	(395)				(395)
User charges			(1,629)		(1,629)
Accounts				(203)	(203)
Total allowance	<u>(1,311)</u>	<u>-</u>	<u>(1,629)</u>	<u>(283)</u>	<u>(3,223)</u>
Net Total Receivables	<u>\$ 4,475</u>	<u>\$ 21</u>	<u>\$ 14,947</u>	<u>\$ 6,351</u>	<u>\$ 25,794</u>

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not yet earned. At the end of the current fiscal year, the various components of deferred revenue and unearned revenue reported in the governmental funds were as follows:

	<u>Unavailable</u>	<u>Unearned</u>	<u>Total</u>
General Fund:			
Property taxes	\$ 1,826		\$ 1,826
Accrued interest on property taxes	1,008		1,008
School building construction grant receivables	612		612
Other deferred revenues		23	23
Bond Expenditure Fund:			
Other receivable	397		397
Nonmajor funds:			
Taxes and accrued interest on delinquent property taxes	174		174
Housing loans and interest	2,219		2,219
Lead abatement - unamortized loans		628	628
Grant drawdowns prior to meeting all eligibility requirements		1,343	1,343
Other receivables and deferred revenues	<u>433</u>	<u>8</u>	<u>441</u>
Total Deferred/Unearned Revenue for Governmental Funds	\$ <u>6,669</u>	\$ <u>2,002</u>	\$ <u>8,671</u>

5. INTERFUND RECEIVABLES, PAYABLES AND TRANSFERS

During the course of operations, transactions are processed through a fund on behalf of another fund. Additionally, revenues received in one fund are transferred to another fund. A summary of interfund balances as of June 30, 2008 is presented below.

<u>Receivable Fund</u>	<u>Payable Fund</u>	<u>Amount</u>
General Fund	Bond Expenditure Fund	\$ 4,226
	Nonmajor Governmental	1,249
	Nonmajor Enterprise	232
Bond Expenditure Fund	Department of Public Utilities	421
	Nonmajor Governmental	196
Department of Public Utilities	General Fund	397
Nonmajor Governmental	General Fund	5,087
Nonmajor Enterprise	General Fund	333
Internal Service Funds	General Fund	2,059
Pension Trust	General Fund	2,775
Other Post Employment Benefit Trust	General Fund	<u>2,306</u>
Total		\$ <u>19,281</u>

A summary of interfund transfers is presented below:

	Transfers In			Total
	General	Bond Expenditure	Nonmajor Governmental	
Transfers out:				
General Fund	\$	\$	340 \$	2,757 \$
Department of Public Utilities	7,026			7,026
Nonmajor Governmental	<u>382</u>			<u>382</u>
 Total Transfers Out	 \$ <u>7,408</u>	 \$ <u>340</u>	 \$ <u>2,757</u>	 \$ <u>10,505</u>

Transfers from the General Fund to other nonmajor governmental funds are in support of the City's capital improvement program, fire services and other special revenue programs accounted for outside of the General Fund. Transfers from nonmajor governmental funds to the General Fund are derived primarily from net income generated from parking services and landfill operations accounted for outside of the General Fund. The Department of Public Utilities annually transfers 10% of gross revenues derived from gas, electric and water sales to the General Fund.

6. CAPITAL ASSETS

Capital asset activity for the year ended June 30, 2008 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Governmental activities:				
Capital assets not being depreciated:				
Land	\$ 23,234	\$ 443	\$ (17)	\$ 23,660
Construction in progress	4,330	2,718	(1,225)	5,823
Total capital assets not being depreciated	<u>27,564</u>	<u>3,161</u>	<u>(1,242)</u>	<u>29,483</u>
Capital assets being depreciated:				
Buildings and improvements	39,636	367	(287)	39,716
Vehicles, machinery and equipment	15,484	1,122	(150)	16,456
Technology upgrade and infrastructure	29,004	3,101	(673)	31,432
Total capital assets being depreciated	<u>84,124</u>	<u>4,590</u>	<u>(1,110)</u>	<u>87,604</u>
Less accumulated depreciation for:				
Buildings and improvements	(20,027)	(1,129)	288	(20,868)
Vehicles, machinery and equipment	(9,571)	(968)	150	(10,389)
Technology upgrade and infrastructure	(13,519)	(1,123)	647	(13,995)
Total accumulated depreciation	<u>(43,117)</u>	<u>(3,220)</u>	<u>1,085</u>	<u>(45,252)</u>
Total capital assets being depreciated, net	<u>41,007</u>	<u>1,370</u>	<u>(25)</u>	<u>42,352</u>
Governmental Activities Capital Assets, Net	<u>\$ 68,571</u>	<u>\$ 4,531</u>	<u>\$ (1,267)</u>	<u>\$ 71,835</u>

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases</u>	<u>Ending Balance</u>
Business-type activities:				
Capital assets not being depreciated:				
Land	\$ 2,397	\$ 359	\$ (23)	\$ 2,733
Construction in progress	<u>2,546</u>	<u>6,946</u>	<u>(3,755)</u>	<u>5,737</u>
Total capital assets not being depreciated	<u>4,943</u>	<u>7,305</u>	<u>(3,778)</u>	<u>8,470</u>
Capital assets being depreciated:				
Structures and improvements	65,968	455	(1,008)	65,415
Machinery, equipment, pumping and distribution systems	<u>135,896</u>	<u>3,411</u>	<u>(1,533)</u>	<u>137,774</u>
Total capital assets being depreciated	<u>201,864</u>	<u>3,866</u>	<u>(2,541)</u>	<u>203,189</u>
Less accumulated depreciation for:				
Structures and improvements	(31,448)	(1,777)	653	(32,572)
Machinery, equipment, pumping and distribution systems	<u>(77,481)</u>	<u>(3,715)</u>	<u>1,331</u>	<u>(79,865)</u>
Total accumulated depreciation	<u>(108,929)</u>	<u>(5,492)</u>	<u>1,984</u>	<u>(112,437)</u>
Total capital assets being depreciated, net	<u>92,935</u>	<u>(1,626)</u>	<u>(557)</u>	<u>90,752</u>
Business-Type Activities Capital Assets, Net	<u>\$ 97,878</u>	<u>\$ 5,679</u>	<u>\$ (4,335)</u>	<u>\$ 99,222</u>

Depreciation expense was charged to functions/programs of the primary government as follows:

Governmental activities:	
General government	\$ 127
Public safety	646
Social services	58
Public works	1,287
Education	<u>1,102</u>
Total Depreciation Expense - Governmental Activities	<u>\$ 3,220</u>
Business-type activities:	
Department of Public Utilities	\$ 5,127
Golf Course Authority	48
Stadium Authority	160
Ice Rink Authority	<u>157</u>
Total Depreciation Expense - Business-Type Activities	<u>\$ 5,492</u>

Construction Commitments

The City has active construction projects as of June 30, 2008. At year end, the City's commitments with contractors on active authorizations exceeded \$500 are as follows:

<u>Project</u>	<u>Cumulative Authorization</u>	<u>Current Expenditures</u>	<u>Cumulative Expenditures</u>	<u>Encumbered</u>	<u>Balance June 30, 2008</u>
Kelly Middle School Renovation	\$ 40,250	\$	\$	\$	\$ 40,250
Intermodal Transportation Center	14,058	905	3,162		10,896
Road Improvements	5,000	1,245	2,491	338	2,171
New London Turnpike/Pleasant Bridge	530	13	268		262
Fire Pumpers	800	422	785	15	-
Dodd Stadium Capital Improvements	610	397	397	10	203
Dog Pound	610	2	2		608
Fire Department Equipment and Improvements	795	12	12		783
Sewer Line Extensions	1,800	7	7		1,793
Brown Park City Pier	1,775	1	1		1,774
Total	<u>\$ 66,228</u>	<u>\$ 3,004</u>	<u>\$ 7,125</u>	<u>\$ 363</u>	<u>\$ 58,740</u>

7. LONG-TERM DEBT

Changes in Long-Term Liabilities

Long-term liability activity for the year ended June 30, 2008 was as follows:

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Governmental Activities:					
Bonds payable:					
General obligation bonds	\$ 24,952	\$	\$ 3,356	\$ 21,596	\$ 2,600
Less deferred amounts on refunding	(641)		(69)	(572)	
Total bonds payable	<u>24,311</u>	<u>-</u>	<u>3,287</u>	<u>21,024</u>	<u>2,600</u>
Compensated absences	3,457	1,071	1,070	3,458	1,451
Landfill closure	2,237		373	1,864	25
Capital leases	146		31	115	35
Net pension obligation	441		178	263	
Net OPEB obligation		13		13	
Risk management claims	4,765	16,819	16,071	5,513	1,739
Governmental Activities Long-Term Liabilities	<u>\$ 35,357</u>	<u>\$ 17,903</u>	<u>\$ 21,010</u>	<u>\$ 32,250</u>	<u>\$ 5,850</u>

	<u>Beginning Balance</u>	<u>Additions</u>	<u>Reductions</u>	<u>Ending Balance</u>	<u>Due Within One Year</u>
Business-Type Activities:					
Bonds and notes payable:					
General obligation bonds	\$ 6,576	\$	\$ 639	\$ 5,937	\$ 636
Less deferred amounts on refunding	(14)		(2)	(12)	
State of Connecticut - serial note	<u>5,430</u>		<u>435</u>	<u>4,995</u>	<u>646</u>
Total bonds and notes payable	11,992	-	1,072	10,920	1,282
CMEEC loan	1,107		319	788	357
Compensated absences	2,405	550	240	2,715	271
Capital leases	1,402	2,363	591	3,174	657
Workers' compensation	<u>300</u>	<u>201</u>	<u>76</u>	<u>425</u>	<u>107</u>
Business-Type Activities					
Long-Term Liabilities	<u>\$ 17,206</u>	<u>\$ 3,114</u>	<u>\$ 2,298</u>	<u>\$ 18,022</u>	<u>\$ 2,674</u>

A schedule of bonds outstanding at June 30, 2008 is presented below:

<u>Description</u>	<u>Date of Issue</u>	<u>Date of Maturity</u>	<u>Interest Rate (%)</u>	<u>Amount of Original Issue</u>	<u>Balance Outstanding June 30, 2008</u>
Governmental Activities					
General purpose bonds payable:					
Refunding - (9/15/1994) bounds	4/1/2001	4/1/2014	4.0-5.0	\$ 13,010	\$ 6,410
General purpose, schools and water	4/1/2001	4/1/2009	4.0-5.0	10,510	535
General purpose - Wauregan Hotel	4/1/2001	4/1/2017	5.50-6.75	400	225
General purpose	4/15/2002	4/15/2022	4.0-5.0	3,345	1,906
General purpose	4/15/2004	4/15/2015	2.00-3.55	1,175	580
Refunding - (11/15/1997 and 11/01/1999) bonds	4/15/2004	4/15/2019	2.0-4.0	2,195	1,764
General purpose and water main	3/15/2005	9/15/2015	3.0-5.0	2,810	2,248
Refunding - (02/01/1996 and 04/01/2001) bonds	3/15/2005	9/15/2019	3.0-4.0	8,570	<u>7,928</u>
Total					\$ <u>21,596</u>
Business-Type Activities					
General purpose bonds payable:					
Sewers	4/15/2002	4/15/2022	4.0-5.0	\$ 2,675	\$ 1,859
Sewers	4/15/2004	4/15/2015	2.00-3.55	1,945	1,360
Refunding - (11/15/1997 and 11/01/1999) Sewers	4/15/2004	4/15/2019	2.0-4.0	2,325	1,833
Refunding - (02/01/1996) Stony Brook Reservoir	3/15/2005	9/15/2015	3.0-4.0	368	323
Sewers	3/15/2005	9/15/2015	3.0-5.0	710	562
State of Connecticut serial notes payable:					
Clean Water Act 106-C	10/31/1997	10/31/2016	2.00	3,410	1,574
Clean Water Act 298-C	6/30/2000	6/30/2019	2.00	1,508	831
Clean Water Act 349-C	12/31/2002	12/31/2021	2.00	881	626
Clean Water Act 9714-C	12/31/2002	12/31/2021	2.77	1,899	1,374
Economic Development	7/1/1995	7/1/2012	6.00	1,000	390
Industrial Park	10/26/2001	10/26/2008	1.00	200	<u>200</u>
Total					\$ <u>10,932</u>

The annual debt service requirements of the governmental activities bonded indebtedness is as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 2,600	\$ 831	\$ 3,431
2010	2,649	724	3,373
2011	2,576	629	3,205
2012	2,486	533	3,019
2013	2,477	434	2,911
2014-2018	6,981	997	7,978
2019-2022	<u>1,827</u>	<u>118</u>	<u>1,945</u>
Total	<u>\$ 21,596</u>	<u>\$ 4,266</u>	<u>\$ 25,862</u>

The State of Connecticut reimburses the City for eligible principal and interest costs of the portion of the capital improvement bond issue used for school construction. The amount of principal and interest reimbursements for the year ended June 30, 2008 was \$142. Additional principal payments aggregating \$612 are expected to be received through the bonds maturity dates.

The annual debt service requirements of the City's bond and notes payable of business-type activities are as follows:

<u>Year Ending June 30,</u>	<u>Principal</u>	<u>Interest</u>	<u>Total</u>
2009	\$ 1,282	\$ 342	\$ 1,624
2010	1,092	309	1,401
2011	1,098	274	1,372
2012	1,099	240	1,339
2013	1,110	204	1,314
2014-2018	4,034	540	4,574
2019-2022	<u>1,217</u>	<u>95</u>	<u>1,312</u>
Total	<u>\$ 10,932</u>	<u>\$ 2,004</u>	<u>\$ 12,936</u>

Prior Year Defeasance of Debt

In previous years, the City has defeased general obligation bonds by placing the proceeds of the new bonds in irrevocable trusts to provide for all future debt service payments on the old bonds. Accordingly, trust account assets and liabilities for the defeased bonds are not included in the City's financial statements. At June 30, 2008, the following bonds outstanding are considered defeased:

<u>Original Issue</u>	<u>Date Refunded</u>	<u>Refunded Amount</u>	<u>Defeased Balance</u>
February 1, 1996 and April 5, 2001	03/15/05	\$ 8,205	\$ 8,005
November 1, 1999	04/15/04	4,210	1,930
September 15, 1994	04/01/01	12,320	<u>6,120</u>
Total Defeased Bonds			<u>\$ 16,055</u>

Capital Leases

Governmental Activities

The City of Norwich Board of Education entered into a multi-year capital lease for the purchase of computer equipment. Principal payments for 2007-2008 were \$46. The net undepreciated value of assets purchased by capital lease approximates the principal balances payable of \$115 at June 30, 2008. The following is a summary of capital lease commitments as of June 30, 2008.

<u>Year Ending June 30,</u>	<u>Governmental Funds</u>
2009	\$ 46
2010	46
2011	46
Total payments	<u>138</u>
Less interest	<u>(23)</u>
Principal Balance	<u>\$ 115</u>

Business-Type Activities

The Department of Public Utilities has entered into multi-year capital leases for the purchase of various items including equipment, vehicles, financial management systems and a municipal wide-area network. Principal payments for 2007-2008 were \$591. The net undepreciated value of assets purchased by capital lease approximates the principal balances payable of \$3,700 at June 30, 2008. The following is a summary of capital lease commitments as of June 30, 2008.

<u>Year Ending June 30,</u>	<u>Enterprise Funds</u>
2009	\$ 787
2010	744
2011	340
2012	301
2013	282
2014-2018	<u>1,246</u>
Total payments	<u>3,700</u>
Less interest	<u>(526)</u>
Principal Balance	<u>\$ 3,174</u>

Compensated Absences - Governmental Activity

Employees can accumulate additional amounts of unused vacation and sick leave (as determined by individual union contracts) payable upon termination of their employment. Compensated absences' liabilities are generally liquidated by the General Fund. The following vested and nonvested estimated liabilities are summarized as follows:

Vested:		
Sick	\$	1,253
Vacation		625
Other		354
Nonvested:		
Sick		1,186 *
Other		40 *
		<hr/>
Total	\$	<u>3,458</u>

*Based on estimated percentage of total nonvested obligation that potentially will vest in future years

Landfill Closure and Postclosure Care Cost - Governmental Activity

State and federal laws and regulations require that the City place a final cover on its closed landfill and perform certain maintenance and monitoring functions at the landfill site for 30 years after closure. The current estimated total cost of the landfill closure and postclosure care of \$1,864 is based on the amount estimated to be paid for all equipment, facilities and services required to close, monitor and maintain the complete landfill site as of June 30, 2008. However, the actual cost of closure and postclosure care may be higher due to inflation, changes in technology or changes in landfill laws and regulations. The City is eligible for approximately \$3,300 in State grants of which \$1,401 has been drawn down.

Bonds Authorized/Unissued

Bonds authorized/unissued are as follows:

Description	Authorized	Bonded	Bond Anticipation Notes Issued	Authorized Unissued
Kelly Middle School Renovation*	\$ 40,250	\$	\$	\$ 40,250
Road Improvements	5,000		3,320	1,680
Sewer Line Extensions	1,800			1,800
Fire Apparatus	800		800	-
Fire Department Equipment and Improvements	795			795
Taftville VFD Ladder Truck	740		740	-
Building Demolition	700	520		180
Dog Pound	610			610
Backwash systems for Deep River	560			560
New London Tpke/Pleasant Street Bridge	530			530
Business park water improvements	450			450
Demolition	100			100
Total	\$ 52,335	\$ 520	\$ 4,860	\$ 46,955

* The City expects to receive approximately 77.14% of eligible project costs from the State in the form of progress payments.

Bond Anticipation Notes

The following is a schedule of changes in bond anticipation notes for the year ended June 30, 2008:

Date Issued	Maturity Date	Interest Rate (%)	Balance July 1, 2007	Issued	Retired	Balance June 30, 2008
12/20/07	09/17/08	3.25	\$	\$ 4,860	\$	\$ 4,860

Debt Limitations

The City's indebtedness does not exceed the legal debt limitation as required by the Connecticut General Statutes as reflected in the following schedule:

Category	Debt Limit	Net Indebtedness	Balance
General purpose	\$ 125,748	\$ 19,466	\$ 106,282
Schools	251,496	6,414	245,082
Sewers	209,580	8,926	200,654
Urban renewal	181,636		181,636
Pension deficit	167,664		167,664

The total of the City's net statutory indebtedness of \$34,856 does not exceed the legal debt limitation of \$391,216 (seven times the base for debt limitation computation).

8. FUND EQUITY

The following is a description of the various reserve accounts used to indicate that a portion of equity is legally segregated for a specific purpose and is unavailable for appropriation:

A. Fund Balance

Reserved for Inventories - the balance of inventory accounts has been reserved to indicate that the portion of fund balance represented is not available for appropriation or expenditure.

Reserved for Encumbrances and Commitments - represents outstanding purchase orders at year end on contracts which the Town intends to honor.

Reserved for Trusts - represents the amount of funds accumulated in other governmental funds to pay for specific endowment activities.

Fund balance reserves are as follows:

	<u>General</u>	<u>Bond Expenditure</u>	<u>Nonmajor Funds</u>	<u>Total</u>
Encumbrances and commitments	\$ 308	\$ 405	\$ 46	\$ 759
Inventories			37	37
Trusts			1,607	1,607
Total	<u>\$ 308</u>	<u>\$ 405</u>	<u>\$ 1,690</u>	<u>\$ 2,403</u>

B. Fund Balance - Designations

General Fund - the City follows a policy whereby a portion of audited unreserved fund balance may be used for balancing the budget during the next fiscal year. The amount of \$1,200 has been designated to balance the General Fund budget for the 2008-2009 fiscal year.

C. Department of Public Utilities - Restricted Net Assets

Connecticut Municipal Electric Energy Cooperative (CMEEC) administers a Municipal Energy and Load Conservation Fund (the Fund) on behalf of its cooperative members, including the Department. The Fund was established to comply with provisions of House Bill 7501, Public Act No. 05-1 requiring CMEEC to establish and administer the Fund. CMEEC includes a charge of 1.5 mills per kilowatt hour in the monthly purchase power costs of wholesale electricity sold to the Department. Disbursements from the Fund are required to be made pursuant to a comprehensive electric conservation and load management plan. Funds held by CMEEC as of June 30, 2008 on behalf of the Department were \$758. Investment income that is earned on the Department's deposits along with the Fund's authorized expenses is recorded in the Department's statement of activities. The funds held by CMEEC on behalf of the Department are recorded as an asset on the Department's statement of net assets and have been restricted.

9. RISK MANAGEMENT

The City is exposed to various risks of loss related to public official liability, police professional liability, theft or impairment of assets, errors and omissions, injury to employees, natural disasters and owners and contractors protective liability.

It is the policy of the City to self insure for employee health insurance programs. To this end, the City created an internal service fund to which the various City funds “pay premiums” and from which employee medical claims are paid. Claims are accrued as incurred. The City also purchased “stop loss” insurance to limit its losses to \$175 per person in 2008 for hospitalization with a maximum aggregate for all claims of approximately \$13,630.

The City self insures for workers’ compensation benefits. The City purchases commercial insurance for claims in excess of coverage provided by the workers’ compensation account with an individual claim maximum of \$500 and a \$10,000 aggregate maximum per year.

The workers’ compensation costs are funded by the General Fund. Liabilities are reported when it is probable that a loss has occurred and the amount of the loss can be reasonably estimated. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends including frequency and amount of pay-outs and other economic and social factors.

Changes in the balances of claim liabilities during the past two years are as follows:

	Beginning of Fiscal Year Liability	Current Year Claims and Changes in Estimates	Claim Payments	Balance at Fiscal Year End
Medical:				
2007-2008	\$ 1,203	\$ 13,832	\$ 13,931	\$ 1,104
2006-2007	1,144	13,093	13,034	1,203
Workers’ Compensation:				
2007-2008	3,562	2,987	2,140	4,409
2006-2007	2,280	3,258	1,976	3,562

The City purchases commercial insurance for all other risks of loss, including blanket and umbrella policies. Settled claims have not exceeded coverage in any of the past three years.

The Department of Public Utilities accounts for the self-insured component of workers’ compensation benefits for the Department’s employees within the Department of Public Utilities Enterprise Fund. The Department has accrued \$425 for estimated unpaid accrued losses on reported claims as of June 30, 2008.

10. EMPLOYEE RETIREMENT SYSTEMS AND PENSION PLANS

City of Norwich Retirement System

A. Plan Description

The City of Norwich is the administrator of the City's Consolidated Pension Plan, a single-employer contributory defined benefit public employee retirement system (PERS) established and administered by the City to provide pension benefits to all full-time noncertified employees. The Plan is considered to be part of the City of Norwich's financial reporting entity and is included in the City's financial reports as a pension trust fund. The plan does not issue a stand-alone report.

The City provides all retirement, death and disability benefits through a single employer, contributory defined benefit plan. Under the plan, all full-time salaried City employees, noncertified employees of the Board of Education and all full-time uniformed and investigatory employees classified as Police Officers and Firefighters are eligible after a probationary period. General City employees are 100% vested in a pension to begin at age 60 if they terminate employment after 5 years of continuous service or after 25 years of service and attainment of age 55. Also, any employee terminating employment after age 50 with 25 years of service is eligible for a pension. City employees receive a retirement benefit of 2.1% of average final earnings during the highest 3 years out of the last 10 consecutive year period with a maximum of 73.5% of average earnings. Police who retire at normal retirement (after 20 years of service) receive 48% of average annual pay (highest 3 years out of last 10 consecutive years) for the first 20 years of service plus 2.2% of pay in excess of 20 years with a maximum benefit of 70% of average annual pay. Firefighters who retire at normal retirement after 20 years of service regardless of age will receive 48% of average earnings plus 2.2% of average earnings for each year over 20 with a maximum of 70% of pay. Average earnings for firefighters is defined as the average of the highest 3-year period out of the last consecutive 10-year period prior to retirement. If an employee leaves employment or dies before meeting the vesting requirements, accumulated contributions and interest are refunded. Effective benefits and contributions are established by the City as negotiated with the various unions.

At January 1, 2007, the plan members consisted of:

Retirees and beneficiaries currently receiving benefits	416
Terminated employees not yet receiving benefits	13
Active plan members	<u>556</u>
Total	<u>985</u>

B. Summary of Significant Accounting Policies, Plan Changes and Plan Asset Matters

Basis of Accounting: PERS financial statements are prepared using the accrual basis of accounting. Employee and employer contributions are recognized when due, pursuant to plan provisions and contractual requirements. Benefit payments and refunds are payable when due and payable in accordance with the terms of the plan.

Plan Changes and Changes in Actuarial Assumptions: There were no plan changes made for the January 1, 2007 valuation. The cost of living actuarial assumption was increased to 3.5%.

Method Used to Value Investments: Investments are recorded at fair value. The funds are managed by the UBS Fiduciary Trust Co. and the Russell Investment Group. The City invests in common stock equities and mutual funds.

Plan Expenses: Expenses of administering the plan are paid for by the plan.

C. Funding Policy

The contribution requirements of plan members and the City are established and may be amended by the City legislature. Benefits and contributions are established by the City and may be amended only by the City Charter and union negotiation. City employees are required to contribute 7%. Police and firefighter participants are required to contribute 8%. The City's funding policy provides for periodic employer contributions at actuarially determined rates. The City's current contribution percentage is 12.15% of covered payroll.

D. Annual Pension Cost and Net Pension Obligations

The City's annual pension cost and net pension obligation to the plan for the year ended June 30, 2008 were as follows:

Annual required contribution	\$ 2,921
Interest on net pension obligation	27
Adjustment to annual required contribution	<u>(28)</u>
Annual pension cost	2,920
Contributions made	<u>3,098</u>
Decrease in net pension obligation	(178)
Net pension obligation, beginning of year	<u>326</u>
Net Pension Obligation, End of Year	<u><u>\$ 148</u></u>

The following is a summary of certain significant actuarial assumptions and other plan information:

Actuarial valuation date	January 1, 2007
Actuarial cost method	Entry Age Normal
Amortization method	Level Dollar, open
Remaining amortization period	30 years
Asset valuation method	Actuarial Value
Actuarial assumptions:	
Investment rate of return*	8.25%
Projected salary increases*	3.5%
Contribution rates:	
City	Determined by valuation
Plan member	General City 7%; Police 8%; Fire 8%
Turnover assumption:	Age 20: 5% males, 7.5% females; Age 30: 3.75% males, 5% females; Age 40: 1.5% males, 2.5% females; Age 50: None
Mortality table:	Actives: 1994 Uninsured Pensioners Mortality Table Projected to 2015 Police and Fire Disabled: RP2000 Blue Collar Table Projected to 2015 General Retirees: RP2000 Disabled Life Mortality Table Term Vested: RP2000 Projected to 2015 Health Annuitants Table
Retirement age:	General City: Earlier of age 60 and 5 years of service or age 55 and 25 years of service; Fire: Earlier of age 50 with 20 years service or 25 years of service; Police: 20 years of service
Death benefits:	Liabilities for police and fire employees are included in recognition of in-service death benefits
Disability assumptions:	Age 20: .029% males, .03% females Age 30: .048% males, .08% females Age 40: .12% males, .21% females Age 50: .36% males, .53% females
Expenses:	Estimate based on the prior year's actual expenses
*inflation rate included	2%

E. Trend Information

Fiscal Year Ended	Annual Pension Cost (APC)	Percentage of APC Contributed	Net Pension Obligation	Actual Contribution
6/30/06	\$ 1,861	108%	\$ 495	\$ 2,006
6/30/07	2,661	106%	326	2,830
6/30/08	2,920	106%	148	3,098

F. Pension Plan Required Supplemental Information

Schedule of Employer Contributions

Fiscal Year Ended	Annual Required Contribution	Percentage Contributed
2003	\$ 1,226	133%
2004	1,049	102
2005	1,214	119
2006	1,862	108
2007	2,662	106
2008	2,921	106

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded Frozen Actuarial Liability (UFAL) (b-a)	Funded Ratio (a/b)	Covered Payroll (c)	UFAL as a % of Covered Payroll ((b-a)/c)
1-1-07	\$ 145,881	\$ 167,259	\$ 21,378	87.2%	\$ 24,248	88.2%
1-1-06	136,011	156,516	20,505	86.9	24,540	83.6
1-1-05	129,290	148,850	19,560	86.9	23,691	82.6
1-1-04	131,244	140,498	9,254	93.4	23,426	39.5
1-1-03	133,571	133,043	(528)	100.4	22,616	(2.3)
1-1-02	135,923	129,364	(6,559)	105.1	25,718	(25.5)

City of Norwich Volunteer Firefighters' Relief Plan

A. Plan Description

The City of Norwich is the administrator of a Volunteer Firefighters' Relief Plan established and administered by the City to provide pension benefits to volunteers. The plan is considered to be a part of the City's financial reporting entity and is included in the financial reports as a pension trust fund. Stand-alone reports are not available for this plan.

The City provides benefits to Volunteer Firefighters who are at least 55 years old and have at least 20 years of credited service. Credited service is defined as a member who has responded to at least 20% of all emergency calls and 20% of all training sessions and drills. Retirees from the plan receive a monthly benefit of \$15 multiplied by the years of credited service (to a maximum of 35 years).

At January 1, 2008, the plan members consisted of:

Retirees and beneficiaries receiving benefits	48
Active plan members	<u>139</u>
Total	<u>187</u>

B. Summary of Significant Accounting Policies, Plan Changes and Plan Asset Matters

Basis of Accounting: The plan uses the accrual method of accounting where revenues are recognized when earned and expenditures when the liability is incurred.

Plan Changes and Changes in Actuarial Assumptions: There were no plan changes made for the January 1, 2008 valuation. The percentage of active employees who are married was changed from 85% to 80%.

Method Used to Value Investments: The plan reports investments at fair value. Investment income is recognized as earned.

Plan Expenses: Expenses of administering the plan are paid for by the plan.

C. Funding Policy

The contribution requirements of plan members and the City are established and may be amended by the City legislature. Members are required to contribute \$180 for each calendar year of credited service.

D. Annual Pension Cost and Net Pension Obligations

The City’s annual pension cost and net pension obligation to the Plan for the year ended June 30, 2008 were as follows:

Annual required contribution/annual pension cost	\$ 213
Contributions made	<u>213</u>
Increase in net pension obligation	-
Net pension obligation, beginning of year	<u>115</u>
Net Pension Obligation, End of Year	<u>\$ 115</u>

The following is a summary of certain significant actuarial assumptions:

Actuarial valuation date	January 1, 2008
Actuarial cost method	Entry Age
	Normal Cost
Amortization method	Level Dollar, open
Remaining amortization period	30 years
Asset valuation method	Market Value
Actuarial assumptions:	
Investment rate of return	7%

E. Trend Information

<u>Fiscal Year Ended</u>	<u>Annual Pension Cost (APC)</u>	<u>Percentage of APC Contributed</u>	<u>Net Pension Obligation</u>	<u>Actual Contribution</u>
6/30/06	\$ 151	79%	\$ 62	\$ 120
6/30/07	213	75	115	160
6/30/08	213	100	115	213

F. Pension Plan Required Supplemental Information

<u>Schedule of Employer Contributions</u>		
<u>Year Ended</u>	<u>Annual Required Contribution</u>	<u>Percentage Contributed</u>
2008	\$ 213	100%
2007	213	75
2006	151	79
2005	151	79
2004	120	100
2003	120	100

Schedule of Funding Progress

Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Accrued Liability (AAL) Entry Age (b)	Unfunded AAL (b-a)	Funded Ratio (a/b)
1-1-08	\$ 1,299	\$ 3,810	\$ 2,511	34.1%
1-1-07	N/A	N/A	N/A	N/A
1-1-06	1,150	3,305	2,155	34.8
1-1-05	N/A	N/A	N/A	N/A
1-1-04	1,057	2,779	1,722	38.0
1-1-03	N/A	N/A	N/A	N/A

N/A - Denotes no valuation completed

Pension Trust Funds

The City maintains two pension trust funds (City and Volunteer Fire) to account for its fiduciary responsibility. The following schedules present the net assets held in trust for pension benefits at June 30, 2008 and the changes in net assets for the year then ended.

	Combining Schedule of Plan Net Assets		
	City Employees	Volunteer Fire	Total
Assets:			
Cash and cash equivalents	\$ 1,086	\$ 61	\$ 1,147
Investments:			
Mutual funds	141,202	1,145	142,347
Other receivable	39		39
Due from other funds	2,775		2,775
Total assets	145,102	1,206	146,308
Liabilities:			
Accounts and other payables	5	5	10
Total liabilities	5	5	10
Net Assets:			
Held in Trust for Pension Benefits	\$ 145,097	\$ 1,201	\$ 146,298

	Combining Schedule of Changes in Plan Net Assets		
	City	Volunteer	Total
	Employees	Fire	
Additions:			
Contributions:			
Employer	\$ 3,098	\$ 213	\$ 3,311
Plan members	2,341	14	2,355
Total contributions	<u>5,439</u>	<u>227</u>	<u>5,666</u>
Investment income (loss):			
Net depreciation in fair value of investments	(9,219)	(42)	(9,261)
Interest and dividends	1,530	43	1,573
Total	(7,689)	1	(7,688)
Less investment expense	(594)		(594)
Net investment income (loss)	<u>(8,283)</u>	<u>1</u>	<u>(8,282)</u>
Total additions (reductions)	<u>(2,844)</u>	<u>228</u>	<u>(2,616)</u>
Deductions:			
Benefits	9,138	177	9,315
Administrative expense	157	5	162
Lump-sum distributions and withdrawals	241		241
Total deductions	<u>9,536</u>	<u>182</u>	<u>9,718</u>
Net increase (decrease)	(12,380)	46	(12,334)
Net assets held in trust for pension benefits, beginning of year	<u>157,477</u>	<u>1,155</u>	<u>158,632</u>
Net Assets Held in Trust for Pension Benefits, End of Year	<u>\$ 145,097</u>	<u>\$ 1,201</u>	<u>\$ 146,298</u>

Teacher Retirement

The faculty and professional personnel of the Board of Education participate in the State of Connecticut Teachers' Retirement System, a cost-sharing plan with a special funding situation, under Section 10.183 of the General Statutes of the State of Connecticut. This is a multiple employer PERS. A teacher is eligible to receive a normal retirement benefit if he or she has: 1) attained age 60 and has accumulated 20 years of credited service in the public schools of Connecticut, or 2) attained any age and has accumulated 35 years of credited service, at least 25 years of which are service in the public schools of Connecticut.

The Board of Education withholds 7.25% of all teachers' annual salaries and transmits the funds to the State Teachers' Retirement Board. Certified payroll subject to retirement amounted to \$19,032 or 70% of the total Board of Education payroll of \$27,097.

The retirement system for teachers is funded by the State based upon the recommendation of the Teachers' Retirement Board. Such contribution includes amortization of the actuarially computed unfunded liability. These obligations are established under the authority of the Connecticut General Statutes. The City does not have any liability for teacher pensions. For the year ended June 30, 2008, the City has recorded in the General Fund (Exhibit IV), intergovernmental revenue and education expenditures in the amount of \$14,574 as payments made by the State of Connecticut on behalf of the City. The 2008 contribution includes an additional contribution towards the State's unfunded liability resulting from the State's issuance of pension obligation bonds.

The State of Connecticut Teacher Retirement System is considered to be a part of the State of Connecticut financial reporting entity and is included in the State's financial reports as a pension trust fund. Those reports may be obtained by writing to the State of Connecticut, Office of the State Comptroller, 55 Elm Street, Hartford, Connecticut 06106.

11. OTHER POST EMPLOYMENT BENEFITS

City of Norwich, Retiree Health Plan

A. Plan Description

The City, in accordance with various collective bargaining agreements, is committed to provide health and other benefits to eligible retirees and their spouses. The Retiree Health Plan (RHP) is considered to be part of the City’s financial reporting entity and is included in the City’s financial report as the Other Post Employment Benefits Trust Fund. The plan does not issue a stand-alone financial report.

B. Plan Description

The RHP is a single-employer defined benefit healthcare plan administered by the City of Norwich. The RHP provides medical, dental and life insurance benefits to eligible retirees and their spouses. All employees of the City are eligible to participate in the plan. Benefit provisions are established through negotiations between the City and the various unions representing the employees.

At July 1, 2007, plan membership consisted of the following:

Active plan members	884
Retired plan members	<u>818</u>
Total Participants	<u><u>1,702</u></u>

Summary of Significant Accounting Policies

Basis of Accounting - The financial statements of the Retiree Health Plan (RHP) are prepared using the accrual basis of accounting. Plan member contributions are recognized in the period in which the contributions are due. Employer contributions are recognized when due and the employer has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of the plan. Administrative costs of the plan are paid by the City.

Investments are reported at fair value. Investment income is recognized as earned.

Plan Expenses: Expenses of administering the plan are paid for by the plan.

Funding Policy

The City has established a funding plan to incrementally increase the City's annual contribution to full funding of the annual required contribution within five years. The City pays the full cost of life insurance premiums. The percentage contribution of plan members and the City for medical benefits are negotiated with the various unions representing the employees. Retired plan members and beneficiaries currently receiving benefits are required to contribute specified percentages towards the cost of receiving benefits under the City's self-insured medical benefits program as follows:

City Retirees

The City funds full cost of insurance for the retiree up to age 67. The retiree must pay 50% of the cost for a participating spouse. Participation in the plan ends at age 67 for both the retiree and the retiree's spouse.

Police Retirees

The City funds full cost of insurance for the retiree up to age 67. The retiree must pay 50% of the cost for a participating spouse. Participation in the plan ends at age 67 for both the retiree and the retiree's spouse.

Fire Retirees

Retiree annually contributes 1% of final compensation up to age 65 for retiree and spousal coverage. Participation in the plan ends at age 65 for both the retiree and the retiree's spouse.

Retired Board of Education Administrators

The City funds full cost of insurance for the retiree and spouse hired before 1998 and 50% of the cost if retiree was hired between 1998 and 2004. City funds full cost for post-65 coverage. Spouse coverage continues on after the death of the retiree up to age 70.

Retired Teachers

The City funds full cost of insurance for the retiree and spouse hired before September 1, 1995 and 50% of the cost if hired between September 1, 1995 and July 1, 2004. Participation in the plan ends at age 70 for both the retiree and the retiree's spouse.

Retired Board of Education Custodians

The City funds full cost of insurance for the retiree and spouse hired before 1998 and 50% of the cost if retiree was hired between 1998 and 2004. Spouse coverage ends upon death of the retiree.

Retired Board of Education Nurses

The City funds 50% of the cost depending on the plan selected. Coverage ends at age 65.

Retired Board of Education Secretaries

The City funds full cost of insurance for the retiree and spouse hired before September 1, 1995 and 50% of the cost if hired between September 1, 1995 and July 1, 2004. City funds full cost for post-65 coverage. Participation in the plan ends at age 70 for both the retiree and the retiree's spouse.

Retired Board of Education Teamsters

The City funds full cost of insurance for the retiree and spouse hired before July 1, 2006 and 50% of the cost if hired after July 1, 2006. Participation in the plan ends at age 65 for both the retiree and the retiree's spouse.

For the year ended June 30, 2008, plan members contributed \$486. The City is required to contribute the balance of the current premium cost and may contribute an additional amount as determined by the City in order to prefund benefits.

Employer contributions to the plan for the year ended June 30, 2008 totaled \$5,339. Of this amount, \$3,150 represented claim payments, \$734 represented premium payments and \$2,306 represented additional contributions into the OPEB trust to pre fund future benefits.

Annual OPEB Cost and Net OPEB Obligations

The City of Norwich's annual other postemployment benefit (OPEB) cost is calculated based on the annual required contribution (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed 30 years. The following table shows the components of the City's annual OPEB cost for the year, the amount actually contributed to the plan, and changes in the Town's net OPEB obligation (asset):

	<u>Retiree Health Plan</u>
Annual required contribution (ARC)	\$ 5,352
Interest on net OPEB obligation	-
Adjustment to annual required contribution	-
Annual OPEB cost	<u>5,352</u>
Contributions made	<u>5,339*</u>
Increase in net OPEB obligation	13
Net OPEB obligation, beginning of year	<u>-</u>
Net OPEB Obligation, End of Year	<u>\$ 13</u>

* The City's contributions applied to the annual required contribution includes \$3,033 of net retiree claims paid from the City's Medical Benefits internal service fund and \$2,036 of net contributions into the City's OPEB Trust Fund that was established at year end. All OPEB benefit contributions and expenses will be accounted for in the City's OPEB Trust beginning in 2009.

The City's annual OPEB cost, the percentage of annual OPEB cost contributed to the plan, and the net OPEB obligation for the fiscal year ended June 30, 2008 is presented below. Data is only presented for the fiscal year ended June 30, 2008, due to this being the year of transition.

<u>Year Ending</u>	<u>OPEB Cost (AOC)</u>	<u>Actual Contribution</u>	<u>of AOC Contributed</u>	<u>OPEB Obligation</u>
6/30/08	\$ 5,352	\$ 5,339	99.8%	\$ 13

As of July 1, 2007, the most recent actuarial valuation date, the plan was 0% funded. The actuarial accrued liability for benefits was approximately \$46.6 million, and the actuarial value of assets was \$-0-, resulting in an unfunded actuarial accrued liability (UAAL) of approximately \$46.6 million.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as accrual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented below, presents multi-year trend information about whether the actuarial value of plan assets is increasing or decreasing over time relative to the actuarial accrued liabilities for benefits. Data is only presented for July 1, 2007 due to this being the year of transition.

Schedule of Funding Progress						
Actuarial Valuation Date	Actuarial Value of Assets (a)	Actuarial Liability (AAL) Entry Age (b)	Funded Ratio (a/b)	Covered Payroll (c)	UFAL as a % of Covered Payroll ((b-a)/c)	
7-1-07	\$ -0-	\$ 46,595	0%	\$ 44,921	103.7%	

Schedule of Employer Contributions		
Year Ended	Annual Required Contribution	Percentage Contributed
6/30/2008	\$ 5,352	98.8%

Projections for benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and plan members) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing benefit costs between the employer and plan members to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the July 1, 2007 actuarial valuation, the projected unit credit actuarial cost method was used. The actuarial assumptions include a 8.0% investment rate of return, which is the rate of the expected long-term investment returns of plan assets calculated based on the funding policy of the plan at the valuation date. The annual healthcare cost trend rate is 10% initially, decreasing 1% per year to an ultimate rate of 5% for 2013 and later. The dental inflation rate is 5%. The general inflation assumption is 3.0%. The actuarial value of assets will be determined in the next valuation. The UAAL is being amortized as a level dollar basis. The remaining amortization period at July 1, 2007 was 30 years.

12. JOINTLY GOVERNED AND RELATED ORGANIZATIONS

Connecticut Municipal Electric Energy Cooperative (CMEEC)

CMEEC is a public corporation organized in 1976 under Connecticut Public Act 75-634, subsequently enacted as Title 7-233, Chapter 101a of the General Statutes of Connecticut, as amended. It is empowered to undertake the planning, financing, acquisition, construction and operation of facilities for the generation and transmission of electric power and energy for its member utilities, including the City of Norwich, Department of Public Utilities and others. CMEEC may issue bonds in its own name. Under the bylaws of CMEEC, a Board of Directors comprised of representatives from the participating members was established. The bylaws were amended in 1995 to allow for participation of representation from the Town of Wallingford on the Board of Directors. CMEEC's Board is comprised of nineteen (19) representatives and officers. The governing board consists of representatives appointed by each of the participating members and assumes all the management decisions. Two representatives from the City of Norwich,

Department of Public Utilities serve on the Board. The CMEEC Board acts as a regulatory body in that it reviews and approves recovery of costs in rates on an annual basis.

CMEEC has entered into power sales contracts with each of the members including the City of Norwich Department of Public Utilities. Under the contracts, each of the member utilities have agreed to purchase essentially all of its electric power required for resale from CMEEC, with CMEEC's electric revenues to consist of billings for resale of power. The contracts obligate each member utility to pay for their share of CMEEC's fixed costs, which consist primarily of debt service and CMEEC administrative and general costs on a take or pay basis. The member utilities maintain this fixed cost obligation whether or not they take any power from CMEEC. The amount of power purchased from CMEEC for the fiscal year ended June 30, 2008 was \$31.6 million.

On July 1, 2006, the City of Norwich, Department of Public Utilities entered into a contract for the sale of Pierce Project Electric Power & Energy (the Pierce Contract). Under the terms of the Pierce Contract, the City of Norwich, Department of Public Utilities receives its allocable share of all electric products and benefits and pays its share of all costs associated with the project.

13. COMMITMENTS AND CONTINGENCIES

Connecticut Municipal Electric Energy Cooperative

Power Sales Contract - Norwich Department of Public Utilities (Department)

Connecticut Municipal Electric Energy Cooperative (CMEEC) supplies power to the Department under a Power Sales Contract that became effective January 1, 2000. The contract obligates the Department to pay a percentage of CMEEC's fixed costs obligations, including debt service and administrative and general costs. Under the power sales agreement, the Department is required to pay its percentage of CMEEC's fixed cost obligations whether or not they purchase power from CMEEC. The contract will remain in effect until the date when all of the indebtedness and fixed cost obligations of CMEEC have been paid in full and thereafter until terminated by either party following not less than two (2) years prior written notice to the other party of its intention to terminate; provided, however, CMEEC shall not incur or issue any indebtedness with a maturity date later than December 1, 2029.

An Amended and Restated Power Sales Contract was executed on July 1, 2006 (Amendment No. 2) to allow greater flexibility to CMEEC and the Department in their respective utility operations and in order to preserve the security provided CMEEC for the payment of its fixed costs pursuant to the original contract.

The Department has rate stabilization funds held by CMEEC that were previously collected in conjunction with the purchase of energy to stabilize the price of energy. The Department's current rate structure to purchase power from CMEEC does not include a rate stabilization component. Under the rate stabilization premise, the principal repayment of debt service is deferred and amortized over the life of the related debt and recoverable from future billings. Under this premise, the shortfall between the current rate stabilization funds held by CMEEC and the percentage of unfunded CMEEC debt allocated to the Department represents an unfunded debt obligation recoverable by future billings. The Department's current rate structure for its customers includes an annual amortized cost recovery component to pay the annual fixed charged cost obligation for the Department's percentage of CMEEC's annual debt service.

Under the current fixed cost obligation amortization schedule, it is estimated that the Department's rate stabilization funds held by CMEEC will fully fund the remaining deferred outstanding balance of CMEEC debt service allocated to the Department in May 2010. Funding the deferred debt obligation by May 2010 assumes that the Department's rate stabilization funds on deposit with CMEEC will not be drawn down for other costs and assumes that borrowed funds will be repaid with interest.

The Department's net deferred debt fixed cost obligation to CMEEC as of June 30, 2008 is summarized as follows:

CMEEC - debt service fixed cost obligation	\$ 16,041,669
Department - rate stabilization funds on deposit with CMEEC	<u>(12,209,207)</u>
Net Deferred Fixed Cost Obligation	<u>\$ 3,832,462</u>

* Assumes that the \$788,343 of approved rate stabilization funds borrowed by the Department and reported as a loan payable to CMEEC at June 30, 2008 will be repaid with interest.

The rate stabilization funds held by CMEEC and the allocated percentage of CMEEC's debt obligation are not reported on the Department's statement of net assets. The fixed cost obligation paid by the Department to CMEEC included in the cost to purchase power for the current year was \$2,880,856.

All payments due to CMEEC under the Power Sales Contract may not be subordinated to any other obligation of the City.

Pierce Plant Special Project - Connecticut Municipal Electric Energy Cooperative (CMEEC)

Pursuant to Section 5 "New Projects" of the Amended and Restated Power Sales Contract, dated July 1, 2006, the Department authorized CMEEC to include the Department's entitlement allocation in a project to construct a peaking electric generating facility. The Pierce Repowering Project is a considered a "New Project" under terms of the Power Sales Contract, for which the Department is obligated to a new fixed cost obligation. CMEEC issued \$42.5 million of revenue bonds to finance the project. The Department's entitlement allocation was authorized to be no less than 18.65% and no more than 21.67%. In January 2008, the Pierce Plant became operational and a monthly net benefit for the Department's estimated annual entitlement allocation was set by CMEEC. The initial benefit rate was established at 1.48 per MWH of electric power purchased by the Department from CMEEC. For the fiscal year ended June 30, 2008, the Department realized a net benefit of \$255,424 from the Pierce Plant Project recognized as credit to the Department's purchase power expense.

Municipal Solid Waste Management Services Contract

The City has entered into the municipal solid waste management services contract, as amended (the service contract) with the Southeastern Connecticut Regional Resources Recovery Authority (the Authority) pursuant to which it participates with ten other Connecticut Municipalities (the eleven constituting the Contracting Municipalities), in the Southeastern Connecticut System (the System). The System consists of a mass-burn solid waste disposal and electric generation facility located in the Town of Preston (the Facility) and various improvements and facilities related thereto, including landfills. The Facility is complete and presently receiving waste from Contracting Municipalities.

Under the service contract, the City is required to deliver, or cause to be delivered, to the System solid waste generated within its boundaries up to its minimum commitment of 23 thousand tons per year and to pay a uniform per ton disposal service payment (the service payment). The aggregate minimum commitment of the eleven Contracting Municipalities is approximately 154 thousand tons per year.

The service payment applicable in any contract year is calculated by estimating the net cost of operation, which is the cost of operation less revenues other than service payments, as such terms are defined in the service contract. The sum of all service payments and other payments from the Contracting Municipalities are required to be sufficient to pay or provide for the net cost of operations.

Service payments shall be payable so long as the system is accepting solid waste delivered by or on behalf of the City, whether or not such solid waste is processed at the facility. The City has pledged its full faith and credit to the payment of service payments and has also agreed to enforce or levy and collect all taxes, cost sharing or other assessments or charges and take all such other action as may be necessary to provide for the payment of the service payments.

13. LITIGATION

There are several lawsuits pending against the City. The outcome and eventual liability of the City, if any, in these cases is not known at this time. Based upon consultation with legal counsel, the City's management estimates that potential claims against the City, not covered by insurance, resulting from such litigation would not have a material adverse effect on the financial position of the City.

CITY OF NORWICH, CONNECTICUT

GENERAL FUND

SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)FOR THE YEAR ENDED JUNE 30, 2008
(In Thousands)

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
General property taxes:				
Current tax levy	\$ 48,696	\$ 48,696	\$ 49,613	\$ 917
Motor vehicle supplement	500	500	641	141
Prior years levy	1,050	1,050	1,346	296
Interest and liens	700	700	766	66
Total	<u>50,946</u>	<u>50,946</u>	<u>52,366</u>	<u>1,420</u>
Licenses, permits and fees:				
Miscellaneous permits and fees	<u>700</u>	<u>700</u>	<u>583</u>	<u>(117)</u>
Intergovernmental revenues:				
Building maintenance	252	252	274	22
City housing	28	28	78	50
Fish and game license	50	50	62	12
New manufacturers machinery	139	139	202	63
Pequot funds	1,604	1,604	1,914	310
Total disability	3	3	3	-
Payment in lieu of taxes	1,426	1,426	1,588	162
Youth Services	86	86	87	1
School bond interest	65	65	142	77
Veterans exemptions	11	11	11	-
Federal DCPA match funds	11	11	17	6
Health services	95	95	147	52
LOCIP	301	301	300	(1)
Transportation	1,157	1,157	1,148	(9)
Special education	1,807	1,807	2,842	1,035
Education cost sharing	32,130	32,130	30,379	(1,751)
Casino Assistance	750	750	-	(750)
Services to Blind			34	34
Total	<u>39,915</u>	<u>39,915</u>	<u>39,228</u>	<u>(687)</u>
Charges for services:				
Town Clerk - recording fees	430	430	380	(50)
Town Clerk - conveyance tax	600	600	601	1
Land recording capital improvement fee	27	27	21	(6)
Probate court	20	20	20	-
Landfill	160	160	206	46
City property - relocation			55	55
Police outside services	70	70	58	(12)
Senior Citizens Center	37	37	46	9
Parking commission	127	127	127	-
Tuition	200	200	134	(66)
Total	<u>1,671</u>	<u>1,671</u>	<u>1,648</u>	<u>(23)</u>
Use of money:				
Interest from investments	<u>740</u>	<u>740</u>	<u>978</u>	<u>238</u>

(Continued on next page)

CITY OF NORWICH, CONNECTICUT

GENERAL FUND

SCHEDULE OF REVENUES AND OTHER FINANCING SOURCES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)FOR THE YEAR ENDED JUNE 30, 2008
(In Thousands)

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
Other revenue:				
Sewer assessments	\$ 550	\$ 550	\$ 550	\$ -
In lieu of taxes/telephone	175	175	239	64
NGCA debt service	26	26	-	(26)
Public utilities 10%	7,026	7,026	7,026	-
DPU - City service	75	75	75	-
Bond and note payments	100	100	98	(2)
Traffic violations	25	25	20	(5)
Miscellaneous	310	310	574	264
Total	<u>8,287</u>	<u>8,287</u>	<u>8,582</u>	<u>295</u>
Total revenues	<u>102,259</u>	<u>102,259</u>	<u>103,385</u>	<u>1,126</u>
Other financing sources:				
Transfers in:				
Planning and Neighborhood Assistance			121	121
Cemetery Trust	32	32	62	30
Total	<u>32</u>	<u>32</u>	<u>183</u>	<u>151</u>
Total	<u>\$ 102,291</u>	<u>\$ 102,291</u>	103,568	<u>\$ 1,277</u>

Budgetary revenues are different than GAAP revenues because:

State of Connecticut on-behalf contributions to the Connecticut State Teachers'

Retirement System for City teachers are not budgeted.

14,574

Underliquidation of prior year encumbrances is recorded as miscellaneous revenue for budgetary reporting. This amount is excluded for financial reporting purposes.

(20)

Sewer assessment collections and related debt service charges are reported in the Norwich Public Utilities enterprise fund and, therefore, are netted from the General Fund budgetary activities.

(550)Total Revenues and Other Financing Sources as Reported on the Statement of Revenues,
Expenditures and Changes in Fund Balances - Governmental Funds - Exhibit IV\$ 117,572

CITY OF NORWICH, CONNECTICUT

GENERAL FUND

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS)FOR THE YEAR ENDED JUNE 30, 2008
(In Thousands)

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
General government:				
City Manager	\$ 339	\$ 339	\$ 336	\$ 3
Finance	1,469	1,434	1,434	-
City Treasurer	209	199	194	5
Assessment	771	761	757	4
Personnel	428	455	451	4
Law	426	426	424	2
City Clerk	406	406	403	3
City Council	158	165	165	-
Street lighting	792	792	778	14
Election	142	146	140	6
Planning and Neighborhood Services	1,136	1,187	1,183	4
Economic Development	429	398	394	4
Emergency Management	62	66	65	1
Total general government	<u>6,767</u>	<u>6,774</u>	<u>6,724</u>	<u>50</u>
Public safety:				
Police	9,663	9,833	9,810	23
Fire:				
East Great Plain	149	144	136	8
Laurel Hill	71	71	69	2
Occum	76	79	77	2
Taftville	146	148	145	3
Yantic	141	153	149	4
Fire Central	1,513	1,543	1,541	2
Total public safety	<u>11,759</u>	<u>11,971</u>	<u>11,927</u>	<u>44</u>
Social Services:				
Recreation	863	823	821	2
Human services	594	594	579	15
General assistance				-
Senior Citizens Center	568	568	583	(15)
Youth and Family Services	251	251	249	2
Total social services	<u>2,276</u>	<u>2,236</u>	<u>2,232</u>	<u>4</u>
Public works:				
Engineering and administration	589	589	601	(12)
Fleet maintenance	1,211	1,193	1,146	47
Solid waste	809	772	771	1
Maintenance and cleaning	2,756	2,831	2,874	(43)
Parks and cemeteries	747	703	692	11
Building maintenance	1,048	1,092	1,074	18
Parking maintenance	127	127	127	-
Total public works	<u>7,287</u>	<u>7,307</u>	<u>7,285</u>	<u>22</u>
Board of Education	<u>63,903</u>	<u>64,573</u>	<u>64,573</u>	<u>-</u>

(Continued on next page)

CITY OF NORWICH, CONNECTICUT

GENERAL FUND

SCHEDULE OF EXPENDITURES AND OTHER FINANCING USES
BUDGET AND ACTUAL (NON-GAAP BUDGETARY BASIS) (CONTINUED)FOR THE YEAR ENDED JUNE 30, 2008
(In Thousands)

	Budgeted Amounts		Actual	Variance Favorable (Unfavorable)
	Original	Final		
Other	\$ 6,412	\$ 6,213	\$ 6,213	\$ -
Debt Service:				
Principal	4,303	4,303	4,303	-
Interest	1,285	1,285	1,285	-
Total debt service	5,588	5,588	5,588	-
Total	\$ 103,992	\$ 104,662	104,542	\$ 120
Budgetary expenditures are different than GAAP expenditures because:				
State of Connecticut on-behalf payments to the Connecticut State Teachers' Retirement System for City teachers are not budgeted			14,574	
Encumbrances for purchases and commitments ordered but not received are reported in the year the order is placed for budgetary purposes, but in the year received for financial reporting purposes			(295)	
Encumbrances for purchases and commitments ordered in the previous year that were received and liquidated in the current year are reported for financial statement reporting purposes			393	
Sewer assessment collections and related debt service charges are reported in the Norwich Public Utilities enterprise fund and, therefore, are netted from the General Fund budgetary activities			(550)	
Total Expenditures and Other Financing Sources as Reported on the Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds - Exhibit IV			\$ 118,664	

APPENDIX B: OPINIONS OF BOND COUNSEL AND TAX EXEMPTION

MURTHA CULLINA LLP

CITYPLACE I
185 ASYLUM STREET
HARTFORD, CONNECTICUT 06103-3469

A T T O R N E Y S A T L A W

TELEPHONE (860) 240-6000
FACSIMILE (860) 240-6150
WWW.MURTHALAW.COM

FORM OF OPINION OF BOND COUNSEL – Series A

City of Norwich
Norwich, Connecticut

Ladies and Gentlemen:

We have examined a record of the proceedings of the City of Norwich, a Tax Regulatory Agreement of the City dated December, 16, 2009 (the "Tax Regulatory Agreement") and other proofs submitted to us relative to the issuance and sale of \$11,410,000 City of Norwich General Obligation Bonds, Issue of 2009, Series A, Capital Project Bonds, bearing a Dated Date of December 16, 2009 and an Original Issue Date of December 16, 2009 (the "bonds"). The bonds are subject to redemption prior to maturity as therein provided.

The bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company, to effect a book-entry system for the ownership and transfer of the bonds, and are certified by U.S. Bank National Association, Hartford, Connecticut (the "Certifying Agent").

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the bonds (except to the extent, if any, stated in the Official Statement) and we express no opinion relating thereto.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the bonds under authority of the constitution and statutes of the State of Connecticut and that when certified by the Certifying Agent the bonds are valid general obligations of the City of Norwich payable both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed grand list of the City and under existing statutes the State of Connecticut is obligated to pay the City the amount of tax revenue which the City would have received except for the limitation upon its power to tax such dwelling houses. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the City.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the bonds in order that interest on the bonds not be included in gross income under Section 103 of the Code. The City

has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the bonds shall not be included in the gross income of the owners thereof for Federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the bonds is not included in the gross income of the owners thereof for purposes of Federal income taxation pursuant to Section 103 of the Code, is not treated as a preference item for purposes of computing the Federal alternative minimum tax, and is not includable in the adjusted current earnings of a corporation (as defined for federal income tax purposes) for purposes of computing the alternative minimum tax imposed on corporations. We express no opinion regarding other Federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the bonds.

In rendering the foregoing opinions regarding the Federal income tax treatment of interest on the bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) continuing compliance by the City with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters.

We are further of the opinion that, under existing statutes, interest on the bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by ownership or disposition of the bonds.

Respectfully yours,

MURTHA CULLINA LLP

MURTHA CULLINA LLP

CITYPLACE I
185 ASYLUM STREET
HARTFORD, CONNECTICUT 06103-3469

A T T O R N E Y S A T L A W

TELEPHONE (860) 240-6000
FACSIMILE (860) 240-6150
WWW.MURTHALAW.COM

FORM OF OPINION OF BOND COUNSEL – Series B

City of Norwich
Norwich, Connecticut

Ladies and Gentlemen:

We have examined a record of the proceedings of the City of Norwich, a Tax Regulatory Agreement of the City dated December, 16, 2009 (the "Tax Regulatory Agreement") and other proofs submitted to us relative to the issuance and sale of \$4,235,000 City of Norwich General Obligation Bonds, Issue of 2009, Series B, Refunding Bonds, bearing a Dated Date of December 16, 2009 and an Original Issue Date of December 16, 2009 (the "bonds"). The bonds are not subject to redemption prior to maturity as therein provided.

The bonds are originally registered in the name of Cede & Co., as nominee of The Depository Trust Company, to effect a book-entry system for the ownership and transfer of the bonds, and are certified by U.S. Bank National Association, Hartford, Connecticut (the "Certifying Agent").

We have not been engaged or undertaken to review the accuracy, completeness or sufficiency of the Official Statement or other offering material relating to the bonds (except to the extent, if any, stated in the Official Statement) and we express no opinion relating thereto.

We are of the opinion that such proceedings and proofs show lawful authority for the issuance and sale of the bonds under authority of the constitution and statutes of the State of Connecticut and that when certified by the Certifying Agent the bonds are valid general obligations of the City of Norwich payable both principal and interest from ad valorem taxes which may be levied on all taxable property subject to taxation by the City without limitation as to rate or amount except as to classified property such as certified forest land taxable at a limited rate and dwelling houses of qualified elderly persons of low income or of qualified disabled persons taxable at limited amounts. There was, however, no such certified forest land on the last completed grand list of the City and under existing statutes the State of Connecticut is obligated to pay the City the amount of tax revenue which the City would have received except for the limitation upon its power to tax such dwelling houses. We are further of the opinion that the Tax Regulatory Agreement is a valid and binding agreement of the City.

The Internal Revenue Code of 1986, as amended (the "Code"), establishes certain requirements that must be met subsequent to the issuance and delivery of the bonds in order that interest on the bonds not be included in gross income under Section 103 of the Code. The City

has covenanted in the Tax Regulatory Agreement that it will at all times perform all acts and things necessary or appropriate under any valid provision of law to ensure that interest paid on the bonds shall not be included in the gross income of the owners thereof for Federal income tax purposes under the Code.

In our opinion, under existing statutes and court decisions, interest on the bonds is not included in the gross income of the owners thereof for purposes of Federal income taxation pursuant to Section 103 of the Code and such interest is not treated as a preference item for purposes of computing the Federal alternative minimum tax. Interest on the bonds is, however, includable in the adjusted current earnings of a corporation (as defined for federal income tax purposes) for purposes of computing the alternative minimum tax imposed on corporations. We express no opinion regarding other Federal income tax consequences caused by ownership or disposition of, or receipt of interest on, the bonds.

In rendering the foregoing opinions regarding the Federal income tax treatment of interest on the bonds, we have relied upon and assumed (i) the material accuracy of the representations, statements of intention and expectations, and certifications of fact contained in the Tax Regulatory Agreement, and (ii) continuing compliance by the Town with the covenants and procedures set forth in the Tax Regulatory Agreement as to such tax matters, and (iii) the certificate of the William Blair & Company, LLC with respect to certain refunding matters including net present value savings to the City as a result of issuance of the bonds.

We are further of the opinion that, under existing statutes, interest on the bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. We express no opinion regarding other State income tax consequences caused by ownership or disposition of the bonds.

Respectfully yours,

MURTHA CULLINA LLP

APPENDIX C: FORM OF CONTINUING DISCLOSURE AGREEMENTS FOR BONDS

CONTINUING DISCLOSURE AGREEMENT

By The

CITY OF NORWICH, CONNECTICUT

Dated As Of December 16, 2009

In Connection With The Issuance And Sale Of

City Of Norwich, Connecticut

\$11,410,000 General Obligation Bonds, Issue of 2009, Series A, Capital Project Bonds

And

\$4,235,000 General Obligation Bonds, Issue of 2009, Series B, Refunding Bonds

Dated December 16, 2009

WHEREAS, the City of Norwich, Connecticut (the "Issuer") has heretofore authorized the issuance of \$11,410,000 in aggregate principal amount of its General Obligation Bonds, Series A and \$4,235,000 in aggregate principal amount of its General Obligation Bonds, Series B (collectively, the "Bonds") to be dated December 16, 2009 and to mature in the principal amounts and on the dates set forth in the Issuer's Official Statement describing the Bonds (the "Official Statement"); and

WHEREAS, the Issuer acknowledges that an underwriter may not purchase or sell the Bonds unless it has reasonably determined that the Issuer has undertaken in a written agreement for the benefit of the beneficial owners of the Bonds to provide certain continuing disclosure information as required by Securities and Exchange Commission Rule 15c2-12(b)(5) as amended from time to time (the "Rule"), and the Issuer desires to assist the underwriter of the Bonds in complying with the Rule; and

WHEREAS, the Issuer is authorized pursuant to Public Act 95-270 enacted by the Connecticut General Assembly to make representations and agreements for the benefit of the beneficial owners of the Bonds to meet the requirements of the Rule; and

WHEREAS, in order to assist the underwriter of the Bonds in complying with the Rule, this Continuing Disclosure Agreement is to be made, executed and delivered in connection with the issuance of the Bonds, all for the benefit of the beneficial owners of the Bonds, as they may be from time to time;

NOW, THEREFORE, THE ISSUER HEREBY REPRESENTS, COVENANTS AND AGREES AS FOLLOWS:

Section 1. Definitions. In addition to the terms defined above, the following capitalized terms shall have the meanings ascribed thereto:

"Annual Report" shall mean any Annual Report provided by the Issuer pursuant to, and as described in, Sections 2 and 3 of this Continuing Disclosure Agreement.

"Fiscal Year End" shall mean the last day of the Issuer's fiscal year, currently June 30.

"Listed Events" shall mean any of the events listed in Section 4 of this Continuing Disclosure Agreement.

"MSRB" shall mean the Municipal Securities Rulemaking Board established under the Securities Exchange Act of 1934, as amended, or any successor thereto. For purposes of this agreement, continuing disclosure information will be filed where approved from time to time by the MSRB, and which as of the date hereof means:

<http://emma.msrb.org>

Section 2. Annual Reports.

A. The Issuer shall provide or cause to be provided to the MSRB, the following annual financial information and operating data regarding the Issuer:

1) Audited financial statements as of and for the year ending on its Fiscal Year End for the general fund, capital projects funds and special revenue funds, prepared in accordance with generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time or mandated state statutory principles as in effect from time to time; and

2) Financial information and operating data as of and for the year ending on its Fiscal Year End of the following type to the extent not included in the audited financial statements described in 1) above:

(a) the amounts of the gross and net taxable grand list;

(b) a listing of the ten largest taxpayers on the grand list, together with each such taxpayer's taxable valuation thereon;

(c) the percentage or amount of the annual property tax levy collected and uncollected;

(d) a schedule of the annual debt service on outstanding long-term bonded indebtedness;

- (e) a calculation of the direct debt, net direct debt and overall net debt (reflecting overlapping and underlying debt);
- (f) the direct debt and overall net debt of the Issuer per capita;
- (g) the ratios of direct debt and overall net debt of the Issuer to the Issuer's equalized net (taxable) grand list;
- (h) a statement of statutory debt limitations and debt margins;
- (i) the funding status of the Issuer's pension benefit obligation.

B. The above-referenced information is expected to be provided by the filing of and cross reference to the Issuer's Annual Report. The information may be provided in whole or in part by cross-reference to other documents provided to the MSRB, including official statements of the Issuer which will be available from the MSRB. The information will be provided in an electronic format and accompanied by identifying information as prescribed by the MSRB.

C. Subject to the requirements of Section 8 hereof, the Issuer reserves the right to modify from time to time the specific types of information or data provided or the format of the presentation of such information or data, to the extent necessary or appropriate; provided that the Issuer agrees that any such modification will be done in a manner consistent with the Rule. The Issuer also reserves the right to modify the preparation and presentation of financial statements described herein as may be required to conform with changes in Connecticut law applicable to municipalities or any changes in generally accepted accounting principles, as promulgated by the Governmental Accounting Standards Board from time to time.

Section 3. Timing. The Issuer shall provide the information and data referenced in Section 2(A) not later than eight months after each Fiscal Year End subsequent to the date of issuance of the bonds, provided, however, that if such financial information and data for the Fiscal Year End preceding the date of issuance of the Bonds is not contained in the Official Statement for the Bonds or has not otherwise been previously provided, the Issuer shall provide such information and data no later than eight months after the close of such preceding Fiscal Year End. The Issuer agrees that if audited information is not available eight months after the close of any Fiscal Year End, it shall submit unaudited information by such time and will submit audited information within a reasonable time.

Section 4. Event Notices. The Issuer agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of the occurrence of any of the following events, if material:

- a) principal and interest payment delinquencies;
- b) non-payment related defaults;

- c) unscheduled draws on debt service reserves reflecting financial difficulties;
- d) unscheduled draws on credit enhancements reflecting financial difficulties;
- e) substitution of credit or liquidity providers, or their failure to perform;
- f) adverse tax opinions or events affecting the tax-exempt status of the security;
- g) modifications to rights of security holders;
- h) bond calls;
- i) defeasances;
- j) release, substitution or sale of property securing repayment of the securities; and
- k) rating changes.

Section 5. Notice of Failure. The Issuer agrees to provide or cause to be provided, in a timely manner, to the MSRB, notice of any failure by the Issuer to provide the annual financial information described in Section 2.A of this Continuing Disclosure Agreement.

Section 6. Termination of Reporting Obligation. The Issuer's obligations under this Continuing Disclosure Agreement shall terminate upon the defeasance, prior redemption or payment in full of all of the Bonds.

Section 7. Agent. The Issuer may, from time to time, appoint or engage an agent to assist it in carrying out its obligations under this Continuing Disclosure Agreement, and may discharge any such agent, with or without appointing a successor agent.

Section 8. Amendment; Waiver. Notwithstanding any other provision of this Continuing Disclosure Agreement, the Issuer may amend this Continuing Disclosure Agreement, and any provision of this Continuing Disclosure Agreement may be waived, if such amendment or waiver is made in connection with a change in circumstances that arises from a change in legal requirements, a change in law, or a change in the identity, nature or status of the Issuer, and is supported by an opinion of counsel expert in federal securities laws, to the effect that (i) such amendment or waiver would not materially adversely affect the beneficial owners of the Bonds and (ii) the Agreement as so amended would have complied with the requirements of the Rule as of the date of the Agreement, taking into account any amendments or interpretations of the Rule as well as any changes in circumstances. A copy of any such amendment will be filed in a timely manner with the MSRB. The annual financial information provided on the first date

following adoption of any such amendment will explain, in narrative form, the reasons for the amendment and the impact of the change in the type of operating or financial information provided.

Section 9. Additional Information. Nothing in this Continuing Disclosure Agreement shall be deemed to prevent the Issuer from disseminating any other information, using the means of dissemination set forth in this Continuing Disclosure Agreement or any other means of communication, or including any other information in any Annual Report or notice of occurrence of a Listed Event, in addition to that which is required by this Continuing Disclosure Agreement. If the Issuer chooses to include any information in any Annual Report or notice of occurrence of a Listed Event in addition to that which is specifically required by this Continuing Disclosure Agreement, the Issuer shall have no obligation under this Continuing Disclosure Agreement to update such information or include it in any future Annual Report or notice of occurrence of a Listed Event.

Section 10. Indemnification. The Issuer agrees to indemnify and save its officers, directors, employees and agents, harmless against any loss, expense and liabilities which it may incur arising out of or in the exercise or performance of its powers and duties hereunder, including the costs and expenses (including attorneys fees) of defending against any claim of liability, but excluding liabilities due to any agent's negligence or misconduct. The obligations of the Issuer under this Section shall survive resignation or removal of any agent and payment of the Bonds.

Section 11. Enforceability. The Issuer agrees that its undertaking pursuant to the Rule set forth in this Continuing Disclosure Agreement is intended to be for the benefit and enforceable by the beneficial owners of the Bonds. In the event the Issuer shall fail to perform its duties hereunder, the Issuer shall have the option to cure such failure after its receipt of written notice from any beneficial owner of the Bonds of such failure. In the event the Issuer does not cure such failure, the right of any beneficial owner of the Bonds to enforce the provisions of this undertaking shall be limited to a right to obtain specific enforcement of the Issuer's obligations hereunder. No monetary damages shall arise or be payable hereunder nor shall any failure to comply with this Agreement constitute default of the Issuer with respect to the Bonds.

[Signature Page Follows]

CONTINUING DISCLOSURE AGREEMENT

By The

CITY OF NORWICH, CONNECTICUT

Dated As Of December 16, 2009

In Connection With The Issuance And Sale Of

City Of Norwich, Connecticut

\$11,410,000 General Obligation Bonds, Issue of 2009, Series A, Capital Project Bonds

And

\$4,235,000 General Obligation Bonds, Issue of 2009, Series B, Refunding Bonds

Dated December 16, 2009

IN WITNESS WHEREOF, the Issuer has caused this Continuing Disclosure Agreement to be executed in its name by its undersigned officers, duly authorized, all as of the date first above written.

CITY OF NORWICH, CONNECTICUT

By _____
Alan H. Bergren
City Manager

By _____
Joseph A. Ruffo
Comptroller

TAX EXEMPTION

The Internal Revenue Code of 1986, as amended (the "Code"), imposes certain requirements which must be met subsequent to delivery of the Bonds in order that interest on the Bonds not be included in gross income under Section 103 of the Code. The Tax Regulatory Agreement, which will be executed and delivered by the Issuer concurrently with the Bonds, contains representations, covenants and procedures relating to the use, expenditure and investment of proceeds of the Bonds in order to comply with such requirements of the Code. Pursuant to the Tax Regulatory Agreement, the Issuer also covenants and agrees that it shall perform all things necessary or appropriate under any valid provision of law to ensure interest on the Bonds shall not be included in gross income of owners thereof for purposes of Federal income taxation under the Code.

In the opinion of Bond Counsel, based on existing statutes and court decisions and assuming continuing compliance by the Issuer with its covenants and the procedures contained in the Tax Regulatory Agreement, interest on the **Bonds** is not included in the gross income of the owners thereof for purposes of Federal income taxation and is not treated as a preference item for purposes of computing the Federal alternative minimum tax.

The interest on the **Series A Bonds** is **NOT** includable in the adjusted current earnings of a corporation (as defined for Federal income tax purposes) for computing the alternative minimum tax imposed on corporations.

The interest on the **Series B Bonds** is includable in the adjusted current earnings of a corporation (as defined for Federal income tax purposes) for computing the alternative minimum tax imposed on corporations.

Failure to comply with the continuing requirements of the Code may cause the interest on the Bonds to be included in gross income for federal income tax purposes retroactively to the date of issuance of the Bonds irrespective of the date on which non compliance occurs. Bond Counsel will rely on the certificate of the William Blair & Company, LLC with respect to certain refunding matters including net present value savings to the City as a result of issuance of the bonds, in rendering its opinion.

Ownership of the Bonds may also result in certain collateral Federal income tax consequences to certain taxpayers, including, without limitation, financial institutions, property and casualty insurance companies, certain foreign corporations doing business in the United States, certain S corporations with excess passive income, individual recipients of Social Security and Railroad Retirement benefits and taxpayers who have or are deemed to have incurred indebtedness to purchase or carry tax exempt obligations, such as the Bonds. Prospective purchasers of the Bonds, particularly those who may be subject to special rules, are advised to consult their own tax advisors regarding the Federal tax consequences of ownership and disposition of the Bonds.

In the opinion of Bond Counsel, based on existing statutes, interest on the Bonds is excluded from Connecticut taxable income for purposes of the Connecticut income tax on individuals, trusts and estates, and is excluded from amounts on which the net Connecticut minimum tax is based in the case of individuals, trusts and estates required to pay the Federal alternative minimum tax. Prospective purchasers of the Bonds are advised to consult their own tax advisors regarding the state and local tax consequences of ownership and disposition of the Bonds.

ORIGINAL ISSUE DISCOUNT

The initial public offering prices of certain maturities of the Bonds (the “OID Bonds”) may be less than their stated principal amounts. Under existing law, the difference between the stated principal amount and the initial offering price of each maturity of the OID Bonds to the public (excluding bond houses and brokers) at which a substantial amount of such maturity of the OID Bonds is sold will constitute original issue discount (“OID”). The offering prices relating to the yields set forth on the cover page of this Official Statement for the OID Bonds are expected to be the initial offering prices to the public at which a substantial amount of each maturity of the OID Bonds are sold. Under existing law OID on the Bonds accrued and properly allocable to the owners thereof under the Code is not included in gross income for federal income tax purposes if interest on the Bonds is not included in gross income for federal income tax purposes.

Under the Code, for purposes of determining an owner’s adjusted basis in an OID Bond, OID treated as having accrued while the owner holds the OID Bond will be added to the owner’s basis. OID will accrue on a constant-yield-to-maturity method based on regular compounding. The owner’s adjusted basis will be used to determine taxable gain or loss upon the sale or other disposition (including redemption or payment at maturity) of an OID Bond. For certain corporations (as defined for federal income tax purposes) a portion of the original issue discount that accrues in each year to such an owner of an OID Bond will be included in the calculation of the corporation’s federal alternative minimum tax liability. As a result, ownership of an OID Bond by such a corporation may result in an alternative minimum tax liability even though such owner has not received a corresponding cash payment.

Prospective purchasers of OID Bonds, should consult their own tax advisors as to the calculation of accrued OID, the accrual of OID in the cases of owners of the OID Bonds purchasing such Bonds after the initial offering and sale, and the state and local tax consequences of owning or disposing of such OID Bonds.

ORIGINAL ISSUE PREMIUM

The initial public offering prices of certain maturities of the Bonds (the “OIP Bonds”) may be more than their stated principal amounts. An owner who purchases a Bond at a premium to its principal amount must amortize bond premium as provided in applicable Treasury Regulations, and amortized premium reduces the owner’s basis in the Bond for federal income tax purposes. Prospective purchasers of OIP Bonds should consult their tax advisors regarding the amortization of premium and the effect upon basis.